

# Gedling Borough Council Annual Statement of Accounts 2016/17



**ANNUAL STATEMENT OF ACCOUNTS 2016/17**

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**GEDLING BOROUGH COUNCIL**  
**ANNUAL STATEMENT OF ACCOUNTS 2016/17**  
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The Expenditure and Funding Analysis (EFA) shows the movement between how the Council reports and manages its budgets for taxation purposes, and the statutory basis in accordance with Generally Accepted Accounting Practices that is shown in the Comprehensive Income and Expenditure Statement (CIES). The ordering of the main financial statements is not definitive but the Code requires that the Expenditure and Funding Analysis is given "due prominence", and it is on this basis that the Council has concluded that it is appropriate to present the EFA as a core statement, placed before the CIES, rather than as a note to the Accounts. Thereafter, the Movement in Reserves Statement (MiRS) shows how the Council's resources, or "net worth", moved over the year, and the Balance Sheet shows how those resources were held at the year-end in the form of assets and liabilities. Finally the Cashflow Statement shows how the Council's cash balances have moved over the year.

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## NARRATIVE REPORT

### 1. About Gedling Borough

The Borough of Gedling is home to around 116,000 people living in just over 53,000 households. It covers 120 square kilometres on the outskirts of Nottingham and is a Borough of contrasts, with an urban commuter base centred on the towns of Carlton and Arnold, extending out to rural farmland and villages including Calverton, Ravenshead and Woodborough.

Managing a net revenue budget of over £12.5m and a capital budget of over £4m, the Council provides a wide range of services for its residents including, for example:

- emptying some 60,000 bins every week;
- cleaning nearly 600km of roads;
- collecting nearly 1,400kg of litter from our streets;
- dealing with around 600 planning applications and 9,000 benefit claims each year;
- assisting some 29,000 customers and handling around 180,000 telephone calls each year;
- welcoming over 900,000 visitors to our leisure centres each year;
- collecting council tax of £62m, of which £5.5m is retained by Gedling for spend on services, and £22m of business rates, of which £3m is retained by Gedling for spend on services;
- generating £7.7m in fees and charges to help deliver services and keep council tax levels as low as possible.

Gedling's vision is clear: we strive to be regarded as a great Council both by the people and businesses we serve, and by the staff we employ. We do not limit our interest to those services we are directly accountable for, instead seeking to make a difference to all aspects of community life. Central to our daily operation is the motto "Serving People, Improving Lives", aiming to fulfil our ambitions of being a Council that is "Competent, Co-operative, Commercial, Compassionate and Considerate".

Gedling has a strong track record of delivering high quality, low cost services, but recent years have seen significant cuts in central government funding, making this an ever increasing challenge to maintain. Funding cuts have come at a time of increasing demands for services from a growing and increasingly ageing population, together with reducing income levels and inflationary pressures caused by the economic downturn. Further reductions in grant funding together with uncertainty around Brexit have made 2016/17 another extremely challenging year and it is not anticipated that the financial environment will improve appreciably in the near future. Details of the plans made by the Council for 2016/17, the performance achieved against those plans, and a look forward to 2017/18 and beyond are given in the following paragraphs.

### 2. Gedling's Plans for 2016/17

The Gedling Plan 2016-19, summarising how the Council would work with its partners to improve the lives of its residents, support local businesses and provide high quality and excellent value for money services, was approved by Council on 7 March 2016. The Plan set out the Council's three priorities, each with associated objectives, actions and performance indicators, along with the associated revenue and capital budgets. Gedling's plans are structured around these priorities:

People	Performance	Place
➤ Improve Health and Wellbeing	➤ Give tax payers value for money	➤ Create more jobs and better access to them
➤ Promote and encourage pride, good citizenship and participation in the local area	➤ Improve the customer experience of dealing with the Council	➤ Ensure local people are well prepared and able to compete for jobs
➤ Reduce anti-social behaviour, crime and the fear of crime	➤ Maintain a positive and productive working environment and strong staff morale	➤ Provide an attractive and sustainable local environment that local people can enjoy and appreciate
➤ Reduce hardship and provide support to the most vulnerable		➤ Provide more homes

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### 2016/17 Budget Highlights

The Government's Spending Review 2015 confirmed that the severe financial pressure faced by the Council in recent years would continue, and the 2016/17 budget process was extremely challenging. In addition to the previous government grant cuts of £1.9m managed over the period 2011/12 to 2015/16, a further cut of £2.4m was announced for the period 2016/17 to 2019/20, bringing total cuts to £4.3m, a cash reduction of 49% over the nine year period.

In order to manage both the grant reductions and spending pressures, the Council had already delivered £4.3m of spending reductions between 2011/12 and 2015/16 and planned further savings of £1m over the period of 2016/17 to 2020/21. The majority of this achieved through efficiency savings and income generation, with only limited cuts. However, in light of the latest grant announcements, in order to deliver a sustainable financial position in the medium term, an additional savings target of £1.1m was set during the 2016/17 budget process for delivery in 2017/18 to 2020/21.

The budget approved by the Council included major budget pressures beyond the expected inflationary ones. These included a proposal to address low pay by aligning Gedling's rates more closely to the market and a statutory change in National Insurance rates, which were offset by the planned efficiency savings. Modest revenue resource developments were approved, including enhanced community and voluntary sector support and free bulky waste collection, together with an investment in the Visitor Centre at Gedling Country Park, and ongoing revenue costs associated with this major project.

### **3. Gedling's Performance in 2016/17**

#### **a. Financial Performance**

During 2016/17, Cabinet received the usual Gedling Plan monitoring reports and approved budget amendments to align resources to meet identified budget pressures, managing within the overall maximum capital and revenue budgets approved by Council, which included approved budget carry forwards from 2015/16.

#### **Capital Outturn**

Summary capital outturn expenditure by portfolio is shown below, together with its financing:

<b>Capital Outturn</b>	<b>Estimate 2016/17 £000</b>	<b>Actual 2016/17 £000</b>	<b>Variance £000</b>
<b>Capital Expenditure:</b>			
Community Development	105	81	(24)
Housing, Health & Wellbeing	578	487	(91)
Public Protection	635	592	(43)
Environment	2,837	2,422	(415)
Growth and Regeneration	0	0	0
Resources and Reputation	0	0	0
<b>Total Capital Expenditure</b>	<b>4,155</b>	<b>3,582</b>	<b>(573)</b>
<b>Financing:</b>			
Capital Receipts	(363)	(872)	(509)
Capital Grants and Contributions	(1,068)	(992)	76
General Fund Revenue Contribution	(862)	(764)	98
Borrowing	(1,862)	(954)	908
<b>Total Financing</b>	<b>(4,155)</b>	<b>(3,582)</b>	<b>573</b>

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After accounting for requests to carry forward budgets of £0.5m to 2017/18 the remaining underspend is mainly due to efficiencies achieved on vehicle procurement.

Major investments in services during the year included:

- £0.76m in the Gedling Country Park Visitor Centre. A further £0.7m will be spent in 2017/18 with the facility opening in June 2017;
- £0.25m in the Gedling Country Park play area;
- £0.58m provided in Disabled Facilities Grants;
- £0.39m in offices and welfare facilities at the Jubilee Road depot;
- £1m in new and replacement vehicles and plant, including a new refuse freighter to expand the service as a result of an increasing number of households.

At the end of the year capital grants received but not yet applied to capital expenditure totalled £0.36m. Similarly, revenue contributions made but not yet applied to schemes totalled £0.19m. These capital reserves remain available for use in future years.

The Capital Financing Requirement represents the Council's underlying "need" to borrow for capital purposes and totalled £11.78m at 31 March 2017. One PWLB loan of £1m matured during 2016/17 but was not replaced, and total external debt at 31 March reduced to £6.81m. The Council was therefore in an "internal borrowing position", effectively using its reserves and balances to support capital expenditure in the short term. This is prudent since although borrowing rates are currently low, investment rates are also exceptionally low, and any borrowing in advance of need would result in a significant cost to carry any new external debt. The Council has access to borrowing facilities at concessionary "certainty" rates from the PWLB. Loans taken from PWLB have special characteristics in that interest rates are based on the Government's cost of borrowing, rather than on market rates. No new borrowing was undertaken during the year.

### Revenue Outturn

Summary outturn revenue expenditure by portfolio is shown below, together with its financing:

Revenue Outturn	Estimate 2016/17 £000	Actual 2016/17 £000	Variance £000
<b>Portfolio:</b>			
Community Development	1,579	1,534	(45)
Housing, Health & Wellbeing	2,542	2,777	235
Public Protection	1,579	1,231	(348)
Environment	4,935	4,829	(106)
Growth and Regeneration	1,089	1,388	299
Resources and Reputation	1,862	1,314	(548)
<b>Net Portfolio Budget</b>	<b>13,586</b>	<b>13,073</b>	<b>(513)</b>
Transf'd from Earmarked Reserves	879	407	472
<b>Net Council Budget</b>	<b>12,707</b>	<b>12,666</b>	<b>(41)</b>
<b>Financing:</b>			
Revenue Support Grant	(1,416)	(1,422)	(6)
Business Rates	(2,700)	(3,035)	(335)
Council Tax	(5,527)	(5,527)	0
Council Tax Collection Fund Surplus	(100)	(100)	0
New Homes Bonus	(2,400)	(2,400)	0
<b>Transfer from General Fund Balance</b>	<b>(564)</b>	<b>(182)</b>	<b>382</b>
<b>Total Financing</b>	<b>(12,707)</b>	<b>(12,666)</b>	<b>41</b>

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The final revenue outturn position is a minor underspend of £41k, equating to 0.3% of the estimate. This underspend, together with additional income from business rates and grants of £341k, has resulted in the contribution required from the General Fund balance being £382k lower than estimated.

The General Fund balance at 31 March 2017 is £5.98m, which remains above the minimum required by the Council's Medium Term Financial Plan. This balance will be available to support future revenue expenditure.

In addition to the General Fund balance, earmarked reserves are sums set aside to provide financing for specific future expenditure plans. The total balance of such reserves at 31 March 2017 is £4.5m

### **Council Tax**

Gedling collects its own council tax and also, as a billing authority, for Nottinghamshire County Council, the Nottinghamshire Police and Crime Commissioner, the Combined Fire Authority and eleven parish councils. This has a significant impact on the Council's cashflow, collecting £62m and retaining only its own £5.5m for spend on services. Gedling's own council tax was frozen in 2016/17, and during the year 98.4% of council tax due was collected, against a target of 98.5%.

### **Non-Domestic Rates**

Under the Business Rates Retention Scheme, Gedling collects around £22m of business rates and pays over the appropriate shares to Central Government, Nottinghamshire County Council and the Combined Fire Authority. Again this has a significant impact on the Council's cashflow with Gedling retaining only £3m for spend on services.

The Business Rates Retention Scheme introduced a requirement to maintain a provision for rating appeals. The system is complex and neither the degree of successful appeals nor the reduction in rateable value achieved can be pre-determined. Using the best information available the current provision totals £2.6m, of which Gedling's share under the Scheme is £1.0m. This represents only a modest movement from the position at 31 March 2016.

During the year, 98.7% of the rates due were collected, against a target of 98.9%.

### **Balance Sheet**

The Council's net worth decreased from a net liability of £6.842m to one of £17.355m at 31 March 2017. The movement is largely due to:

#### ➤ Pension Liabilities

The Council's pension liability is the value of its commitment to pay retirement benefits across future years, offset by the value of assets invested in the Pension Fund. The Pension Fund is revalued every three years to set future contribution rates. At the most recent actuarial valuation on 31 March 2016, which set Gedling's contribution rates for 2017/18 to 2019/20, the funding level of the Nottinghamshire County Council Pension Fund was 87%, and the actuary assessed that by the date of the next valuation on 31 March 2019, this would have risen to 90%.

Gedling's pension liability increased by £11.7m to £52.4m during 2016/17 as a result of the actuarial technical calculation. This calculation is required by accounting standards to provide a best estimate of post-employment benefit costs to the Council and is underpinned by a number of economic and member assumptions. Whilst it has a significant impact on the Council's net worth, the Council is working towards making the deficit good by increasing its future contributions. The increase in the liability reflects changes in the assumptions used by the actuary, and does not impact on the cash position on the Pension Fund.



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### ➤ Property, Plant and Equipment

The value of Property, Plant and Equipment has increased by £2.1m to £28.9m due to capital additions and increases in the value of existing property.

### **b. Non-Financial Performance**

#### **Achievements:**

Key achievements are deemed to be those making a real difference to peoples' lives, in keeping with the Council's key aim of Serving People, Improving Lives:

#### **People:**

- An improved health suite opened at Carlton Forum in January 2017 providing a state of the art steam and sauna facility with a relaxation area. So far, 125 people have taken out membership of the health suite and over 2,500 have used it on a pay and play basis;
- Provision of a new 3G sports pitch with floodlighting in partnership with the Redhill Academy Trust and the Football Association;
- Provision of a new play facility at Ley Street, Netherfield;
- An inaugural meeting of the Gedling Seniors Council took place on 31 March, organised in partnership with Age Concern, and a clear mandate was given to establish a Seniors Council for Gedling focussing on advocating services for the older community. A similar project for a Youth Council was also established;
- The Gedling International Women's Day programme took place throughout March 2017 and included a range of voluntary, community, business and Council led events;
- The Council, Gedling, Homes Nottingham Playhouse and other partners teamed up to develop a programme of performing arts and theatre opportunities for young people in the local area and for Gedling Homes tenants, the purpose of which is to enhance participants' skills and self-confidence which in turn will have a positive impact on their health and well-being;
- Since its introduction in April 2016, 487 taxi drivers have undertaken safeguarding training and the courses have been well received by licence holders;
- The Gedling Show in September 2016 was attended by an estimated 10,000 people, and to celebrate the Rio Olympics the Council also held a Carnival of Sport including a varied programme of activities and this was attended by over 3,000 people;
- The successful establishment of adult and junior park-runs at Gedling Country Park;
- The Council's approach to working with local groups to pursue the asset transfer of community buildings received national recognition from the Cabinet Office and is being promoted as a case study.

#### **Performance:**

- In October 2016 a new Digital Strategy was approved to support the Council's aim to improve the lives of residents, support local businesses and help provide high quality and excellent value services. To date, the website has been upgraded and a full refresh is scheduled for 2017/18. Council Tax customers can use online facilities for reporting all changes in circumstances including address and single occupier status. The Legal team is now using a digital case management system and has implemented the Single Justice procedure which enables criminal proceedings to be issued online. Better facilities for remote access to the IT network and additional functionality for taking card payments are being developed, and the Council supported the Be Online 2017 event in March, aimed at helping people who do not currently use the Internet;
- During the week commencing 3 October 2016 the Council's customer services team took part in National Customer Services Week, an event that raised awareness of the team and the vital role it plays;

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- A significant improvement was achieved in the turnaround of planning applications within 8 weeks by placing a greater emphasis on performance management;
- IT security standards were maintained and externally validated during 2016/17, ensuring the Council's continued readiness to react to any IT disaster.

### **Place:**

- As part of the plan to provide more homes a site at Top Wighay Farm was allocated for development in the Aligned Core Strategy. A revised brief has been adopted to help shape the future development of the site;
- The Local Planning Document was submitted for examination in October 2016 and Hearing sessions took place in February and March at which interested parties expressed their views to the Inspector appointed by the Secretary of State. The Inspector will decide whether the document is sound and complies with all relevant legal requirements;
- The apprenticeship project supported through the Erasmus+ programme is designed to share valuable learning to improve the delivery of effective apprenticeships schemes. Gedling has the lead role for the UK in this work, and in support our training team have been involved in designing and delivering training modules to help local business managers coach their apprentices, and manage their performance;
- The new Employment and Skills Delivery Plan developed by the Gedling Employment and Skills Group includes corporate priorities to increase training and employment uptake for Gedling residents;
- The Gedling Menu Employability Programme resulted in over 1,300 student receiving employability support and having contact with at least one employer;
- Option reports were submitted for regeneration projects at Arnold Town Centre and Carlton Square and supporting work has been undertaken to bring these projects closer to delivery;
- The Housing Manager has worked with developers at a site in Ravenshead with the aim of securing the delivery of affordable homes, and planning permission was also granted for 3 sites with Gedling Homes.

The Council's performance is measured against its priorities and objectives, as set out within the Gedling Plan, by way of Actions and Indicators.

### **Actions:**

Actions set out in the Plan reflect the Council's aims, for example creating a programme of activities to create a more compassionate society across the Borough; developing initiatives to address loneliness and dementia; reviewing and improving temporary housing; providing a varied range of leisure facilities for young people, and putting in place measures to encourage customers to access information and services online.

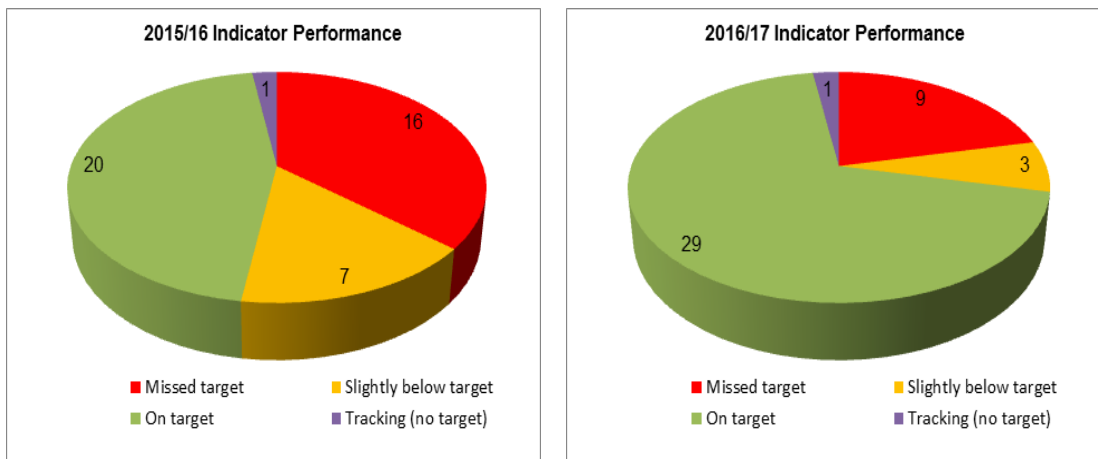
Progress was made as planned on 79 actions in 2016/17 with only one, relating to the review and improvement of temporary housing overdue. Whilst most actions were completed, others are ongoing and progress will continue into 2017/18. For example, raising the profile of the "Love where you Live" campaign to educate residents and reduce incidents of environmental crime was 86% complete at 31 March but will be complete by 31 August.

### **Performance Indicators:**

Whilst Actions refer to the Council's broad aims, Performance Indicators are more specific. Indicators included in the Gedling Plan represent 42 measurable targets that are monitored and reported to Members on a quarterly or annual basis as appropriate. At 31 March, 32 of the indicators were on target or slightly behind target (which is defined as the achievement of at least 99% of the target), with 9 behind target and, where significant, are explained in more detail in the section "where we need to improve" on page 9. One indicator used for tracking purposes only. As shown below, this is an improvement on the 2015/16 performance, when 16 indicators were behind target.

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### What we did well in 2016/17:

Some particularly positive results, both in terms of the performance against the target and when compared with 2015/16, are shown below, grouped according to the Council objectives:

#### **People:**

- The percentage response rate to the Individual Electoral Registration household canvass was 98%, which is higher than the target of 93% and an increase from 2015/16;
- Attendances at the Bonington Theatre increased from 22,923 in 2015/16 to 28,914 in 2016/17, well above the 25,500 target;
- Visits to the Council's leisure centres increased from 913,587 in 2015/16 to 939,055 in 2016/17, which was above the target of 922,700;

#### **Performance:**

- Customer satisfaction with overall customer service was 94.53%, exceeding the target of 85% and an increase from 63.54% in 2015/16;
- The percentage of One-Stop customers seen within 15 minutes was 89%, exceeding the 83% target and an increase from 85% in 2015/16.

#### **Place:**

- The number of empty homes returned to use has increased from 1 in 2015/16 to 5 in 2016/17;
- The Council hosted 26 pre-apprenticeship work experience placements, which was above the target of 16 and an increase from 15 in 2015/16;
- The percentage of minor planning applications processed within 8 weeks has increased from 50.33% in 2015/16 to 80.5% in 2016/17;
- The percentage of other applications processed within 8 weeks increased from 66.9% in 2015/16 to 80% in 2016/17.

### Where we need to improve:

Despite the successes above, in certain areas the Council's performance fell short of the targets set, and in some cases represented a drop in performance when compared with 2015/16. Some areas of concern included:

#### **People:**

- The average time taken to process new housing benefit claims increased from 11 days in 2015/16 to 14 days in 2016/17, against a target of 12 days, however, a review of processes to make them more streamlined has been undertaken with the intention

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- of improving performance in 2017/18;
- The percentage of households considering themselves homeless, and approaching the Council, for whom housing advice resolved their problems was 12.3%, against a target of 13% however, the complexity of cases seen in the year has increased. This was a new indicator and no comparative is available;
- The average time taken to process homeless applications was 20.1 days against a target of 19 days however this represents an upward trend in performance when compared with 26.4 days in 2015/16.

### Performance:

- The number of working days lost to sickness in 2016/17 was 11.73 days against a target of 8 days, and this represents a downward trend in performance from 7.24 days in 2015/16. This was largely due to a high number of long-term absences and policies relating to absence management are being reviewed.

### Place:

- 25 small and medium-sized enterprises were supported to recruit their first apprentice in 2016/17 against a target of 30. This is a new indicator and the pilot programme is in its infancy and has not been operational for the full year;
- 13 employment agreements and pre-employment arrangements were provided against a target of 44. Eight work activities relating to the Information, Advice and Guidance strategy in schools were delivered along with 2 Job/Apprentice Fairs and 3 work experience placements. This is a new indicator and the shortfall in performance is a result of the Gedling Colliery site not yet going live;
- The net number of additional homes provided in the Borough was 198 against a target of 310 and whilst this represents an upward trend from 174 in 2015/16 the long-term trend is downwards. In line with the national picture, housebuilding in Gedling continues to be slow and ways of encouraging the commencement of schemes with planning permission already in place are being actively pursued;
- The number of affordable homes delivered was 39 against a target of 80, but this represents an upward trend from 18 in 2015/16. A site on Cavendish Road will deliver 42 homes by the autumn of 2017 and a further 3 sites being developed by Gedling Homes will deliver a further 66 units within 12 months.

## 4. The Council's Future Plans – The Way Forward

The financial position is increasingly challenging, with central government support to the Council continuing to fall. By 2019/20 it is now estimated that Gedling's total government grant reductions, including New Homes Bonus, will be £5.4m, equivalent to a 62% cash reduction when compared to that support received in 2010/11. According to the Government's core spending power review this now puts Gedling in the top 10 worst affected local authorities in the country, and this is primarily due to the significant reduction in the New Homes Bonus awarded for 2017/18.

Gedling has, and will continue to, take a proactive approach to funding cuts, actively seeking out ways to identify pressures, possible efficiencies and new sources of income. The Gedling Plan 2017-19 was presented to Members on 1 March 2017, still based around the 3 priorities of People, Performance and Place. The budget agreed by Members was focussed on expenditure aligned to the 3 key priorities, and only included income where supported by robust proposals. A new efficiency target of £1.9m was approved and work to identify savings proposals for 2018/19 to 2020/21 is underway. In a climate of reduced funding it was emphasised that sustainability is key, and that capital and revenue planning must be integrated to ensure that the implications of capital spending are always fully anticipated.

Even in the face of the financial challenges the Council remains ambitious for its residents, businesses and taxpayers, investing in new revenue developments, including the Digital Agenda and an Empty Homes Officer and the 3 year capital investment plan, detailed below, includes improvements in town centres and our leisure facility offering.

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Capital Estimate	Three Year Plan		
	2017/18 £000	2018/19 £000	2019/20 £000
Community Development	0	0	0
Housing, Health and Wellbeing	1,156	120	0
Public Protection	1,070	820	820
Environment	2,017	998	528
Growth and Regeneration	575	875	0
Resources and Reputation	150	350	350
<b>Total Expenditure</b>	<b>4,968</b>	<b>3,163</b>	<b>1,698</b>
<b>Financing</b>			
Capital Receipts	1,209	810	710
Capital Grants and Contributions	1,170	940	820
General Fund Revenue Contribution	441	0	0
Borrowing	2,148	1,413	168
<b>Total Financing</b>	<b>4,968</b>	<b>3,163</b>	<b>1,698</b>

In addition to reductions in Government grant funding, the key strategic financial risks facing the Council over the forthcoming years are:

- Changes to the Business Rates Retention Scheme to introduce 100% retention by Councils whilst phasing out Revenue Support Grant. A mechanism will still be required to ensure that funding is distributed in respect of need, which will inevitably create winners and losers. Given the immense pressure on social care there is a danger that district councils could lose further under any new allocation process;
- The nature and impact on the Council of the Brexit deal to be negotiated remains unclear.

The Council has an excellent track record for budget management, careful budget monitoring, and financial planning. It has always aimed to be a year ahead of the budget reductions required, to ease the transition. It has also already developed strategies to manage efficiencies and for the digitalisation of services. However, given the scale of the challenges faced and the budget reductions required, without additional management of demand for services there is an expectation that there will inevitably be some contraction of services or reduction in performance in some areas over the coming years. Working with partners will be essential to successfully respond to the challenges faced.

### 5. Corporate Risk

The Council is responsible for ensuring that its business is conducted in accordance with the law and proper standards, and that public money is safeguarded and properly accounted for. In discharging this responsibility the Council is responsible for putting in place proper governance arrangements, facilitating the effective exercise of its functions including arrangements for the management of risk. For this purpose, the Council has approved and adopted a Code of Corporate Governance which is consistent with the principles of the CIPFA/SOLACE Framework "Delivering Good Governance in Local Government", and also meets the requirements of the Accounts and Audit Regulations 2015.

During 2016/17, whilst not representing significant risk concerns, a small number of issues were identified as relevant to the preparation of the Council's Annual Governance Statement in that they highlighted the Council's awareness of emerging issues through its proactive and holistic approach to governance:

- **Constitutional changes** - changes to the officer scheme of delegation, the officer code of conduct, and financial regulations mean that it is important to ensure that the Constitution remains relevant and purposeful;

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- **Member and officer training** – the training programme for 2017/18 will focus on the Data Protection Regulations which come into force in 2018;
- **Health and Safety Risk Assessments** – to address the strategic risk concerning the training of Service Managers in health and safety, an electronic system is being installed and training will be provided in 2017/18;
- **Risk Management** – a full review and redesign of risk management systems and processes is planned for 2017/18;
- **The external economy** – risks are posed by the uncertain economic and political climate;
- **The EU referendum** – the outcome of Brexit negotiations remains unclear.

In their Audit Plan for 2016/17, the Council's auditors identified for consideration one significant financial statements audit risk, related to the change in the pension liability due to the LGPS triennial valuation, and one significant Value For Money risk, related to financial sustainability, including medium term financial planning and the delivery of savings plans. No other significant issues were identified within the 2016/17 governance process.

## 6. Explanation of the Financial Statements

The Accounts and Audit Regulations 2015 require the Council to produce a Statement of Accounts for each financial year. These statements contain a number of different elements.

### Statements to the Accounts

- The Statement of Responsibilities for the Statement of Accounts sets out the respective responsibilities of the Authority and of the Chief Financial Officer.
- The Auditors Report gives the auditor's opinion of the financial statements and of the authority's arrangements for securing economy, efficiency and effectiveness in the use of resources.

### Core Financial Statements

- The Expenditure and Funding Analysis (EFA) shows how annual expenditure is used and funded by the Council from resources (government grants, council tax and business rates) for taxation purposes, in comparison with those resources consumed or earned by the Council in accordance with Generally Accepted Accounting Practices. It also shows how this expenditure is allocated for decision making purposes between the Council's portfolios. Income and expenditure accounted for under Generally Accepted Accounting Practices is presented in the Comprehensive Income and Expenditure Statement.
- The Comprehensive Income and Expenditure Statement (CIES) shows the accounting cost in the year of providing services in accordance with International Financial Reporting Standards, rather than the amounts to be funded from taxation. Authorities raise taxation to cover expenditure in accordance with regulations, which may be different from the accounting cost. The taxation position is shown in the Movement in Reserves Statement as well as in the EFA.
- The Movement in Reserves Statement (MiRS) shows the movement in the year on the different reserves held by the authority, analysed into "usable" reserves (those that can be applied to fund expenditure or reduce local taxation) and other "unusable" reserves. The surplus or deficit on the provision of services shows the true economic cost of providing the authority's services, more details of which are shown in the Comprehensive Income and Expenditure Statement. These are different from the statutory amounts required to be charged to the General Fund Balance for council tax setting purposes. The net increase/decrease before transfers to earmarked reserves shows the statutory General

# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## NARRATIVE REPORT

Fund Balance before any discretionary transfers to or from earmarked reserves have been undertaken by the Council.

- The Balance Sheet shows the value, as at the balance sheet date, of the assets and liabilities recognised by the authority. The net assets are matched by the reserves held by the authority, reported as usable reserves (those that may be used to provide services subject to the need to keep a prudent level of reserves) and unusable reserves (those holding unrealised gains and losses and therefore not available to use in the provision of services).
- The Cashflow Statement shows the changes in cash and cash equivalents of the authority during the reporting period. The statement shows how the authority generates and uses cash and cash equivalents by classifying cashflows as operating, investing and financing activities. The amount of cashflows arising from operating activities is a key indicator of the extent to which operations are funded by way of taxation and grant income, or from the recipients of services provided by the authority. Investing activities represent the extent to which the cash outflows have been made for resources which are intended to contribute to the authority's future service delivery. Cashflows from financing activities are useful when predicting claims on future cashflows to the Council by providers of capital, ie. borrowing.

### Supplementary Statements

- The Collection Fund Statement is an agent's statement that reflects the statutory obligation for billing authorities to maintain a separate Collection Fund. The statement shows the transactions of the billing authority in relation to the collection from the taxpayer and distribution to local authorities and the Government, of council tax and non-domestic rates.

## 7. Summary

The Council's financial and non-financial position in 2016/17 continues to be robust, given the extent of the financial challenges it faces. The revenue outturn represents a small underspend that is broadly in line with expectations, and which has required a lower contribution from the General Fund than had been budgeted for. The capital programme has been actively managed and the Council continues to maintain a level of reserves and balances that will provide financial resilience for 2017/18 and future years.

Following the referendum held on 23 June 2016 the result of which was that the people of the United Kingdom voted to leave the European Union, Article 50 of the Lisbon Treaty, requiring a member state to formally notify the EU of its intention to leave, was triggered by the Prime Minister on 29 March 2017. Until exit negotiations are concluded, the UK remains a full member of the EU and all the rights and obligations of EU membership remain in force. The full impact on the Council of the decision to leave remains unclear.

In the light of the Grenfell Tower tragedy, all local authorities have been requested by the Government to assess whether similar cladding systems have been used on any of their buildings. The Council has no buildings over three storeys in height, and no retro-fitted aluminium composite material cladding has been applied to any of its buildings.

No material events took place between the reporting date of 31 March 2017 and the date the Statement of Accounts was authorised for issue by the Chief Financial Officer, ie. 12 September 2017.

The Council faced significant challenges during 2016/17, and this trend is expected to continue for the foreseeable future, however it remains well placed to adapt to such challenges, and to take advantage of any opportunities offered by Brexit and beyond.

# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## STATEMENT OF ACCOUNTING POLICIES

### FOR GEDLING BOROUGH COUNCIL

#### **ACCOUNTING POLICIES**

##### **1. General Principles**

The Statement of Accounts summarises the Authority's transactions for the 2016/17 financial year and its position at the year end of 31 March 2017. The Authority is required to prepare an annual Statement of Accounts by the Accounts and Audit (England) Regulations 2015, which those Regulations require to be prepared in accordance with the proper accounting practices. These practices primarily comprise the Code of Practice on Local Authority Accounting in the United Kingdom 2016/17 (the 2016/17 Code), supported by International Financial Reporting Standards (IFRS).

The Accounting convention adopted in the Statement of Accounts is principally historical cost, modified by the revaluation of certain categories of non current assets and financial instruments.

##### **2. Accruals of Income and Expenditure**

Activity is accounted for in the year that it takes place, not simply when cash payments are made or received.

Where income and expenditure has been recognised but cash has not been paid or received, a debtor or creditor for the relevant amount is recorded in the balance sheet. Where it is doubtful that debts will be settled, the balance is written down and a charge made to revenue for the income that might not be settled.

An exception to this principle relates to electricity and similar quarterly payments, which are charged at the date of meter readings rather than being apportioned between financial years. This policy is consistently applied each year and is unlikely to have a material effect on the year's accounts.

##### **3. Cash and Cash Equivalents**

Cash is represented by cash in hand at the bank, cash in transit and imprest amounts. Cash equivalents are represented by deposits held in Business Reserve accounts and Money Market Funds that are repayable at call without penalty. They are readily convertible to known amounts of cash with insignificant risk of change in value. In the Cash Flow Statement, cash and cash equivalents are shown net of bank overdrafts that are repayable on demand and form an integral part of the Authority's cash management.

All deposits held for fixed periods, however short, are classed as short-term investments, since they are not readily convertible to cash as they cannot be broken without the payment of penalties.

##### **4. Prior Period Adjustments, Changes in Accounting Policies and Estimates and Errors**

Prior period adjustments may arise as a result of a change in accounting policies or to correct a material error. Changes in accounting estimates are accounted for prospectively, ie. in the current and future years affected by the change and do not give rise to a prior period adjustment.

Changes in accounting policies are only made when required by proper accounting practices or the change provides more reliable or relevant information about the effect of transactions, other events and conditions on the Authority's financial position or financial performance. Where a change is made, it is applied retrospectively (unless stated otherwise) by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied.



# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## STATEMENT OF ACCOUNTING POLICIES

Material errors discovered in prior period figures are corrected retrospectively by amending opening balances and comparative amounts for the prior period.

### 5. Charges to Revenue for Non Current Assets

Services, support services and trading accounts are debited with the following amounts to record the cost of holding fixed assets during the year:

- Depreciation attributable to the assets used by the relevant service
- Revaluation and impairment losses on assets used by the service where there are no accumulated gains in the Revaluation Reserve against which the losses can be written off
- Amortisation of intangible fixed assets attributable to the service

The Authority is not required to raise Council Tax to fund depreciation, revaluation and impairment losses or amortisation. However, it is required to make an annual contribution from revenue towards the reduction in its overall borrowing requirement equal to an amount calculated on a prudent basis determined by the authority in accordance with statutory guidance. Depreciation, revaluation and impairment losses and amortisation are therefore replaced by the contribution in the General Fund Balance by way of an adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement for the difference between the two.

### 6. Employee Benefits

#### Benefits Payable During Employment

Short-term employee benefits are those due to be settled within 12 months of the year-end. They include such benefits as wages and salaries, paid annual leave and paid sick leave, bonuses and non monetary benefits for current employees and are recognised as an expense for services in the year which employees render service to the authority. An accrual is made for the cost of holiday entitlements (or any form of leave, eg time off in lieu) earned by employees but not taken before the year end which employees can carry forward into the next financial year. The accrual is made at the wage and salary rates applicable in the following accounting year, being the period in which the employee takes the benefit. The accrual is charged to Surplus or Deficit on the Provision of Services, but then reversed out through the Movement in Reserves Statement so that holiday entitlements are charged to revenue in the financial year in which the holiday absence occurs.

#### Termination Benefits

Termination benefits are amounts payable as a result of a decision by the Authority to terminate an officer's employment before the normal retirement date or an officer's decision to accept voluntary redundancy and are charged on an accruals basis to the appropriate service segment or, where applicable, to a corporate service segment for non-distributed costs` in the Comprehensive Income and Expenditure Statement at the earlier of when the Authority can no longer withdraw the offer of those benefits or when the authority recognises costs for a restructuring.

Where termination benefits involve the enhancement of pensions, statutory provisions require the General Fund balance to be charged with the amount payable by the Authority to the pension fund or pensioner in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserve Statement, appropriations are required to and from the Pensions Reserve to remove the notional debits and credits for pension enhancement termination benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year end.

# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## STATEMENT OF ACCOUNTING POLICIES

### Post Employment Benefits

Employees of the Authority are members of The Local Government Pensions Scheme, administered by Nottinghamshire County Council.

The scheme provides defined benefits to members (retirement lump sums and pensions) earned as employees worked for the Authority.

### The Local Government Pension Scheme

The Local Government Scheme is accounted for as a defined benefits scheme:

- The liabilities of the Nottinghamshire County Council pension fund attributable to the Authority are included in the Balance Sheet on an actuarial basis using the projected unit method – ie an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on assumptions about mortality rates, employee turnover rates, etc and projections of projected earnings for current employees.
- Liabilities are discounted to their value at current prices, using a discount rate that reflects the time value of money and the characteristics of the liability.
- The assets of Nottinghamshire County Council pension fund attributable to the Authority are included in the Balance Sheet at their fair value:
  - quoted securities – current bid price
  - unquoted securities – professional estimate
  - unitised securities – current bid price
  - property – market value

The change in net pensions liability is analysed into the following components:

- Service cost comprising:
  - current service cost – the increase in liabilities as a result of years of service earned this year – allocated in the Comprehensive Income and Expenditure Statement to the services for which the employees worked;
  - past service cost – the increase in liabilities as a result of scheme amendment or curtailment whose effect relates to years of service earned in earlier years – debited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement;
  - Net interest on the net defined benefit liability (asset), ie. net interest expense for the authority – the change during the period in the net defined benefit liability (asset) that arises from the passage of time charged to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement – this is calculated by applying the discount rate used to measure the defined benefit obligation at the beginning of the period to the net defined benefit liability (asset) at the beginning of the period – taking into account any changes in the net defined benefit liability (asset) during the period as a result of the contribution and benefit payments.
- Re-measurements comprising:
  - The return on plan assets - excluding amounts included in net interest on the net defined benefit liability (asset) – charged to the Pensions Reserve as Other Comprehensive Income and Expenditure;
  - Actuarial gains and losses – changes in the net pensions liability that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions – charged to the Pensions Reserve as Other Comprehensive Income and Expenditure.

# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## STATEMENT OF ACCOUNTING POLICIES

- Contributions paid to the Nottinghamshire County Council pension fund – cash paid as employer's contributions to the pension fund in settlement of liabilities; not accounted for as an expense.

In relation to retirement benefits, statutory provisions require the General Fund balance to be charged with the amount payable by the Authority to the pension fund or directly to pensioners in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, this means that there are transfers to and from the Pensions Reserve to remove the notional debits and credits for retirement benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year end. The negative balance that arises on the Pensions Reserve thereby measures the beneficial impact on the General Fund of being required to account for retirement benefits on the basis of cash flows rather than as benefits are earned by employees.

### Discretionary Benefits

The Authority also has restricted powers to make discretionary awards of retirement benefits in the event of early retirements. Any liabilities estimated to arise as a result of an award to any member of staff are accrued in the year of the decision to make the award and accounted for using the same policies as are applied to the Local Government Pension Scheme.

## 7. Events After the Reporting Period

Events after the Balance Sheet date are those events, both favourable and unfavourable, that occur between the end of the reporting period and the date when the Statement of Accounts is authorised for issue. Two types of events can be identified:

- Those that provide evidence of conditions that existed at the end of the reporting period – the Statement of Accounts is adjusted to reflect such events.
- Those that are indicative of conditions that arose after the reporting period – the Statement of Accounts is not adjusted to reflect such events, but where a category of events would have a material effect, disclosure is made in the notes of the nature of the events and their estimated financial effect.

Events taking place after the date of authorisation for issue are not reflected in the Statement of Accounts.

## 8. Financial Instruments

### Financial Liabilities

Financial liabilities are recognised on the Balance Sheet when the Authority becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value and are carried at their amortised cost. Annual charges to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest payable are based on the carrying amount of the liability, multiplied by the effective rate of interest for the instrument. The effective interest rate is the rate that exactly discounts estimated future cash payments over the life of the instrument to the amount at which it was originally recognised.

For all the Authority's borrowings, this means that the amount presented in the Balance Sheet is the outstanding principal repayable (plus accrued interest) and interest charged to the Comprehensive Income and Expenditure Statement is the amount payable for the year according to the loan agreement.

Gains and losses on the repurchase or early settlement of borrowing are credited and debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement in the year of repurchase/settlement. However, where repurchase has taken place as part of a restructuring of the loan portfolio that involves the modification or exchange of existing instruments, the premium or discount is respectively deducted from or added to the amortised cost of the new or modified loan and the write-down to the Comprehensive

# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## STATEMENT OF ACCOUNTING POLICIES

Income and Expenditure Statement is spread over the life of the loan by an adjustment to the effective interest rate.

Where premiums and discounts have been charged to the Comprehensive Income and Expenditure Statement, regulations allow the impact on the General Fund Balance to be spread over future years. The Council has not undertaken any repurchase of early settlement of borrowing during 2016/17.

### Financial Assets

Financial assets are classified in two types:

- Loans and receivables – assets that have fixed or determinable payments but are not quoted in an active market.
- Available for sale financial assets – assets that have a quoted market price and/or do not have fixed or determinable payments. There were no available for sale financial assets held during 2016/17.

### Loans and Receivables

Loans and receivables are recognised on the Balance Sheet when the Authority becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value. They are subsequently measured at their amortised cost. Annual credits to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest receivable are based on the carrying amount of the asset multiplied by the effective rate of interest for the instrument. For all the loans that the Authority has made, this means that the amount presented in the Balance Sheet is the outstanding principal receivable (plus accrued interest) and interest credited to the Comprehensive Income and Expenditure Statement is the amount receivable for the year in the loan agreement.

However, the Council has provided car loans to employees at less than market rates (soft loans). In normal circumstances soft loans would be recognised and measured in the accounts at fair value, in accordance with the Code as disclosed in notes 14 to 15 to the financial statements on pages 52 to 56. However, car loans to employees have been considered at length and it has been concluded that the sum outstanding of £19,065 is not material. Accordingly, no additional calculations for fair value have been undertaken and car loans are recognised at the value of the sums loaned less repayments made.

Where assets are identified as impaired because of a likelihood arising from a past event that payments due under the contract will not be made, the asset is written down and a charge made to the relevant service (for receivables specific to that service) or the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement. The impairment loss is measured as the difference between the carrying amount and the present value of the revised future cash flows discounted at the asset's original effective rate.

Any gains and losses that arise on the de-recognition of an asset are credited or debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement.

### 9. Foreign Currency Conversion

Where the Authority has entered into a transaction denominated in a foreign currency, the transaction is converted into sterling at the exchange rate applicable on the date the transaction was effective. Where amounts in foreign currency are outstanding at the year-end, they are converted at the European Central Bank Reference Rate applicable at 31 March. Resulting gains or losses are recognised in the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement.

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## STATEMENT OF ACCOUNTING POLICIES

### 10. Government Grants and Contributions

Whether paid on account, by instalments or in arrears, government grants and third party contributions and donations are recognised as due to the Authority when there is reasonable assurance that:

- The Authority will comply with the conditions attached to the payments and;
- The grants or contributions will be received.

Amounts recognised as due to the Authority are not credited to the Comprehensive Income and Expenditure Statement until conditions attached to the grant or contribution have been satisfied. Conditions are stipulations that specify that the future economic benefits or service potential embodied in the asset in the form of a grant or contribution are required to be consumed by the recipient as specified or future economic benefits or service potential must be returned to the transferor.

Monies advanced as grants and contributions for which conditions have not been satisfied are carried in the Balance Sheet as creditors. When conditions are satisfied, the grant or contribution is credited to the relevant service line (attributable revenue grants and contributions) or Taxation and Non Specific Grant Income (non ring-fenced revenue grants and all capital grants) in the Comprehensive Income and Expenditure Statement.

Where capital grants are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the General Fund Balance in the Movement in Reserves Statement. Where the grant has yet to be used to finance capital expenditure, it is posted to the Capital Grants Unapplied Reserve. Where it has been applied, it is posted to the Capital Adjustment Account. Amounts in the Capital Grants Unapplied reserve are transferred to the Capital Adjustment Account once they have been applied to fund capital expenditure.

#### Community Infrastructure Levy

The Authority has elected to charge a Community Infrastructure Levy (CIL). The levy will be charged on new builds (chargeable developments for the authority) with appropriate planning consent. The Council charges for and collects the levy, which is a planning charge. The income from the levy will be used to fund a number of infrastructure projects to support the development of the area.

CIL is received without outstanding conditions; it is therefore recognised at the commencement date of the chargeable development in the Comprehensive Income and Expenditure Statement in accordance with the accounting policy for government grants and contributions set out above. CIL charges are largely used to fund capital expenditure. However a small proportion of the charges for this authority may be used to fund revenue expenditure and to meet administrative expenses.

### 11. Intangible Assets

Expenditure on non-monetary assets that do not have physical substance but are controlled by the authority as a result of past events (eg software licences) is capitalised when it is expected that future economic benefits or service potential will flow from the intangible asset to the Authority.

Internally generated assets are capitalised where it is demonstrable that the project is technically feasible and is intended to be completed (with adequate resource being available) and the Authority will be able to generate future economic benefits or deliver service potential by being able to sell or use the asset. Expenditure is capitalised where it can be measured reliably as attributable to the asset and is restricted to that incurred during the development phase (research expenditure cannot be capitalised)

Intangible assets are measured initially at cost. Amounts are only revalued where the fair value of the assets held by the Authority can be determined by reference to an active market. In practice, no intangible assets held by the Authority meets the criterion and they are therefore carried at

# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## STATEMENT OF ACCOUNTING POLICIES

amortised cost. The depreciable amount of an intangible asset is amortised over its useful life to the relevant service line(s) in the Comprehensive Income and Expenditure Statement. An asset is tested for impairment whenever there is an indication that the asset might be impaired – any losses recognised are posted to the relevant service line(s) in the Comprehensive Income and Expenditure Statement. Any gain or loss arising on the disposal or abandonment of an intangible asset is posted to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement.

Where expenditure on intangible assets qualifies as capital expenditure for statutory purposes, amortisation, impairment losses and disposal gains and losses are not permitted to have an impact on the General Fund Balance. The gains and losses are therefore reversed out of the General Fund Balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account and (for any sale proceeds greater than £10,000) the Capital Receipts Reserve.

### 12. Inventories

Inventories included in the Balance Sheet are valued at last price paid.

Stocks and stores held in the Authority's depot and leisure centres at the year end are valued at the latest price paid. This is a departure from the requirements of the Code which require stocks to be shown at actual cost or net realisable value, if lower. The effect of the different treatment is not considered to be material. Work in progress on uncompleted jobs is valued at the lower of cost or net realisable value.

### 13. Investment Property

Investment properties are those that are used solely to earn rentals and/or for capital appreciation. The definition is not met if the property is used in any way to facilitate the delivery of services or production of goods or is held for sale.

Investment properties are measured initially at cost and subsequently at fair value, being the price that would be received to sell such an asset in an orderly transaction between market participants at the measurement date. As a non-financial asset, investment properties are measured at highest and best use.

Properties are not depreciated but values are revalued annually according to the market conditions at the year end. Gains and losses on revaluation are posted to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement. The same treatment is applied to gains and losses on disposal.

Rentals received in relation to investment properties are credited to the Financing and Investment Income line and result in a gain for the General Fund Balance. However revaluation and disposal gains and losses are not permitted by statutory arrangements to have an impact on the General Fund Balance. The gains and losses are therefore reversed out of the General Fund Balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account and (for any sale proceeds greater than £10,000) the Capital Receipts Reserve.

### 14. Leases

Leases are classified as finance leases where the terms of the lease transfer substantially all the risks and rewards incidental to ownership of the property, plant or equipment from the lessor to the lessee. All other leases are classified as operating leases.

Where a lease covers both land and buildings, the land and buildings element are considered separately for classification.

Arrangements that do not have the legal status of a lease but convey a right to use an asset in return for payment are accounted for under this policy where fulfilment of the arrangement is

# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## STATEMENT OF ACCOUNTING POLICIES

dependent on the use of specific assets. The Authority did not have any arrangements of this type during 2016/17.

### **The Authority as Lessee:**

#### Finance Leases

Property, plant and equipment held under finance leases is recognised on the Balance Sheet at the commencement of the lease at its fair value measured at the lease's inception (or the present value of the minimum lease payments, if lower). The Authority operates a de minimis level of £5,000 in recognising and valuing assets acquired under finance lease. The asset recognised is matched by a liability for the obligation to pay the lessor. Initial direct costs of the Authority are added to the carrying amount of the asset. Premiums paid on entry into a lease are applied to writing down the lease liability. Contingent rents are charged as expenses in the periods in which they are incurred.

Lease payments are apportioned between:

- A charge for the acquisition of the interest in the property, plant or equipment – applied to write down the lease liability and,
- A finance charge (debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement).

Property, plant and equipment recognised under finance leases is accounted for using the policies applied generally to such assets, subject to depreciation being charged over the lease term if this is shorter than the asset's estimated useful life (where ownership of the asset does not transfer to the authority at the end of the lease period).

The Authority is not required to raise council tax to cover depreciation or revaluation and impairment losses arising on leased assets. Instead, a prudent annual contribution is made from revenue funds towards the deemed capital investment in accordance with statutory requirements. Depreciation and revaluation and impairment losses are therefore substituted by a revenue contribution in the General Fund Balance, by way of any adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement for the difference between the two.

The Authority does not currently have any finance leases as lessee in excess of the de-minimis level.

#### Operating Leases

Rentals paid under operating leases are charged to the Comprehensive Income and Expenditure Statement as an expense of the services benefitting from use of the leased property, plant or equipment. Charges are made on a straight-line basis over the life of the lease.

### **The Authority as Lessor:**

#### Finance Leases

Where the Authority grants a finance lease over a property or an item of plant or equipment, the relevant asset is written out of the Balance Sheet as a disposal. At the commencement of the lease, the carrying amount of the asset in the Balance Sheet (whether Property, Plant and Equipment or Assets Held for Sale) is written off to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. A gain representing the Authority's net investment in the lease, is credited to the same line in the Comprehensive Income and Expenditure Statement also as part of the gain or loss on disposal (ie netted off against the carrying value of the asset at the time of disposal) matched by a lease (long term debtor) asset in the Balance Sheet.

Lease rentals receivable are apportioned between:

- A charge for the acquisition of the interest in the property – applied to write down the lease debtor (together with any premiums received) and
- Finance income (credited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement).

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## STATEMENT OF ACCOUNTING POLICIES

The gain credited to the Comprehensive Income and Expenditure Statement on disposal is not permitted by statute to increase the General Fund Balance and is required to be treated as a capital receipt. Where a premium has been received, this is posted out of the General Fund Balance to the Capital Receipts Reserve in the Movement in Reserves Statement. Where the amount due in relation to the lease asset is to be settled by the payment of rentals in future financial years, this is posted out of the General Fund Balance to the Deferred Capital Receipts Reserve in the Movement in Reserves Statement. When the future rentals are received, the element for the capital receipt for the disposal of the asset is used to write down the lease debtor. At this point, the deferred capital receipts are transferred to the Capital Receipts Reserve.

The written off value of disposals is not a charge against council tax, as the cost of fixed assets is fully provided for under separate arrangements for capital financing. Amounts are therefore appropriated to the Capital Adjustment Account from the General Fund Balance in the Movement in Reserves Statement.

The Authority does not currently have any finance leases as lessor.

### Operating Leases

Where the Authority grants an operating lease over a property or an item of plant or equipment, the asset is retained in the balance sheet. Rental income is credited to the appropriate service revenue account in the Net Cost of Services in the Comprehensive Income and Expenditure Statement. Credits are made on a straight-line basis over the life of the lease.

### 15. Overheads and Support Services

The costs of overheads and support services are charged to service segments in accordance with the Authority's arrangements for accountability and financial performance.

The basis of allocation used for the main categories of overhead and support services is outlined below:

<b>Cost Head:</b>	<b>Basis of Charge:</b>
• Administrative Buildings	Area Occupied
• Financial Services, Legal & Democratic Services etc.	Actual time spent by staff via usage statistics
• Personnel and Payroll	Proportionate to number of payslips generated
• Information Technology	Systems operated, equipment utilised and time spent on Programming and Development
• Banking Services, Central Print Room, Central Postage, Customer Services.	Usage statistics

### 16. Property, Plant and Equipment

Assets that have physical substance and are held for use in the production or supply of goods or services, for rental to others, or for administrative purposes and that are expected to be used during more than one financial year are classified as Property, Plant and Equipment. The Authority operates a de minimis level of £5,000 in recognising and valuing assets.

#### Recognition

Expenditure on the acquisition, creation or enhancement of Property, Plant and Equipment is capitalised on an accruals basis, provided that it is probable that the future economic benefits or service potential associated with the item will flow to the authority and the cost of the item can be measured reliably. Expenditure that maintains but does not add to an asset's potential to deliver



# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## STATEMENT OF ACCOUNTING POLICIES

future economic benefits or service potential (ie repairs and maintenance) is charged as an expense when it is incurred.

### Measurement

Assets are initially measured at cost, comprising:

- the purchase price
- any costs attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the manner intended by management

The authority does not capitalise borrowing costs incurred whilst assets are under construction.

The costs of assets acquired other than by purchase is deemed to be its fair value, unless the acquisition does not have commercial substance (ie it will not lead to a variation in the cash flows of the Authority). In the latter case, where an asset is acquired via an exchange, the cost of the acquisition is the carrying amount of the asset given up by the Authority.

Donated assets are measured initially at fair value. The difference between fair value and any consideration paid is credited to the Taxation and Non-specific Grant Income line of the Comprehensive Income and Expenditure Statement, unless the donation has been made conditionally. Until conditions are satisfied, the gain is held in the Donated Assets Account. Where gains are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the General Fund Balance to the Capital Adjustment Account in the Movement in Reserves Statement.

Assets are then carried in the Balance Sheet using the following measurement basis:

- infrastructure, community assets and assets under construction – depreciated historical cost
- all other assets – current value, determined as the amount that would be paid for the asset in its existing use (existing use value – EUV).

Where there is no market based evidence of current value because of the specialist nature of an asset, depreciated replacement cost (DRC) is used as an estimate of current value.

Where non property assets that have short useful lives or low values (or both), depreciated historical cost basis is used as a proxy for current value.

Assets included in the Balance Sheet at current value are revalued sufficiently regularly to ensure that their carrying amount is not materially different from their fair value at the year end but as a minimum every five years. Increases in valuations are matched by credits to the Revaluation Reserve to recognise unrealised gains. (Exceptionally, gains might be credited to the Comprehensive Income and Expenditure Statement where they arise from the reversal of a loss previously charged to a service).

Where decreases in value are identified, they are accounted for as follows:

- Where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains).
- Where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

The Revaluation Reserve contains revaluation gains recognised since 1 April 2007 only, the date of its formal implementation. Gains arising before that date have been consolidated into the Capital Adjustment Account.

### Impairment

Assets are assessed at each year end as to whether there is any indication that an asset may be impaired. Where indications exist and any possible differences are estimated to be material, the recoverable amount of the asset is estimated and, where this is less than the carrying amount of the asset, an impairment loss is recognised for the shortfall.

# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## STATEMENT OF ACCOUNTING POLICIES

Where impairment losses are identified, they are accounted for as follows:

- Where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against the balance (up to the amount of the accumulated gains).
- Where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

Where an impairment loss is reversed subsequently, the reversal is credited to the relevant service line(s) in the Comprehensive Income and Expenditure Statement, up to the amount of the original loss, adjusted for depreciation that would have been charged if the loss had not been recognised.

### Depreciation

Depreciation is provided for on all Property, Plant and Equipment assets by the systematic allocation of their depreciable amounts over their useful lives. An exception is made for assets without a determinable finite useful life (ie freehold land and certain Community Assets) and assets that are not yet available for use (ie assets under construction).

Depreciation is calculated on the following bases:

- Buildings – straight line allocation over the useful life of the property as estimated by the valuer;
- Vehicles, plant, furniture and equipment – straight-line allocation over useful life of the asset as advised by a suitably qualified officer;
- Infrastructure – straight line allocation over estimated useful life.

Where an item of property, plant and equipment asset has major components whose cost is significant in relation to the total cost of the item, the components are depreciated separately.

Revaluation gains are also depreciated, with an amount equal to the difference between current value depreciation charged on assets and the depreciation that would have been chargeable based on their historical cost being transferred each year from the Revaluation Reserve to the Capital Adjustment Account.

### Disposals and Non-Current Assets Held for Sale

When it becomes probable that the carrying amount of an asset will be recovered principally through a sale transaction rather than through its continuing use, it is reclassified as an Asset Held for Sale. The asset is revalued immediately before reclassification and then carried at the lower of this amount and fair value less costs to sell. Where there is a subsequent decrease to fair value less costs to sell, the loss is posted to the other Operating Expenditure line in the Comprehensive Income and Expenditure Statement. Gains in fair value are recognised only up to the amount of any previous losses recognised in the surplus or deficit on Provision of Services. Depreciation is not charged on Assets Held for Sale.

If assets no longer meet the criteria to be classified as Assets Held for Sale, they are reclassified back to Non-Current Assets and valued at the lower of their carrying amount before they were classified as held for sale; adjusted for depreciation, amortisation or revaluations that would have to be recognised had they not been classified as Assets Held for Sale, and their recoverable amount at the date of the decision not to sell.

Assets that are to be abandoned or scrapped are not reclassified as Assets Held for Sale.

When an asset is disposed of or decommissioned, the carrying amount of the asset in the Balance Sheet (whether Property, Plant, and Equipment or Assets Held for Sale) is written off to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. Receipts from disposals (if any) are credited to the same line in the Comprehensive Income and Expenditure Statement also as part of the gain or loss on disposal (ie netted off against the carrying value of the asset at the time of disposal). Any

# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## STATEMENT OF ACCOUNTING POLICIES

revaluation gains accumulated for the asset in the Revaluation Reserve are transferred to the Capital Adjustment Account.

Amounts received for a disposal in excess of £10,000 are categorised as capital receipts. The balance of receipts is required to be credited to the Capital Receipts Reserve and can then only be used for new capital investment, or set aside to reduce the Authority's underlying need to borrow (the capital financing requirement). Receipts are appropriated to the Reserve from the General Fund Balance in Movement in Reserve Statement.

The written-off value of disposals is not a charge against Council Tax, as the cost of fixed assets is fully provided for under separate arrangements for capital financing. Amounts are appropriated to the Capital Adjustment Account from the General Fund Balance in the Movement in Reserves Statement.

### 16. Provisions, Contingent Liabilities and Contingent Assets and Reserves

#### Provisions

Provisions are made where an event has taken place that gives the authority a legal or constructive obligation that probably requires settlement by a transfer of economic benefits or service potential, and a reliable estimate can be made of the amount of the obligation. For instance, the Authority may be involved in a court case that could eventually result in the making of a settlement or the payment of compensation.

Provisions are charged as an expense to the appropriate service line in the Comprehensive Income and Expenditure Statement in the year that the authority becomes aware of the obligation, and are measured at the best estimate at the balance sheet date of the expenditure required to settle the obligation, taking into account relevant risks and uncertainties.

When payments are eventually made, they are charged to the provision carried in the Balance Sheet. Estimated settlements are reviewed at the end of each financial year – where it becomes less than probable that a transfer of economic benefits will now be required (or a lower settlement than anticipated is made), the provision is reversed and credited back to the relevant service.

Where some or all of the payment required to settle a provision is expected to be recovered from another party (eg from an insurance claim) this is only recognised as income for the relevant service if it is virtually certain that reimbursement will be received if the authority settles the obligation.

#### Contingent Liabilities

A contingent liability arises where an event has taken place that gives the authority a possible obligation whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the authority. Contingent liabilities also arise in circumstances where a provision would otherwise be made but either it is not probable that an outflow of resources will be required or the amount of the obligation cannot be measured reliably.

Contingent liabilities are not recognised in the Balance Sheet but disclosed in a note to the accounts.

#### Contingent Assets

A contingent asset arises where an event has taken place that gives the authority a possible asset whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the authority.

Contingent assets are not recognised in the Balance Sheet but disclosed in a note to the accounts where it is probable that there will be an inflow of economic benefits or service potential.

#### Reserves

The authority sets aside specific amounts as reserves for future policy purposes or to cover contingencies. Reserves are created by transferring amounts out of the General Fund Balance. When expenditure to be financed from a reserve is incurred, it is charged to the appropriate service in that year to score against the Surplus or Deficit on the Provision of Services in the

# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## STATEMENT OF ACCOUNTING POLICIES

Comprehensive Income and Expenditure Statement. The reserve is then transferred back into the General Fund Balance in the Movement in Reserves Statement so that there is no net charge against council tax for the expenditure.

Certain reserves are kept to manage the accounting processes for non-current assets, retirement and employee benefits and do not represent usable resources for the authority – these reserves are explained in the relevant policies.

### 17. **Revenue Expenditure Funded from Capital Under Statute (REFCUS)**

Expenditure incurred during the year that may be capitalised under statutory provisions but that does not result in the creation of a non-current asset has been charged as expenditure to the relevant service in the Comprehensive Income and Expenditure Statement in the year. Where the authority has determined to meet the cost of this expenditure from existing capital resources or by borrowing, a transfer in the Movement in Reserves Statement from the General Fund Balance to the Capital Adjustment Account then reverses out the amounts charged so that there is no impact on the level of council tax.

### 18. **VAT**

VAT payable is included as an expense only to the extent that it is not recoverable from Her Majesty's Revenue and Customs. VAT receivable is excluded from income.

### 19. **Fair Value Measurement**

The Authority measures some of its non-financial assets i.e. investment assets and some of its financial instruments at fair value at each reporting date. Fair Value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The fair value measurement assumes that the transaction to sell the asset or transfer the liability takes place either:

- a) In the principal market for the asset or liability; or
- b) In the absence of a principal market, in the most advantageous market for the asset or liability.

The authority measures the fair value of an asset or liability using the assumptions that market participants would use when pricing the asset or liability, assuming that market participants act in their economic best interest.

When measuring the fair value of a non-financial asset, the authority takes into account a market participants ability to generate economic benefits by using the asset in its highest and best use by selling it to another market participant that would use the asset in its highest and best use.

The authority uses valuation techniques that are appropriate in the circumstances and for which sufficient data is available, maximising the use of relevant observable inputs and minimising the use of unobservable inputs. Inputs to the valuation techniques in respect a fair value measurement are categorised within the fair value hierarchy, as follows:

- Level 1 – quoted prices in active market for identical assets or liabilities that the authority can access at the measurement date
- Level 2 – inputs other than quoted prices included within Level 1 that are observable for the asset or liability, either directly or indirectly
- Level 3 – unobservable inputs for the asset or liability.

# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## STATEMENT OF ACCOUNTING POLICIES

### 20. Collection Fund

As a billing authority, Gedling Borough Council is required to maintain a separate fund (i.e. the Collection Fund) for the collection and distribution of amounts due in respect of council tax and non-domestic rates (NDR). The Council acts as an agent, collecting and distributing council tax and NDR income on behalf of the major preceptors (including central government for NDR) and, as principals, collecting council tax and NDR for themselves. Under the legislative framework for the Collection Fund, billing authorities, major preceptors and central government share proportionately the risk and rewards that the amount of council tax and NDR collected could be less or more than predicted.

#### Accounting for Council Tax and NDR

The transactions of the Collection Fund are wholly prescribed by legislation. Billing authorities have no discretion to determine which receipts and payments are accounted for within the fund and which outside it.

Gedling's share of non-domestic rating income and its own council tax demand are paid out of the Collection Fund and credited to the Comprehensive Income and Expenditure Statement (CIES). The transactions presented in the Collection Fund Statement are limited to the cash flows permitted by statute for the financial year, however each authority will recognise income on a full accruals basis, ie. sharing out in full the surplus or deficit on the Collection Fund at the end of the year, even though it will be distributed to, or recovered from, the relevant authorities in a subsequent financial year. The difference between the accrued income included in the CIES and the estimated income share or demand is reversed out via the Movement in Reserves Statement, and transferred to the Collection Fund Adjustment Account.

There is no requirement for a separate Collection Fund Balance Sheet. Instead Collection Fund balances are distributed across the balance sheets of the billing authority, central government, and precepting authorities. In Gedling's accounts this is represented by the establishment of a debtor or creditor position with each organisation for the difference between the preceptors' and central government's share of business rates income or council tax demand and the cash collected, and settlement of the surplus/deficit on the Collection Fund.

As the billing authority, Gedling Borough Council's Cash Flow Statement includes in 'operating activities' only its own share of the council tax and non-domestic rating income collected with movements in the debtor/creditor position with preceptors and central government being included in the Cash Flow Statement as 'financing activities'.

# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## STATEMENT OF RESPONSIBILITIES FOR THE STATEMENT OF ACCOUNTS FOR GEDLING BOROUGH COUNCIL

### THE AUTHORITY'S RESPONSIBILITIES

The Authority is required to:

- Make arrangements for the proper administration of its financial affairs and to secure that one of its officers has the responsibility for the administration of those affairs. In this Authority, that officer is the Chief Financial Officer.
- Manage its affairs to secure economic, efficient and effective use of resources, and to safeguard its assets.
- Approve the Statement of Accounts.

### THE RESPONSIBILITIES OF THE CHIEF FINANCIAL OFFICER

The Chief Financial Officer is responsible for the preparation of the Authority's Statement of Accounts, in accordance with proper practices as set out in the CIPFA / LASAAC Code of Practice on Local Authority Accounting in the United Kingdom ("The Code").

In preparing this Statement of Accounts, the Chief Financial Officer has:

- Selected suitable accounting policies, and then applied them consistently.
- Made judgements and estimates that were reasonable and prudent.
- Complied with the Local Authority Code.

The Chief Financial Officer has also:

- Kept proper accounting records, which were up to date.
- Taken reasonable steps for the prevention and detection of fraud and other irregularities.

### CERTIFICATION

I certify that this Statement of Accounts presents a True and Fair view of the financial position of the Authority as at 31 March 2017 and its income and expenditure for the year then ended.

Signed:

**M Hill CPFA**  
Chief Financial Officer  
12 September 2017

This Statement was approved by the Audit Committee at its meeting on 12 September 2017, in accordance with the authority given by the delegation arrangements under section 3 of the Council's Constitution.

Signed:

**Councillor P Feeney**  
Chair of the Audit Committee  
12 September 2017

# Financial Statements

# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## EXPENDITURE AND FUNDING ANALYSIS

The Expenditure and Funding Analysis shows how annual expenditure is used and funded from resources (government grants, council tax and business rates) by local authorities in comparison with those resources consumed or earned by authorities in accordance with Generally Accepted Accounting Practices. It also shows how this expenditure is allocated for decision making purposes between the Council's portfolios. Income and expenditure accounted for under Generally Accepted Accounting Practices is presented more fully in the Comprehensive Income and Expenditure Statement (CIES) on page 31.

2015/16			2016/17		
Net Exp chg'ble to General Fund Balance £000s	Adjs between Funding & Acc'g Basis £000s	Net Exp in CIES (page 31) £000s	Net Exp chg'ble to General Fund Balance £000s	Adjs between Funding & Acc'g Basis £000s	Net Exp in CIES (page 31) £000s
<b>Net Cost of Services:</b>					
1,450	25	1,475	1,534	22	1,556
2,074	158	2,232	2,777	21	2,798
1,452	60	1,512	1,231	40	1,271
4,369	197	4,566	4,875	(206)	4,669
693	54	747	1,388	49	1,437
1,630	557	2,187	1,470	982	2,452
11,668	1,051	12,719	13,275	908	14,183
<b>Cost of Services</b>					
<b>Other Operating Expenditure:</b>					
536	0	536	584	0	584
16	0	16	17	0	17
0	1	1	0	21	21
(36)	(389)	(425)	(49)	(618)	(667)
516	(388)	128	552	(597)	(45)
<b>Financing and Investment I&amp;E:</b>					
373	0	373	297	0	297
0	1,413	1,413	0	1,429	1,429
(172)	0	(172)	(145)	0	(145)
(105)	(94)	(199)	(110)	137	27
0	(46)	(46)	0	0	0
96	1,273	1,369	42	1,566	1,608
<b>Taxation and Non Specific Grants:</b>					
(6,068)	17	(6,051)	(6,210)	96	(6,114)
(2,733)	(586)	(3,319)	(3,248)	(378)	(3,626)
(4,252)	0	(4,252)	(3,822)	0	(3,822)
0	(402)	(402)	0	(434)	(434)
0	(119)	(119)	0	0	0
(13,053)	(1,090)	(14,143)	(13,280)	(716)	(13,996)
(773)	846	73	589	1,161	1,750
			<b>(Surpl)/Def on Provision of Services</b>		

£000s
(10,297)
(773)
(11,070)

**Opening General Fund Balance**  
(Surplus)/Deficit on General Fund

**Closing General Fund Balance**

£000s
(11,070)
589
(10,481)



## ANNUAL STATEMENT OF ACCOUNTS 2016/17

### COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT

The Comprehensive Income and Expenditure Statement (CIES) shows the accounting cost in the year of providing services in accordance with International Financial Reporting Standards (IFRS), rather than the amounts to be funded from taxation. Authorities raise taxation to cover expenditure in accordance with regulations, which may be different from the accounting cost. The taxation position is shown in the Expenditure and Funding Analysis (EFA) on page 30 and the Movement in Reserves Statement on page 32. The 2015/16 comparatives have been restated to reflect a change in presentational requirements.

2015/16 Restated			2016/17		
Gross Exp £000s	Total Inc. £000s	Net Exp. £000s	Gross Exp £000s	Total Inc. £000s	Net Exp. £000s
1,720	(245)	1,475	1,866	(310)	1,556
33,309	(31,077)	2,232	32,912	(30,114)	2,798
2,735	(1,223)	1,512	2,493	(1,222)	1,271
7,089	(2,523)	4,566	7,083	(2,414)	4,669
1,774	(1,027)	747	2,143	(706)	1,437
3,261	(1,074)	2,187	3,610	(1,158)	2,452
<b>49,888</b>	<b>(37,169)</b>	<b>12,719</b>	<b>50,107</b>	<b>(35,924)</b>	<b>14,183</b>
536	0	536	584	0	584
16	0	16	17	0	17
1	0	1	21	0	21
3	(428)	(425)	45	(712)	(667)
<b>556</b>	<b>(428)</b>	<b>128</b>	<b>667</b>	<b>(712)</b>	<b>(45)</b>
373	0	373	297	0	297
1,413	0	1,413	1,429	0	1,429
0	(172)	(172)	0	(145)	(145)
15	(214)	(199)	316	(289)	27
85	(131)	(46)	0	0	0
<b>1,886</b>	<b>(517)</b>	<b>1,369</b>	<b>2,042</b>	<b>(434)</b>	<b>1,608</b>
0	(6,051)	(6,051)	0	(6,114)	(6,114)
0	(3,319)	(3,319)	0	(3,626)	(3,626)
0	(4,252)	(4,252)	0	(3,822)	(3,822)
0	(402)	(402)	0	(434)	(434)
0	(119)	(119)	0	0	0
<b>0</b>	<b>(14,143)</b>	<b>(14,143)</b>	<b>0</b>	<b>(13,996)</b>	<b>(13,996)</b>
<b>52,330</b>	<b>(52,257)</b>	<b>73</b>	<b>52,816</b>	<b>(51,066)</b>	<b>1,750</b>
		(612)			(940)
		(4,959)			9,703
		(5,571)			8,763
		(5,498)			<b>10,513</b>

## ANNUAL STATEMENT OF ACCOUNTS 2016/17

### MOVEMENT IN RESERVES STATEMENT

The Movement in Reserves Statement (MiRS) shows the movement in-year on the different reserves held by the authority (see the Balance Sheet on pages 33 to 34), analysed into "Usable" Reserves (ie. those that can be applied to fund expenditure or reduce local taxation), and other "Unusable" Reserves. The Surplus or (Deficit) on the Provision of Services line shows the true economic cost of providing an authority's services, more details of which are shown in the Comprehensive Income and Expenditure Statement (CIES) on page 31. These are different from the statutory amounts required to be charged to the General Fund Balance for council tax setting purposes. The Net Increase/Decrease before Transfers to Earmarked Reserves line shows the statutory General Fund Balance before any discretionary transfers to or from earmarked reserves, undertaken by the Council. The 2015/16 comparatives have been restated to reflect a change in presentational requirements.

#### 2016/17 Statement

	Unallocated Reserves	Earmarked Reserves	Total General Fund	Capital Receipts Reserve	Capital Grants Unapplied	Total Usable Reserves	Total Unusable Reserves	TOTAL RESERVES
	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s
<b>Balance at 1 April 2016 per Balance Sheet</b>	6,159	4,911	11,070	213	338	11,621	(18,463)	(6,842)
Total Comprehensive Income and Expenditure	(1,750)	0	(1,750)	0	0	(1,750)	(8,763)	(10,513)
Adj between accounting and funding basis under regulations (note 8)	1,161	0	1,161	(213)	209	1,157	(1,157)	0
<b>Net increase/(decrease) before transfers to Earmarked Reserves</b>	(589)	0	(589)	(213)	209	(593)	(9,920)	(10,513)
Transfers (to)/from Earmarked Reserves (note 9)	407	(407)	0	0	0	0	0	0
<b>Increase or (Decrease) in the year 2016/17</b>	(182)	(407)	(589)	(213)	209	(593)	(9,920)	(10,513)
<b>Balance at 31 March 2017 per Balance Sheet</b>	5,977	4,504	10,481	0	547	11,028	(28,383)	(17,355)

#### 2015/16 Comparatives (Restated)

	Unallocated Reserves	Earmarked Reserves	Total General Fund	Capital Receipts Reserve	Capital Grants Unapplied	Total Usable Reserves	Total Unusable Reserves	TOTAL RESERVES
	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s
<b>Balance at 1 April 2015 per Balance Sheet</b>	6,575	3,722	10,297	61	309	10,667	(23,007)	(12,340)
Total Comprehensive Income and Expenditure	(73)	0	(73)	0	0	(73)	5,571	5,498
Adj between accounting and funding basis under regulations (note 8)	846	0	846	152	29	1,027	(1,027)	0
<b>Net increase/(decrease) before transfers to Earmarked Reserves</b>	773	0	773	152	29	954	4,544	5,498
Transfers (to)/from Earmarked Reserves (note 9)	(1,189)	1,189	0	0	0	0	0	0
<b>Increase or (Decrease) in the year 2015/16</b>	(416)	1,189	773	152	29	954	4,544	5,498
<b>Balance at 31 March 2016 per Balance Sheet</b>	6,159	4,911	11,070	213	338	11,621	(18,463)	(6,842)

# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## BALANCE SHEET

The Balance Sheet shows the value, as at the balance sheet date, of the assets and liabilities recognised by the authority. The net assets (assets less liabilities) are matched by the reserves held by the authority. Reserves are reported in two categories. The first category of reserves includes Usable Reserves, ie. those reserves that the authority may use to provide services, subject to the need to maintain a prudent level of reserves, and any statutory limitations on their use (for example, the Capital Receipts Reserve may only be used to fund capital expenditure or to repay debt). The second category of reserves includes those reserves that the authority is not able to use to provide services. This category of reserves includes reserves that hold unrealised gains and losses, for example the Revaluation Reserve, where amounts would only become available to provide services if assets were sold, and reserves that hold timing differences shown in the Movement in Reserves Statement line "adjustments between accounting basis and funding basis under regulations".

31 March 2016 (Restated)			31 March 2017	
£000s	£000s		£000s	£000s
		<b>Property, Plant &amp; Equipment (note 11)</b>		
20,805		Land and Buildings	21,776	
2,751		Vehicles, Plant and Equipment	3,372	
599		Infrastructure	603	
2,636		Community Assets	2,428	
9		Assets Under Construction	760	
	26,800			28,939
	4,994	<b>Investment Property (note 12)</b>		4,859
	179	<b>Intangible Assets (note 13)</b>		131
	2,036	<b>Long Term Debtors (note 16)</b>		1,020
	34,009	<b>LONG TERM ASSETS</b>		34,949
8,528		Short Term Investments	8,008	
126		Inventories	94	
4,215		Short Term Debtors (note 17)	6,545	
(98)		Cash and Cash Equivalents (note 18)	(180)	
	12,771	<b>CURRENT ASSETS</b>		14,467
(1,001)		Short Term Borrowing (under 1year)	(1)	
(3,448)		Short Term Creditors (note 19)	(4,487)	
	(4,449)	<b>CURRENT LIABILITIES</b>		(4,488)
(1,042)		Provisions over 1 year (note 20)	(1,138)	
(6,812)		Long term Borrowing (PWLB)	(6,812)	
(40,668)		Net Pensions Liability (note 33)	(52,375)	
(608)		Capital Grants & Contributions Received in Advance (note 29)	(1,777)	
(43)		Revenue Grants & Contributions Received in Advance (note 29)	(181)	
	(49,173)	<b>LONG TERM LIABILITIES</b>		(62,283)
	(6,842)	<b>NET ASSETS / (LIABILITIES)</b>		(17,355)

The 2015/16 comparatives have been restated to reflect the reclassification of £1m held in an account requiring 180 days notice to withdraw, from cash and cash equivalents to short term investments.

# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## BALANCE SHEET

31 March 2016 (Restated)			31 March 2017	
£000s	£000s		£000s	£000s
	<b>(6,842)</b>	<b>NET ASSETS / LIABILITIES FROM ABOVE</b>		<b>(17,355)</b>
		<b>Usable Reserves</b> (MiRS p 32)		
6,159		General Fund	5,977	
4,911		Earmarked Reserves (note 9)	4,504	
213		Capital Receipts Reserve	0	
338		Capital Grants and Contributions Unapplied	547	
	11,621			11,028
		<b>Unusable Reserves</b> (note 22)		
5,962		Revaluation Reserve	6,741	
(40,668)		Pensions Reserve	(52,375)	
16,684		Capital Adjustment Account	17,411	
(72)		Collection Fund Adjustment Account - CTax	(168)	
(215)		Collection Fund Adjustment Account - NDR	163	
(154)		Short-term Accumulating Compensated Absences Account	(155)	
	(18,463)			(28,383)
	<b>(6,842)</b>	<b>TOTAL RESERVES</b>		<b>(17,355)</b>

## ANNUAL STATEMENT OF ACCOUNTS 2016/17

### CASH FLOW STATEMENT

The Cash Flow Statement shows the changes in cash and cash equivalents of the authority during the reporting period. The statement shows how the authority generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of cash flows arising from operating activities is a key indicator of the extent to which the operations of the authority are funded by way of taxation and grant income, or from the recipients of services provided by the authority. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the authority's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (ie. borrowing) to the authority.

2015/16 (Restated)		2016/17
£000s		£000s
(73)	<b>Net Surplus / (Deficit) on the Provision of Services per the Comprehensive Income and Expenditure Statement</b>	(1,750)
3,091	Total of adjustments to net Surplus/(Deficit) on Provision of Services for non-cash movements	4,059
(1,027)	Total of adjustments to the net Surplus/(Deficit) on Provision of Services for items that are investing and financing activities	(1,202)
1,991	<b>Net cash flow from operating activities</b> (see note 23)	1,107
(1,258)	Investing activities (see note 24)	(184)
(1,441)	Financing activities (see note 25)	(1,005)
(708)	<b>Net Increase / (Decrease) in Cash &amp; Cash Equivalents</b>	(82)
610	Cash and Cash Equivalents at the beginning of the reporting period	(98)
(98)	<b>Cash and Cash Equivalents at the End of the Reporting Period</b>	(180)

#### Analysis of Cash and Cash Equivalents at Balance Sheet dates:

Bank Account balances and cash in transit  
 Imprest accounts  
 Cash equivalents

	31 March 2016 (Restated)	31 March 2017
	£000s	£000s
	(700)	(982)
	12	12
	590	790
<b>Total Cash and Cash Equivalents per Balance Sheet</b>	(98)	(180)

The 2015/16 comparatives have been restated to reflect the reclassification of £1m held in an account requiring 180 days notice to withdraw, from cash and cash equivalents to short term investments.

# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## NOTES TO THE FINANCIAL STATEMENTS

### 1. ACCOUNTING POLICIES

Please refer to the full Statement of Accounting Polices, which can be found on pages 14 to 27.

### 2. ACCOUNTING STANDARDS THAT HAVE BEEN ISSUED BUT NOT YET ADOPTED

An authority must disclose information relating to the impact of an accounting change that will be required by a new standard that has been issued, but not yet adopted by the Code for the relevant financial year.

The 2017/18 Code includes the adoption from 1 April 2017 of amendments to the reporting of pension fund scheme transaction costs and amendments to the reporting of investment concentrations. It is not anticipated that either of these changes will have any material effect on the information provided in the Council's financial statements.

### 3. CRITICAL JUDGEMENTS IN APPLYING ACCOUNTING POLICIES

In applying the Accounting Policies set out on pages 14 to 27, the authority may have to make certain judgements about complex transactions or those involving uncertainty about future events.

There is ongoing uncertainty about future levels of funding for local government, however the authority has determined that this uncertainty is not yet sufficient to provide an indication that the assets of the authority might be impaired as a result of a need to close facilities and reduce levels of service.

In a referendum held on 23 June 2016, the people of the United Kingdom voted to leave the European Union. Article 50 of the Lisbon Treaty requires a member state to formally notify the EU of its intention to leave, and this was triggered by the Prime Minister on 29 March 2017. Until exit negotiations are concluded, the UK remains a full member of the EU and all the rights and obligations of EU membership remain in force, and the full impact on the Council of the decision to leave remains unclear.

### 4. ASSUMPTIONS MADE ABOUT THE FUTURE AND OTHER MAJOR SOURCES OF ESTIMATION UNCERTAINTY

The Statement of Accounts contains estimated figures that are based on assumptions made by the Authority about the future or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. The estimates are reviewed on an ongoing basis. However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates.

The estimated items in the Authority's Balance Sheet at 31 March 2017 for which there is a significant risk of causing a material adjustment in the forthcoming financial year are as follows:

Item	Uncertainties	Effect if Actual Results Differ from Assumptions
Pensions Liability	Estimation of the net liability to pay pensions depends on a number of complex judgements in relation to the discount rate used, the rate at which salaries are projected to increase, changes in the retirement ages, mortality rates and expected returns on pension fund assets. A firm of consulting actuaries is engaged to provide the Council with expert advice about the assumptions to be applied.	The effects on the net pensions liability of changes in individual assumptions can be measured. For example, a one year increase in the mortality assumption (life expectancy) would result in an increase of £4.672m in the pension liability, and a 0.1% increase in the discount rate assumption would result in a decrease in the pension liability of £2.302m. Differences arising from actual experiences or future changes in assumptions will be reflected in subsequent periods. See note 33 on pages 71 to 77 for further details.

## ANNUAL STATEMENT OF ACCOUNTS 2016/17

### NOTES TO THE FINANCIAL STATEMENTS

#### 4. ASSUMPTIONS MADE ABOUT THE FUTURE AND OTHER MAJOR SOURCES OF ESTIMATION UNCERTAINTY (Continued)

Item	Uncertainties	Effect if Actual Results Differ from Assumptions
Property Plant and Equipment	Depreciation and amortisation is provided to write down the assets to their residual values over their estimated useful lives. The selection of these residual values and useful lives requires the exercise of management judgements considering anticipated usage levels in service provision and levels of repairs and maintenance. A review of balance sheet values is undertaken each year end to assess if any of the assets have not been used at the estimated rates and if any impairment charges are required.	If the useful lives of assets are reduced, depreciation increases and the carrying amount of the asset falls. If assets lives were 10% lower than estimated the annual depreciation charge would be increased by approximately £202,000. However, as the asset values are reviewed on an annual basis this level of incorrect estimation is unlikely. See note 11 on pages 48 to 50 for further details.
Provisions	The Authority has made provisions of £50,000 each for Transferred Housing Stock Repairs and Transferred Housing Stock Environmental Warranty Excesses. These provide amounts to cover for an estimated number of future claims. It is possible the actual number may exceed the estimate. The Business Rate Retention scheme introduced a requirement to maintain a provision for rating appeals. The system is complex and neither the number of successful appeals nor the percentage reduction in rateable value achieved can be pre-determined. The current provision totals £2,595,200 of which the Council's share as billing authority is £1,038,100.	A change of 5% in the assumed RV reduction achieved for each NDR appeal could increase or decrease the provision requirement by around £129,800. Of this, the Council's share as billing authority would be £51,900. See note 20 on page 58 for further details on Provisions.
Arrears	An estimate of the impairment of sundry debtors is based upon the age and type of each debt. The percentages for impairment applied reflect an assessment of the recoverability of each debt based on past experience and a view of the impact of the prevailing economic climate. The provision for impairment at 31 March 2017 is £1,912,700.	If collection rates were to deteriorate, a 10% increase on the impairment percentage would require an additional £238,700 to be set aside as an allowance.

This list does not include assets and liabilities carried at Fair Value based on a recently observed market price.

# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## NOTES TO THE FINANCIAL STATEMENTS

### 5. NOTE TO THE EXPENDITURE AND FUNDING ANALYSIS

The Code requires a reconciliation of the main adjustments to net expenditure chargeable to the General Fund to arrive at the amounts shown in the Comprehensive Income and Expenditure Statement (CIES) on page 31. The relevant transfers between reserves are shown in the Movement in Reserves Statement (MiRS) on page 32.

#### 2016/17

	<b>Adjs. between Funding and Accounting Basis</b>			
	<b>Adjustments for capital purposes</b>	<b>Net change for Pension adjustments</b>	<b>Other Differences</b>	<b>Total Adjustments</b>
	<b>£000s</b>	<b>£000s</b>	<b>£000s</b>	<b>£000s</b>
Community Development	0	23	(1)	22
Housing, Health & Well-being	(93)	115	(1)	21
Public Protection	(1)	46	(5)	40
Environment	(358)	150	2	(206)
Growth and Regeneration	0	47	2	49
Resources and Reputation	806	173	3	982
<b>Cost of Services</b>	<b>354</b>	<b>554</b>	<b>0</b>	<b>908</b>
Other income and expenditure from the Expenditure Funding Analysis	(915)	1,450	(282)	253
<b>Difference between the General Fund (surplus)/deficit and the CIES (surplus)/deficit on the Provision of Services</b>	<b>(561)</b>	<b>2,004</b>	<b>(282)</b>	<b>1,161</b>

#### 2015/16 Comparative

	<b>Adjs. between Funding and Accounting Basis</b>			
	<b>Adjustments for capital purposes</b>	<b>Net change for Pension adjustments</b>	<b>Other Differences</b>	<b>Total Adjustments</b>
	<b>£000s</b>	<b>£000s</b>	<b>£000s</b>	<b>£000s</b>
Community Development	0	27	(2)	25
Housing, Health & Well-being	0	167	(9)	158
Public Protection	0	66	(6)	60
Environment	0	207	(10)	197
Growth and Regeneration	0	58	(4)	54
Resources and Reputation	521	59	(23)	557
<b>Cost of Services</b>	<b>521</b>	<b>584</b>	<b>(54)</b>	<b>1,051</b>
Other income and expenditure from the Expenditure Funding Analysis	(1,050)	1,414	(569)	(205)
<b>Difference between the General Fund (surplus)/deficit and the CIES (surplus)/deficit on the Provision of Services</b>	<b>(529)</b>	<b>1,998</b>	<b>(623)</b>	<b>846</b>

#### Adjustments for Capital purposes

Services lines are adjusted for depreciation and amortisation charges. Statutory charges for capital financing (the minimum revenue provision) and other revenue contributions are deducted as these are not chargeable under Generally Accepted Accounting Practices.

Other operating expenditure is adjusted for capital disposals.



# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## NOTES TO THE FINANCIAL STATEMENTS

### 5. NOTE TO THE EXPENDITURE AND FUNDING ANALYSIS (continued)

Financing and investment income and expenditure is adjusted for changes in the fair value of investment property.

Taxation and non-specific grant income and expenditure is credited with capital grants receivable in the year without condition, or for which conditions were satisfied in the year.

#### **Net change for Pensions adjustments**

Service lines are adjusted for the removal of employer's contributions made by the Council as allowed by statute and their replacement with current service costs and past service costs.

Other operating expenditure is adjusted for pensions administration.

Financing and investment income and expenditure is adjusted for the net interest on the defined benefit liability which is charged to CIES.

#### **Other Differences**

Service lines include adjustments relating to the accumulated absences account. Accruals are made for compensated absences earned but not taken in the year, eg. annual and flexi-leave carried forward at 31 March. Statutory arrangements require that the impact of these accruals on the General Fund balance is neutralised by transfers to and from the accumulated absences account.

The charge under taxation and non-specific grant income mainly represents the difference between what is chargeable under statutory regulations for council tax and NDR, ie that was projected to be received at the start of the year, and the income to be recognised under Generally Accepted Accounting Practices. This is a timing issue as any difference will be brought forward in future surplus and deficits on the Collection Fund.

### 6. SEGMENTAL ANALYSIS

The introduction of the Expenditure and Funding Analysis fulfils the majority of the segmental reporting requirements, however the Code requires that if certain specified items are reported segmentally to management and are material, these should be disclosed more fully. The Council's depreciation and amortisation charges are reported segmentally, as is external income from customers, and details of these charges are given below.

#### **Depreciation and Amortisation**

Community Development  
Housing, Health & Well-being  
Public Protection  
Environment  
Growth and Regeneration  
Resources and Reputation

	2015/16	2016/17
	£000s	£000s
Community Development	53	60
Housing, Health & Well-being	177	244
Public Protection	116	4
Environment	1,003	939
Growth and Regeneration	1	1
Resources and Reputation	63	193
	1,413	1,441

#### **External Income from Customers**

Community Development  
Housing, Health & Well-being  
Public Protection  
Environment  
Growth and Regeneration  
Resources and Reputation

	2015/16	2016/17
	£000s	£000s
Community Development	(222)	(212)
Housing, Health & Well-being	(3,457)	(3,347)
Public Protection	(611)	(564)
Environment	(2,149)	(2,251)
Growth and Regeneration	(710)	(603)
Resources and Reputation	(741)	(721)
	(7,890)	(7,698)

# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## NOTES TO THE FINANCIAL STATEMENTS

### 7. EXPENDITURE AND INCOME ANALYSED BY NATURE

	2015/16	2016/17
	£000s	£000s
Employee benefits expenses	14,451	15,273
Other service expenses	35,439	34,843
Depreciation and amortisation	1,413	1,441
Interest payments	373	297
Precepts and levies	552	601
Costs associated with the disposal of fixed assets	87	45
Expenditure on investment properties and reductions in fair value	15	316
<b>Total Expenditure per CIES</b>	<b>52,330</b>	<b>52,816</b>
Fees, charges and other service income	(7,890)	(7,698)
Interest and investment income	(172)	(145)
Income from council tax and NDR	(9,370)	(9,741)
Government grants and other contributions	(34,053)	(32,481)
Income from the disposal of assets	(559)	(712)
Income from investment properties and increases in fair value	(213)	(289)
<b>Total Income per CIES</b>	<b>(52,257)</b>	<b>(51,066)</b>
<b>(Surplus)/Deficit on the Provision of Services</b>	<b>73</b>	<b>1,750</b>

# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## NOTES TO THE FINANCIAL STATEMENTS

### 8. ADJUSTMENTS BETWEEN ACCOUNTING BASIS AND FUNDING BASIS UNDER REGULATIONS

This note details the adjustments that are made to the total comprehensive income and expenditure recognised by the authority in the year in accordance with proper accounting practice, to the resources that are specified by statutory provision as being available to the authority to meet future capital and revenue expenditure.

**2016/17**

**Adjustments primarily involving the Capital Adjustment Account (note 22)**

**Reversal of items debited or credited to the Comprehensive Income & Expenditure Statement**

Charges for depreciation & impairment of non-current assets

	£000s	£000s	£000s	£000s	£000s
Charges for depreciation & impairment of non-current assets	1,393	0	0	1,393	(1,393)
Revaluation losses/(reversals) on Property Plant and Equipment	0	0	0	0	0
Movement in fair value of investment properties	137	0	0	137	(137)
Amortisation of intangible assets	48	0	0	48	(48)
Capital grants & contributions applied	(130)	0	0	(130)	130
Revenue Expenditure Funded from Capital Under Statute	369	0	0	369	(369)
Carrying Amounts debited as part of the gain or loss on disposals of non-current assets	40	0	0	40	(40)
Income from Donated Assets	0	0	0	0	0
<b>Insertion of items NOT debited or credited to the Comprehensive Income &amp; Expenditure Statement</b>					
Statutory provision for the financing of capital investment (Minimum Revenue Provision)	(504)	0	0	(504)	504
Capital expenditure charged against General Fund Balance	(952)	0	188	(764)	764
<b><u>Adjustments primarily involving the Capital Grants Unapplied Account</u></b>					
Capital grants and contributions unapplied, credited to the Comprehensive Income & Expenditure Statement	(304)	0	304	0	0
Application of grants to capital financing transferred to the Capital Adjustment Account	0	0	(283)	(283)	283
<b>Sub-total of items adjusted</b>	<b>97</b>	<b>0</b>	<b>209</b>	<b>306</b>	<b>(306)</b>

**ANNUAL STATEMENT OF ACCOUNTS 2016/17**

**NOTES TO THE FINANCIAL STATEMENTS**

**8. ADJUSTMENTS BETWEEN ACCOUNTING BASIS AND FUNDING BASIS UNDER REGULATIONS**

**2016/17 (Continued)**

	Usable Reserves			Total Mov't on Usable Reserves	Mov't on Unusable Reserves
	General Fund Balance	Capital Receipts Reserve	Capital Grants Unapplied		
	£000s	£000s	£000s	£000s	£000s
<b>Sub-total of adjustments from prev. page</b>	<b>97</b>	<b>0</b>	<b>209</b>	<b>306</b>	<b>(306)</b>
<b><u>Adjustments primarily involving the Capital Receipts Reserve</u></b>					
Transfer of cash sale proceeds credited as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	(659)	659	0	0	0
Use of Capital Receipts Reserve to finance new capital expenditure	0	(872)	0	(872)	872
Transfer from Deferred Capital Receipts Reserve upon receipt of cash	0	0	0	0	0
<b><u>Adjustments primarily involving the Pensions Reserve (note 22)</u></b>					
Reversal of items relating to retirement benefits debited or credited to the Comprehensive Income & Expenditure Statement	3,949	0	0	3,949	(3,949)
Employers pension contributions and direct payments to pensioners payable in the year	(1,945)	0	0	(1,945)	1,945
<b><u>Adjustments primarily involving the Collection Fund Adjustment A/C (note 22)</u></b>					
Amount by which council tax & NDR income credited to the Comprehensive Income & Expenditure Statement differs to that income calculated for the year in accordance with statutory requirements	(282)	0	0	(282)	282
<b><u>Adjustments primarily involving the Accumulated Absences Account (note 22)</u></b>					
Amount by which officer remuneration credited to the Comprehensive Income & Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	1	0	0	1	(1)
<b>Total Net adjs between Accounting basis and Funding basis under regulation (per Movement in Reserves Statement on p32)</b>	<b>1,161</b>	<b>(213)</b>	<b>209</b>	<b>1,157</b>	<b>(1,157)</b>

# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## NOTES TO THE FINANCIAL STATEMENTS

### 8. ADJUSTMENTS BETWEEN ACCOUNTING BASIS AND FUNDING BASIS UNDER REGULATIONS

This note details the adjustments that are made to the total comprehensive income and expenditure recognised by the authority in the year in accordance with proper accounting practice, to the resources that are specified by statutory provision as being available to the authority to meet future capital and revenue expenditure.

#### 2015/16 Comparatives

#### Adjustments primarily involving the Capital Adjustment Account (note 22)

#### **Reversal of items debited or credited to the Comprehensive Income & Expenditure Statement**

	£000s	£000s	£000s	£000s	£000s
Charges for depreciation & impairment of non-current assets	1,366	0	0	1,366	(1,366)
Revaluation losses/(reversals) on Property Plant and Equipment	0	0	0	0	0
Movement in fair value of investment properties	(94)	0	0	(94)	94
Amortisation of intangible assets	47	0	0	47	(47)
Capital grants & contributions applied	(293)	0	0	(293)	293
Revenue Expenditure Funded from Capital Under Statute	112	0	(2)	110	(110)
Carrying Amounts debited as part of the gain or loss on disposals of non-current assets	85	0	0	85	(85)
Income from Donated Assets	(119)	0	0	(119)	119

#### **Insertion of items NOT debited or credited to the Comprehensive Income & Expenditure Statement**

Statutory provision for the financing of capital investment (Minimum Revenue Provision)	(504)	0	0	(504)	504
Capital expenditure charged against General Fund Balance	(500)	0	(72)	(572)	572

#### Adjustments primarily involving the Capital Grants Unapplied Account

Capital grants and contributions unapplied, credited to the Comprehensive Income & Expenditure Statement	(108)	0	108	0	0
Application of grants to capital financing transferred to the Capital Adjustment Account	0	0	(5)	(5)	5

#### **Sub-total of items adjusted**

	Usable Reserves			Total Mov't on Usable Reserves	Mov't on Unusable Reserves
	General Fund Balance	Capital Receipts Reserve	Capital Grants Unapplied		
	£000s	£000s	£000s	£000s	£000s
<b>Sub-total of items adjusted</b>	(8)	0	29	21	(21)

**ANNUAL STATEMENT OF ACCOUNTS 2016/17**

**NOTES TO THE FINANCIAL STATEMENTS**

**8. ADJUSTMENTS BETWEEN ACCOUNTING BASIS AND FUNDING BASIS UNDER REGULATIONS**

2015/16 Comparatives continued

	Usable Reserves			Total Mov't on Usable Reserves	Mov't on Unusable Reserves
	General Fund Balance	Capital Receipts Reserve	Capital Grants Unapplied		
	£000s	£000s	£000s	£000s	£000s
<b>Sub-total of adjustments from prev. page</b>	(8)	0	29	21	(21)
<b><u>Adjustments primarily involving the Capital Receipts Reserve</u></b>					
Transfer of cash sale proceeds credited as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	(520)	520	0	0	0
Use of Capital Receipts Reserve to finance new capital expenditure	0	(369)	0	(369)	369
Transfer from Deferred Capital Receipts Reserve upon receipt of cash	0	1	0	1	(1)
<b><u>Adjustments primarily involving the Pensions Reserve (note 22)</u></b>					
Reversal of items relating to retirement benefits debited or credited to the Comprehensive Income & Expenditure Statement	3,673	0	0	3,673	(3,673)
Employers pension contributions and direct payments to pensioners payable in the year	(1,676)	0	0	(1,676)	1,676
<b><u>Adjustments primarily involving the Collection Fund Adjustment A/C (note 22)</u></b>					
Amount by which council tax & NDR income credited to the Comprehensive Income & Expenditure Statement differs to the council tax income calculated for the year in accordance with statutory requirements	(569)	0	0	(569)	569
<b><u>Adjustments primarily involving the Accumulated Absences Account (note 22)</u></b>					
Amount by which officer remuneration credited to the Comprehensive Income & Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	(54)	0	0	(54)	54
<b>Total Net adjs between Accounting basis and Funding basis under regulation (per Movement in Reserves Statement on p32)</b>	846	152	29	1,027	(1,027)

# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## NOTES TO THE FINANCIAL STATEMENTS

### 9. TRANSFERS TO/FROM EARMARKED RESERVES

Contributions to Earmarked Reserves provide financing for future expenditure plans, and contributions posted back from such reserves helped to meet General Fund expenditure during 2015/16 and 2016/17.

	Balance 31 Mar 2015	Transfers out during 2015/16	Transfers in during 2015/16	Balance 31 Mar 2016	Transfers out during 2016/17	Transfers in during 2016/17	Balance 31 Mar 2017
	£000s	£000s	£000s	£000s	£000s	£000s	£000s
IT Equipment Replacement Reserve	417	(85)	102	434	(109)	103	428
Community and Crime Disabled Adaptations	88	0	10	98	0	35	133
Risk Management	22	0	0	22	0	0	22
Housing and Housing Benefits Reserve	344	(3)	0	341	(20)	0	321
Insurance Fund	450	(13)	36	473	(27)	0	446
Efficiency & Innovation	273	(10)	0	263	(21)	20	262
Asset Management	144	(18)	0	126	0	35	161
Local Development Framework & Planning Reserve	145	(47)	111	209	(99)	175	285
S106 Revenue Reserve	118	(44)	75	149	(36)	19	132
Earmarked Grants Reserve	96	(17)	16	95	(15)	81	161
Joint Use Maintenance Reserve	541	(103)	259	697	(247)	97	547
CCTV Reserve	105	(172)	220	153	(226)	105	32
Local Authority Mortgage Scheme Reserve	214	0	28	242	(3)	41	280
Rural Broadband Resv.	66	0	22	88	0	23	111
Apprentice Resv.	90	(59)	0	31	(31)	0	0
Land Charges Resv.	54	0	7	61	(3)	18	76
NDR Pool Reserve	25	0	0	25	0	0	25
Transformation Reserve	67	(42)	74	99	0	101	200
Economic Development Reserve	189	0	68	257	(31)	40	266
Leisure Strategy Res'v	274	(81)	355	548	(133)	30	445
Building Control Resv	0	0	500	500	(358)	0	142
	0	0	0	0	0	29	29
<b>Total Earmarked Reserves per Balance Sheet p33-34</b>	<b>3,722</b>	<b>(694)</b>	<b>1,883</b>	<b>4,911</b>	<b>(1,359)</b>	<b>952</b>	<b>4,504</b>
<b>Net Movement in Year per MiRS p32</b>		<b>1,189</b>			<b>(407)</b>		

**IT Replacement** - to provide for the cost of replacing personal computing facilities based on a rolling programme.

**Community and Crime Reserve** - to fund future community and crime initiatives.

**Disabled Adaptations Reserve** - to provide resources to fund potential future requests for disabled access grants.

## ANNUAL STATEMENT OF ACCOUNTS 2016/17

### NOTES TO THE FINANCIAL STATEMENTS

#### 9. TRANSFERS TO/FROM EARMARKED RESERVES (Continued)

**Risk Management Fund** - monies set aside from savings in insurance premiums, to be used to reduce the risk of loss or injury in the provision of Council services, with the objective of reducing future insurance costs, and to provide for potential underachievement against the approved budget reduction programme.

**Housing and Housing Benefit Reserve** - to provide for future risk of rising caseload for homelessness, and to cover unpredictable increases in the volume or category of housing benefit claimants. The reserve is also to provide for costs which may arise from the planned transfer of Housing Benefit to DWP, to form part of Universal Credit.

**Insurance Fund** - provides cover for excess payments following changes in the insurance market, and the level of cover provided by the Council's insurers.

**Efficiency and Innovation Reserve** - to provide funding for future initiatives.

**Asset Management Reserve** - to provide for asset maintenance and replacement.

**Local Development Framework & Planning Reserve** - to cover the costs of any future inspection by the Planning Inspectorate and fluctuations in workload arising from the planning application process.

**Section 106 Reserve** - holds contributions from Developers, where conditions have been satisfied, but where appropriate projects have yet to be undertaken.

**Earmarked Grants Reserve** - holds various grants and contributions received, which may only be used for the specific purposes for which they were received.

**Joint Use Maintenance Reserve** - to fund maintenance falling within the Joint Use Agreement for leisure centres within the borough.

**Closed Circuit Television (CCTV) Reserve** - to provide for the cost of replacing CCTV equipment, based on a rolling replacement programme.

**Local Authority Mortgage Scheme Reserve** - to provide for potential defaults in connection with two LAMS schemes launched in April 2012 and June 2013, under which the Council indemnifies Lloyds for 20% of individual loans for 5 years (see note 16).

**Rural Broadband Reserve** - to provide for community benefit from the roll out of broadband services to rural areas. This is now complete and the balance in the reserve is Nil.

**Apprentice Reserve** - to provide for the employment of future apprentices in line with the Council's priorities.

**Land Charges Reserve** - to provide for future claims made by property search companies seeking refunds for fees paid to access land charge data.

**NDR Pool Reserve** - represents the Council's share of surpluses arising from its membership of the Nottinghamshire Business Rates Pool for Economic Development projects.

**Transformation Reserve** - to provide for the change management costs of implementing the budget reduction programme.

**Economic Development Reserve** - to provide for committed and future economic development projects.

**Leisure Strategy Reserve** - to provide for future investment in the Council's leisure facilities.

**Building Control Reserve** - each year, Building Control costs should equate to income from fees. Any surplus or deficit is transferred to this reserve.



# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## NOTES TO THE FINANCIAL STATEMENTS

### 10. ANALYSIS OF CAPITAL GRANTS AND CONTRIBUTIONS AND DONATED ASSETS INCLUDED IN THE COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT

#### Capital Grants and Contributions

##### **Department for Environment and Rural Affairs:**

WREN Grant (Waste Recycling Environmental)

##### **Department for Communities and Local Government:**

Disabled Facilities Grant

##### **Homes and Communities Agency:**

Provision of starter homes

##### **Other Grants and Contributions:**

Developers' Section 106 Contributions

Community Infrastructure Levy (CIL)

Nottinghamshire County Council - Ley Street Play Area & Trim Trail

Sport England

Rushcliffe Borough Council

ANESCO - solar farm

##### **Total Capital Grants & Contributions per CIES on page 31**

#### Donated Assets

##### **Community Facilities**

##### **Total Donated Assets per CIES on page 31**

	2015/16	2016/17
	£000s	£000s
	0	(94)
	0	(218)
	(37)	0
	(296)	0
	0	(86)
	0	(36)
	(7)	0
	(39)	0
	(23)	0
	(402)	(434)
	(119)	0
	(119)	0

**ANNUAL STATEMENT OF ACCOUNTS 2016/17**

**NOTES TO THE FINANCIAL STATEMENTS**

**11. PROPERTY, PLANT & EQUIPMENT**

**Movements in 2016/17**

**Cost or Valuation:**

	<b>Land &amp; Bldgs. £000s</b>	<b>Vehicles Plant &amp; Equipm't £000s</b>	<b>Infra-Struct. Assets £000s</b>	<b>Comm'y Assets £000s</b>	<b>Assets Under Constrn. £000s</b>	<b>Total £000s</b>
As at 1 April 2016	21,608	9,056	1,026	7,141	9	<b>38,840</b>
Additions	518	1,223	49	81	760	<b>2,631</b>
Donations	0	0	0	0	0	<b>0</b>
Revaln incr/(decr) recognised in the Revaluation Reserve	385	0	0	0	0	<b>385</b>
Revaln incr/(decr) recognised in the Surplus/Deficit on Provision of Services	0	0	0	0	0	<b>0</b>
Derecognition-Disposals	0	(732)	0	0	0	<b>(732)</b>
Derecognition-Decommissioned	0	(999)	0	(9)	0	<b>(1,008)</b>
Other movements in cost or valuation	9	0	0	0	(9)	<b>0</b>

**As at 31 March 2017**

**Accumulated Depreciation and Impairment:**

As at 1 April 2016	(803)	(6,305)	(427)	(4,505)	0	<b>(12,040)</b>
Depreciation Charge	(497)	(562)	(45)	(289)	0	<b>(1,393)</b>
Depreciation written out to the Revaluation Reserve	556	0	0	0	0	<b>556</b>
Depreciation written out to the Surplus/Deficit on Provision of Services	0	0	0	0	0	<b>0</b>
Derecognition-Disposals	0	692	0	0	0	<b>692</b>
Derecognition-Decommissioned	0	999	0	9	0	<b>1,008</b>

**As at 31 March 2017**

	<b>(744)</b>	<b>(5,176)</b>	<b>(472)</b>	<b>(4,785)</b>	<b>0</b>	<b>(11,177)</b>
<b>Net Book Value 31/3/16</b>	<b>20,805</b>	<b>2,751</b>	<b>599</b>	<b>2,636</b>	<b>9</b>	<b>26,800</b>
<b>Net Book Value 31/3/17</b>	<b>21,776</b>	<b>3,372</b>	<b>603</b>	<b>2,428</b>	<b>760</b>	<b>28,939</b>

# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## NOTES TO THE FINANCIAL STATEMENTS

### 11. PROPERTY, PLANT & EQUIPMENT (Continued)

**Comparative Movements in 2015/16**

**Cost or Valuation:**

	Other Land & Bldgs. £000s	Vehicles Plant & Equipm't £000s	Infra-Struct. Assets £000s	Comm'y Assets £000s	Assets Under Constrn. £000s	Total £000s
As at 1 April 2015	21,182	8,815	779	6,956	1	37,733
Additions	72	620	247	65	9	1,013
Donations	0	0	0	119	0	119
Revaln incr/(decr) recognised in the Revaluation Reserve	403	0	0	0	0	403
Revaln incr/(decr) recognised in the Surplus/Deficit on Provision of Services	0	0	0	0	0	0
Derecognition-Disposals	0	(379)	0	0	0	(379)
Other movements in cost or valuation	(49)	0	0	1	(1)	(49)

**As at 31 March 2016**

**Accumulated Depreciation and Impairment:**

As at 1 April 2015	(571)	(6,149)	(398)	(4,143)	0	(11,261)
Depreciation Charge	(441)	(534)	(29)	(362)	0	(1,366)
Depreciation written out to the Revaluation Reserve	209	0	0	0	0	209
Depreciation written out to the Surplus/Deficit on Provision of Services	0	0	0	0	0	0
Derecognition-Disposals	0	378	0	0	0	378

**As at 31 March 2016**

**Net Book Value 31/3/15**

**Net Book Value 31/3/16**

	(803)	(6,305)	(427)	(4,505)	0	(12,040)
	20,611	2,666	381	2,813	1	26,472
	20,805	2,751	599	2,636	9	26,800

# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## NOTES TO THE FINANCIAL STATEMENTS

### 11. PROPERTY, PLANT & EQUIPMENT (Continued)

#### Depreciation

The following useful lives have been used in the calculation of depreciation on a straight line basis:

Land and Buildings	25 to 173 years
Vehicles, Plant and Equipment	5 to 25 years
Infrastructure	10 to 25 years

#### Revaluation

The authority carries out a rolling programme which ensures that all Property, Plant and Equipment required to be measured at Current Value is revalued at least every five years. Items within a class of Property, Plant and Equipment are revalued simultaneously within that rolling programme. All valuations are completed by K. Walters MRICS, the Council's in-house valuer, who is a chartered surveyor.

Valuations of land and buildings were carried out in accordance with the methodologies and basis for estimation set out in the professional standards of the Royal Institution of Chartered Surveyors. Vehicles, Plant and Equipment are valued on a depreciated historic cost basis as a proxy for Current Value.

#### Significant Capital Contracts

The following capital contracts had been entered into but not fully completed as at 31 March 2017. The figures represent the estimated value of works still to be completed in 2017/18, and not the full contract values.

	2016/17
	£000s
Gedling Country Park Heritage and Cultural Centre	481
Arnold Leisure Centre replacement boilers	63
<b>Total</b>	<b>544</b>

### 12. INVESTMENT PROPERTIES

The following items of income and expenditure have been accounted for in the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement.

	2015/16	2016/17
	£000s	£000s
Rental from Investment Property	(120)	(118)
Direct operating expenses arising from Investment Property	15	8
<b>Net (Gain)/Loss</b>	<b>(105)</b>	<b>(110)</b>

There are no restrictions on the authority's ability to realise the value inherent in its investment property, or on the authority's contractual obligations to purchase, construct or develop investment property, or repairs, maintenance or enhancement.

The following table summarises the movement in the fair value of investment properties over the year. The valuation basis adopted uses Level 2 inputs, ie. those other than quoted prices that are observable for the financial asset.

	2015/16	2016/17
	£000s	£000s
<b>Balance at the start of the year</b>	4,936	4,994
Additions (purchase, construction & subsequent expenditure)	0	2
Disposals	(85)	0
Net gain/(loss) from fair value adjustments	94	(137)
Transfers (to)/from Property, Plant and Equipment	49	0
<b>Balance at the end of the year per Balance Sheet</b>	<b>4,994</b>	<b>4,859</b>

## ANNUAL STATEMENT OF ACCOUNTS 2016/17

### NOTES TO THE FINANCIAL STATEMENTS

#### 13. INTANGIBLE ASSETS

The authority accounts for its software as intangible assets, to the extent that the software is not an integral part of a particular IT system and accounted for as part of the hardware item of Property, Plant and Equipment.

All software is given a finite life, based on assessments of the period that the software is expected to be of use to the authority.

The carrying amount of intangible assets is amortised on a straight line basis. Over half of the amortisation of £48,040 charged to revenue in 2016/17 was charged to Payroll and IT, and then absorbed as an overhead across all relevant service headings in Cost of Services. Other charges were made directly to services.

In view of the above, it is not possible to quantify exactly how much of the amortisation of intangible assets has been attributed to each service heading.

	2015/16	2016/17
	£000s	£000s
Gross carrying amount	807	924
Accumulated amortisation	(698)	(745)
<b>Net carrying amount at start of year</b>	109	179
Additions - purchases	117	0
Amortisation for the year	(47)	(48)
<b>Net carrying amount at end of year per Balance Sheet</b>	179	131
<b><u>Represented by:</u></b>		
Gross carrying amount	924	924
Accumulated amortisation	(745)	(793)
<b>Total</b>	179	131

# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## NOTES TO THE FINANCIAL STATEMENTS

### 14. FINANCIAL INSTRUMENTS

A financial instrument is any contract that gives rise to a financial asset in one entity, and a financial liability on another. Most straightforward financial assets (debtors, bank deposits, investments etc.) and liabilities (creditors, borrowings etc.) are covered, together with more complex ones not used by this authority (eg. debt instruments with embedded swaps, and options). The IFRS Code's accounting requirements derive from IAS39 (recognition and measurement, IAS32 (presentation), and IFRS7 (disclosure).

The Code requires authorities to measure their assets and liabilities and provide disclosures in accordance with IFRS13 - Fair Value Measurement. Therefore, wherever financial instruments are measured or disclosed at fair value, this is to be done in accordance with IFRS13. The Code defines fair value as "the price that would be received to sell an asset, or paid to transfer a liability, in an orderly transaction between market participants at the measurement date". This emphasises that fair value is a market based measurement and not an authority specific measurement.

A key element of IFRS13 is the fair value hierarchy. Level 1 inputs use quoted prices in an active market for identical assets and liabilities, which an authority can access at the measurement date. Level 2 uses inputs other than quoted prices that are observable for the asset or liability. Level 3 uses unobservable inputs for the asset or liability.

#### **Initial Recognition**

A financial asset or liability is recognised on the balance sheet when the holder becomes committed to the purchase, ie. the contract date. Trade receivables (debtors) are an exception, being recognised not when a contract to supply is made, but when the goods have been supplied or the service rendered by the Council. Similarly, trade payables (creditors) are recognised only when the goods or services have been received by the Council. In the case of a contract to borrow money, recognition is at the point at which the cash lent is received, not when the authority becomes committed to the loan agreement. In most cases relevant to Gedling Borough Council, the recognition point is obvious.

#### **Initial Measurement**

Financial assets and liabilities are initially measured at fair value, less the transaction costs that are directly attributable to them. As above, fair value is defined as the price that would be received to sell an asset, or paid to transfer a liability, in an orderly transaction between market participants at the measurement date. In general, the fair value on initial recognition will be the transaction price. Transaction costs include fees paid to brokers, dealers and advisers, but do not include internal administrative costs.

The Code requires extensive disclosures in relation to financial instruments, the purpose being to enable users to evaluate the significance of financial instruments for the authority's financial position and performance, and to assess the nature and extent of the risks arising from financial instruments to which the authority was exposed and how the authority manages those risks.

The Code accepts however that the level of detail included in the disclosures will depend on the extent of the authority's involvement in financial instruments, both in terms of the amounts involved and the complexity of the instruments. Gedling Borough Council is party only to straightforward instruments and accordingly the majority of the disclosure is given as a narrative, as permitted by the Code. A table showing the summary position is also given for clarity.

#### **Soft Loans**

Local Authorities often make "soft loans", ie. loans for policy reasons, rather than as financial instruments, and these loans may sometimes be interest free or at rates below those prevailing in the market, for example to voluntary bodies or to employees for the purchase of motor vehicles. The "fair value" of such loans may be held to be less than the amount of cash lent, and would accordingly be estimated as the present value of all the future cash receipts, discounted using the prevailing market rate of interest for a similar loan. Any sum by which the amount lent exceeds the fair value of the loan should be charged to the Comprehensive Income and Expenditure Statement.

# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## NOTES TO THE FINANCIAL STATEMENTS

### 14. FINANCIAL INSTRUMENTS (Continued)

Subsequent accounting would require the loan's "effective rate of interest" to be used, which will be higher than the contractual rate since the initial carrying amount of the loan is less than the principal sum required to repay the loan. This rate will be the same as the rate used to discount the loan to its initial fair value. Interest in excess of the contractual rate is then credited to the Comprehensive Income and Expenditure Statement over the term of the loan.

The only "soft loans" identified by the Council in 2016/17 were car loans to employees. It is the Council's view that the outstanding sum of £19k is not material, and accordingly, no calculation for fair value has been undertaken. Car loans are therefore recognised in the balance sheet at the value of the sums loaned, less repayments made.

#### **Subsequent Measurement**

Although all financial instruments are initially measured on the basis of fair value, subsequent measurement depends on the classification of an instrument. IAS39 defines two classes of financial liabilities and four classes of financial assets, although in practice the vast majority of financial liabilities held by local authorities will be in the "amortised cost" category, and financial assets will be either "loans and receivables" or "available for sale". It will often not be necessary to undertake a formal effective interest rate (EIR) calculation, either because the instrument is a short duration receivable (debtor) or payable (creditor) which is required to be measured at the original invoice amount, or because it is clear that the nominal interest rate equals the EIR, as is the case with most fixed rate instruments.

Most loan debts and investments will feature transaction costs which should be applied to the initial carrying amount, however where these are judged not to be material, for example the 0.035% charge made by PWLB, the transaction costs may be charged immediately to the Comprehensive Income and Expenditure Statement (CIES). This is the treatment adopted by Gedling Borough Council.

#### **Premiums and Discounts**

The accounting treatment for premiums and discounts arising on the early repayment of debt is largely dictated by the principle that financial instruments are derecognised when the contracts that establish them come to an end. Premiums and discounts may arise from the extinguishment of a financial liability. The amounts of such premiums payable or discounts receivable are thus required to be cleared to the Comprehensive Income and Expenditure Statement upon the extinguishment of the liability.

However, it has been recognised by the Government that this accounting treatment does not necessarily result in a charge which is equitable on Council Taxpayers in terms of gains and losses. Provisions have therefore been introduced to allow authorities to spread the impact of premiums and discounts on Council Tax over future financial years, and in England discounts, such spreading is a requirement for discounts.

No premiums or discounts were paid or received by the Council during 2016/17.

#### **Gedling Borough Council's Financial Instruments:**

##### **(a) Category of Liabilities:**

###### **Amortised Costs:**

- (i) **Long and Short Term Borrowing** - Total long term debt outstanding on the balance sheet on 31 March 2017 is £6.81m, all held with the Public Works Loan Board (PWLB). The short term borrowing balance of £1k is represented by accrued interest only. PWLB loans have special characteristics in that the interest rates are based on the Government's cost of borrowing rather than on market rates, and a penalty charge is payable on early redemption that is over and above the cost to the lender.

# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## NOTES TO THE FINANCIAL STATEMENTS

### 14. FINANCIAL INSTRUMENTS (Continued)

The Council has a continuing ability to borrow at concessionary rates from the PWLB rather than from the markets, and these are termed the PWLB Certainty interest rates. As a result of its PWLB commitments for fixed rate loans, a comparison of the terms of these loans with the new borrowing rates available from PWLB has been used to calculate the fair value. If a value is calculated on this basis the carrying amount of the Councils outstanding loans of £6.81m would be valued at £9.21m. However, if the Council was to seek to avoid the projected loss by repaying the loans to PWLB, the PWLB would raise a penalty charge based on the premature redemption interest rates, totalling £4.36m. The exit price for the outstanding PWLB loans including the penalty charge would therefore be £11.17m. The valuation basis adopted uses level 2 inputs, ie. inputs other than quoted prices that are observable for the financial liability.

This redemption charge is a supplementary measure of the fair value of the outstanding PWLB loans of £6.81m. It measures the economic effect of the terms agreed by the Council with the PWLB, compared with estimates of the terms that would be offered for market transactions undertaken at the balance sheet date, which have been assumed to be the PWLB premature redemption interest rates. The difference between the carrying amount and the fair value measures the additional interest that the authority will pay over the remaining terms of the loans under the agreements with the PWLB against what would be paid if the loans were at prevailing market rates.

- (ii) **Long and Short Term Creditors** - Operational creditors are financial instruments of short duration, with no formal effective interest rate, and are required to be valued at their original amounts, ie. the carrying amount is a reasonable approximation of fair value. Long term creditors are represented by grants received in advance of £1.96m. Short-term creditors outstanding at 31 March 2017, which are classed as financial instruments, totalled £1.97m.

#### **Fair Value through Profit and Loss:**

No Liabilities Held for Trading are used by the Council.

#### **(b) Category of Assets:**

##### **Loans and Receivables:**

- (i) **Long Term Debtors** - As discussed above, the only soft loans identified by Gedling Borough Council are car loans to employees. The sum outstanding at 31 March 2017 was £19k, which is not material. The Council has made two advances of £1m each to Lloyds Bank in respect of the Local Authority Mortgage Scheme. One of these matures in June 2018 and is held on the balance sheet as a long term debtor, however the other matures in April 2017 and has therefore now been included in short term debtors. Interest is paid on these advances at rates that were fixed at inception, and no formal calculations of EIR are deemed necessary, the carrying amounts representing a reasonable approximation of fair value.
- (ii) **Long Term Investment** - The Council held no investments with maturities of over 12 months at 31 March 2017.
- (iii) **Short Term Investment** - Investments held at 31 March 2017 amounted to £8.01m, including accrued interest, and consisted of fixed term deposits with approved counterparties. All the rates were fixed at inception, with interest paid on maturity. No formal calculation of EIR is deemed necessary, and the carrying amount is a reasonable approximation of the fair value.
- (iv) **Short Term Debtors** - Operational debtors are financial instruments of short duration, with no formal effective interest rate, and are required to be valued at their original amount, ie. the carrying amount is a reasonable approximation of fair value. Debtors outstanding at 31 March 2017, which are classed as financial instruments, totalled £3.52m net of impairment provisions for doubtful debts.
- (v) **Cash and Cash Equivalents** - The fair value of cash balances in hand (or overdrawn) is deemed to be the carrying value. The Council's cash balances overdrawn at 31 March 2017 totalled £1.01m, however these are combined on the Balance Sheet as part of the overall Cash and Cash Equivalents balance of £0.18m overdrawn. As this overdrawn position is only a result of daily cashflow management, the net position continues to be shown with current assets (note 18).



# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## NOTES TO THE FINANCIAL STATEMENTS

### 14. FINANCIAL INSTRUMENTS (Continued)

#### Available-for-Sale:

No equity shareholdings or quoted investments are held by the Council.

#### Fair Value through Profit and Loss:

No assets are held for trading by the Council.

#### Held to Maturity:

The Code prohibits the use of this category.

#### Summary

In summary, no adjustments requiring neutralising entries have been identified, therefore no reconciling transactions are required on the Statement of Movement in Reserves, or accordingly in the Financial Instruments Adjustment Account. The table below summarises the Council's exposure to Financial Instruments:

#### Summary of Financial Instruments

#### Liabilities at Amortised Cost:

Borrowing  
Creditors and Receipts in Advance

#### Assets at Amortised Cost:

Short Term Investments (up to 12 months)  
Debtors  
Cash and Cash Equivalents

Long Term		Short Term	
2015/16	2016/17	2015/16	2016/17
£000s	£000s	£000s	£000s
(6,812)	<b>(6,812)</b>	(1,001)	<b>(1)</b>
(651)	<b>(1,958)</b>	(1,903)	<b>(1,973)</b>
0	<b>0</b>	8,528	<b>8,008</b>
2,035	<b>1,020</b>	2,258	<b>3,518</b>
0	<b>0</b>	(98)	<b>(180)</b>

The 2015/16 comparatives have been restated to reflect the reclassification of £1m held in an account requiring 180 days notice to withdraw, from cash and cash equivalents to short term investments.

### 15. THE NATURE AND EXTENT OF RISKS ARISING FROM FINANCIAL INSTRUMENTS

The Council is required to disclose information regarding the risk arising from financial instruments to which the authority is exposed.

Credit risk is the possibility that other parties might fail to pay amounts due to the authority. Liquidity risk is the possibility that the authority may not have funds available to meet its commitments to make payments. Market risk is the possibility that financial loss may arise as a result of changes in such measures as interest rates and stock market movements.

The Council's overall risk management programme focuses on the unpredictability of financial markets, and seeks to minimise potential adverse effects on the resources available to fund services.

#### Credit Risk:

Credit risk arises from deposits with banks and financial institutions. The Council's Treasury Management Policy is to select counterparties by the use of a creditworthiness methodology provided by its treasury advisers. This is based on a sophisticated model that incorporates credit ratings from all three main rating agencies, supplemented by information relating to positive and negative outlooks and other technical market information. The result is a banding for the suggested duration of investments with any given counterparty, from "do not use" to 60 months. Any deviation from these suggested durations must be specifically approved by the Chief Financial Officer and reported to Full Council at the earliest opportunity. Full credit rating information is received from the treasury advisers on a weekly basis, with any changes in between being notified by ratings alerts. Accordingly, changes to the approved counterparty list can be made promptly in order to minimise the Council's exposure to risk.

# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## NOTES TO THE FINANCIAL STATEMENTS

### 15. THE NATURE AND EXTENT OF RISKS ARISING FROM FINANCIAL INSTRUMENTS (Continued)

The Council also operates maximum investment limits with individual counterparties and Money Market Funds. Any investment in excess of these limits is subject to the specific approval of the Chief Financial Officer. The Council did not experience any non-performance from any of its counterparties in respect of its temporary investments or cash equivalents during 2016/17.

#### **Liquidity Risk:**

As the authority has access to borrowings from PWLB, there is no significant risk that it will be unable to raise finance to meet its commitments under financial instruments. Instead, the risk is that the authority may have to replace significant proportions of its borrowings at unfavourable interest rates. The Prudential Code requires an indicator specifying the maximum proportions of debt maturing at different times, and performance in this respect is reported to the Chief Financial Officer on a daily basis. The PWLB maturity profile as at 31 March is as follows:

#### **PWLB Maturity Analysis**

##### **Short Term Borrowing**

Repayable within 1 year:

Principal

Interest accruals

##### **Short Term Borrowing per Balance Sheet**

##### **Long Term Borrowing**

Repayable in 1 to 2 years

Repayable in 2 to 5 years

Repayable in 5 to 10 years

Repayable in over 10 years

##### **Long Term Borrowing per Balance Sheet**

2015/16 £000s	2016/17 £000s
(1,000)	0
(1)	(1)
<b>(1,001)</b>	<b>(1)</b>
0	0
0	0
0	0
(6,812)	<b>(6,812)</b>
<b>(6,812)</b>	<b>(6,812)</b>

It is a requirement of the Code that the long-term and short-term parts of individual instruments be separated. Even when separated, the assets and liabilities remain financial instrument balances and should be carried in the Balance Sheet as investments or borrowings, rather than as debtors or creditors.

#### **Market Risk:**

The authority is exposed to some degree of risk on its exposure to interest rate movements on its borrowings and investments, and movements in interest rates can have a complex impact. The Treasury Management Strategy set each year specifies the maximum proportions of variable rate borrowings and investments that may be outstanding at any one time, and performance in this respect is reported to the Chief Financial Officer daily. In addition, regular advice is taken from the Council's treasury advisers with regard to the timing of significant borrowings and investments.

#### **Price Risk:**

The authority has no equity shareholdings and thus has no exposure to risk arising from movements in the price of shares.

#### **Foreign Exchange Risk:**

The authority has no material financial assets denominated in foreign currencies and thus has no significant exposure to loss arising from movements in exchange rates.

# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## NOTES TO THE FINANCIAL STATEMENTS

### 16. LONG TERM DEBTORS

	2015/16	2016/17
	£000s	£000s
Car Loans	35	19
Local Authority Mortgage Scheme	2,000	1,000
Other	1	1
<b>Total Long Term Debtors per Balance Sheet</b>	<b>2,036</b>	<b>1,020</b>

The Council's Local Authority Mortgage Schemes (LAMS) were launched in April 2012 and June 2013, each with the objective of stimulating the local economy and housing market by supporting first-time buyers. This is achieved by the Council providing indemnities to its partner, Lloyds TSB, to enable the bank to offer suitable applicants a 95% mortgage on terms normally applicable to a 75% loan. The two advances of £1m each represent Housing service-based capital expenditure, and will be in place for 5 years. One of the advances matures in June 2018 and is included in long term debtors on the Council's balance sheet, however, the other advance matures in April 2017 and has now been transferred to short term debtors (see note 17).

### 17. SHORT TERM DEBTORS

	2015/16	2016/17
	£000s	£000s
Central Government Departments	446	410
Other Local Authorities	1,143	1,721
Local Authority Mortgage Scheme	0	1,000
Other Entities and Individuals	2,626	3,414
<b>Net Short Term Debtors per Balance Sheet</b>	<b>4,215</b>	<b>6,545</b>

Debtors in the table above are shown net of impairment provisions for doubtful debts.

### 18. CASH AND CASH EQUIVALENTS

Cash equivalents are short-term, highly liquid investments that are readily convertible to known amounts of cash and which are subject to an insignificant risk of changes in value.

Cash equivalents are held for the purpose of meeting short-term cash commitments, rather than for investment or other purposes. There are no strict criteria relating to the nature and maturity of cash equivalents, but at Gedling all bank call accounts are deemed to be such instruments, given that they are repayable at call without penalty. All the Council's fixed term deposits, however short, are classed as short-term investments, since significant penalties will be incurred if they are broken.

The balance of cash and cash equivalents is made up as follows:

	31/03/16 (Restated)	31/03/17
	£000s	£000s
Cash balance at bank and cash in transit	(700)	(982)
Imprest Accounts	12	12
	(688)	(970)
Call Accounts	590	790
<b>Total Cash and Cash Equivalents per Balance Sheet</b>	<b>(98)</b>	<b>(180)</b>

The 2015/16 comparatives have been restated to reflect the reclassification of £1m held in an account requiring 180 days notice to withdraw, from cash and cash equivalents to short term investments.

# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## NOTES TO THE FINANCIAL STATEMENTS

### 19. SHORT TERM CREDITORS AND RECEIPTS IN ADVANCE

Creditors are defined as liabilities arising from the contractual obligation to pay cash in the future for goods or services or other benefits that have been received or supplied, and have been invoiced or formally agreed with the supplier.

If the Council receives consideration that does not yet meet the required conditions for revenue recognition, ie. goods have not been received, or a service has not been undertaken, a receipt in advance must be recognised.

Central Government Departments
Other Local Authorities
Other Entities and Individuals
<b>Total Short Term Creditors per Balance Sheet</b>

2015/16	2016/17
£000s	£000s
(910)	(1,596)
(963)	(1,329)
(1,575)	(1,562)
<b>(3,448)</b>	<b>(4,487)</b>

### 20. PROVISIONS

**Over one year:**

**Balance at 1 April 2016**

Additional Provisions made in 2016/17

Used in 2016/17

Reversed in 2016/17

**Balance at 31 March 2017**

Transf'd Stock Env. Warranties £000s	Transf'd Stock Repairs £000s	NDR Appeals £000s	Total Provisions £000s
(50)	(50)	(942)	(1,042)
0	0	(96)	(96)
0	0	0	0
0	0	0	0
<b>(50)</b>	<b>(50)</b>	<b>(1,038)</b>	<b>(1,138)</b>

**Transferred Stock Environmental Warranties** - to provide for the payment of excesses under the Environmental Warranty provided to Gedling Homes under the Large Scale Voluntary Transfer (LSVT) arrangement. An excess of £25,000 makes it likely that the Council will be required to meet certain expenses over the life of the policy.

**Transferred Stock Repairs** - to provide for work required under warranties on the transferred properties referred to above.

**NDR Appeals** - The Business Rate Retention regime places a liability on the Council to refund ratepayers who successfully appeal against the rateable value of their properties on the rating list. A provision of £1,038,000 has been made, representing the Council's estimated share of such liabilities at 31 March 2017.

# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## NOTES TO THE FINANCIAL STATEMENTS

### 21. USABLE RESERVES

Movements in the authority's Usable Reserves are detailed in the Movement in Reserves Statement on page 32, and in note 8 on pages 41 to 44.

### 22. UNUSABLE RESERVES

Revaluation Reserve  
 Capital Adjustment Account  
 Pensions Reserve  
 Collection Fund Adjustment Account - Council Tax  
 Collection Fund Adjustment Account - Non Domestic Rates  
 Accumulated Absences Account

	31/03/16	31/03/17
	£000s	£000s
	5,962	6,741
	16,684	17,411
	(40,668)	(52,375)
	(72)	(168)
	(215)	163
	(154)	(155)
<b>Total Unusable Reserves</b>	<b>(18,463)</b>	<b>(28,383)</b>

#### Revaluation Reserve

The Revaluation Reserve contains the gains made by the authority arising from increases in the value of its Property, Plant and Equipment. The balance is reduced when assets with accumulated gains are revalued downwards or impaired and the gains are lost, used in the provision of services and the gains are consumed through depreciation, or disposed of and the gains are realised.

The Reserve contains only revaluation gains accumulated since 1 April 2007, the date at which the Reserve was created. Accumulated gains arising before that date are consolidated into the balance on the Capital Adjustment Account.

#### **Balance at 1st April**

Upward revaluation of assets

Downward revaluation of assets and impairment losses not charged to the Surplus/Deficit on the Provision of Services

Surplus or deficit on revaluation of non current assets not posted to the Surplus or Deficit on the Provision of Services

Difference between fair value depreciation and historic cost depreciation

Accumulated gains on assets sold or scrapped

Amount written off to the Capital Adjustment Account

#### **Balance at 31st March**

	2015/16	2016/17
	£000s	£000s
	5,509	5,962
	612	964
	0	(24)
	612	940
	(159)	(161)
	0	0
	(159)	(161)
<b>Balance at 31st March</b>	<b>5,962</b>	<b>6,741</b>

# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## NOTES TO THE FINANCIAL STATEMENTS

### 22. UNUSABLE RESERVES (Continued)

#### Capital Adjustment Account

The Capital Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets, and for financing the acquisition, construction or enhancement of those assets under statutory provisions. The Account is debited with the cost of acquisition, construction or enhancement, as depreciation, impairment losses and amortisations are charged to the Comprehensive Income and Expenditure Statement (with reconciling postings from the Revaluation Reserve to convert fair value figures to a historical cost basis). The Account is credited with the amounts set aside by the authority as finance for the costs of acquisition, construction or enhancement.

The Capital Adjustment Account contains accumulated gains and losses on Investment Properties, and if relevant, gains recognised on donated assets that have yet to be consumed by the authority.

The Account also contains revaluation gains accumulated on Property, Plant and Equipment before 1 April 2007, the date that the Revaluation Reserve was created to hold such gains. Note 8 on pages 41 to 44 provides details of the source of all the transactions posted to the Account, apart from those involving the Revaluation Reserve.

	2015/16	2016/17
	£000s	£000s
<b>Balance at 1st April</b>	16,177	16,684
<b><u>Reversal of items relating to capital expenditure debited or credited to the Comprehensive Income and Expenditure Statement:</u></b>		
Charges for depreciation and impairment of non-current assets	(1,366)	(1,393)
Revaluation (losses)/reversals on Property, Plant and Equipment	0	0
Amortisation of Intangible Assets	(47)	(48)
Revenue Expenditure funded from Capital under Statute (REFCUS)	(110)	(369)
Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	(85)	(40)
	(1,608)	(1,850)
Adjusting amount written out of the Revaluation Reserve	159	161
Net written out amount of non-current assets consumed in the year	(1,449)	(1,689)
<b><u>Capital financing applied in the year:</u></b>		
Use of Capital Receipts Reserve to finance new capital expenditure	369	872
Capital grants and contributions credited to the Comprehensive Income and Expenditure Statement that have been applied to capital financing	293	130
Applications of grants to capital financing from the Capital Grants Unapplied Account	5	283
Statutory provision for the financing of capital investment charged against the General Fund	504	504
Capital expenditure charged against the General Fund	572	764
	1,743	2,553
Movements in the market value of Investment Properties debited or credited to the Comprehensive Income and Expenditure Statement	94	(137)
Donated Assets credited to the Comprehensive Income and Expenditure Statement	119	0
<b>Balance at 31st March</b>	16,684	17,411

# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## NOTES TO THE FINANCIAL STATEMENTS

### 22. UNUSABLE RESERVES (Continued)

#### Pensions Reserve

The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for post employment benefits, and for funding benefits, in accordance with statutory provisions. The authority accounts for post employment benefits in the Comprehensive Income and Expenditure Statement as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs. However, statutory arrangements require benefits earned to be financed as the authority makes employer's contributions to the pension fund, or eventually pays any pensions for which it is directly responsible. The debit balance on the Pensions Reserve therefore shows a substantial shortfall in benefits earned by past and current employees and the resources the authority has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

#### **Balance at 1 April**

Actuarial gains or (losses) on pensions assets and liabilities

Reversal of items relating to benefits debited or credited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement

Employer's pension contributions and direct payments to pensioners payable in the year

#### **Balance at 31 March**

2015/16	2016/17
£000s	£000s
(43,630)	<b>(40,668)</b>
4,959	<b>(9,703)</b>
(3,673)	<b>(3,949)</b>
1,676	<b>1,945</b>
<b>(40,668)</b>	<b>(52,375)</b>

#### Collection Fund Adjustment Accounts

The Collection Fund Adjustment Accounts manage the differences arising from the recognition of council tax and non domestic rate income in the Comprehensive Income and Expenditure Statement as it falls due from council taxpayers and ratepayers, compared with the statutory arrangements for paying across amounts to the General Fund from the Collection Fund.

#### Council Tax:

#### **Balance at 1 April**

Amount by which council tax income credited to the Comprehensive Income and Expenditure Account is different from council tax income calculated for the year in accordance with statutory arrangements

#### **Balance at 31 March**

2015/16	2016/17
£000s	£000s
(55)	<b>(72)</b>
(17)	<b>(96)</b>
<b>(72)</b>	<b>(168)</b>

#### Non Domestic Rates:

#### **Balance at 1 April**

Amount by which non domestic rate income credited to the Comprehensive Income and Expenditure Account is different from NDR income calculated for the year in accordance with statutory arrangements

#### **Balance at 31 March**

2015/16	2016/17
£000s	£000s
(801)	<b>(215)</b>
586	<b>378</b>
<b>(215)</b>	<b>163</b>

# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## NOTES TO THE FINANCIAL STATEMENTS

### 22. UNUSABLE RESERVES (Continued)

#### Accumulated Absences Account

The Accumulated Absences Account absorbs the differences that would otherwise arise on the General Fund Balance from accruing for compensated absences earned, but not taken in the year, for example annual leave entitlement carried forward at 31 March. Statutory arrangements require that the impact on the General Fund Balance is neutralised by transfers to or from the account.

**Balance at 1 April**

Settlement or cancellation of accrual made at the end of the preceding year

Amounts accrued at the end of the current year

Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements

**Balance at 31 March**

2015/16	2016/17
£000s	£000s
(208)	(154)
208	154
(154)	(155)
54	(1)
(154)	(155)

### 23. CASH FLOW STATEMENT - OPERATING ACTIVITIES

**Net Surplus / (Deficit) on the Provision of Services per CIES on p31**

**Adjustments to the net surplus / (deficit) on the Provision of Services for non-cash movements:**

Depreciation

Amortisation

Increase / (Decrease) in revenue creditors

(Increase) / Decrease in revenue debtors

(Increase) / Decrease in stocks and works in progress

Pension liability

Carrying amount of non current assets sold

Other non-cash items charged to net surplus/(deficit) on provision of services

**Adjustments to the net surplus / (deficit) on the Provision of Services for items that are investing and financing activities:**

Proceeds from sales of property, plant and equipment, and other investment property receipts and payments

**Net cash flow from Operating Activities per Cash Flow Statement on p35**

2015/16	2016/17
Restated	£000s
£000s	£000s
(73)	(1,750)
1,366	1,393
47	48
136	342
(479)	(33)
(14)	32
1,997	2,004
85	40
(47)	233
3,091	4,059
(1,027)	(1,202)
1,991	1,107

**Cash flows for operating activities include the following items:**

Interest Received

Interest Paid

2015/16	2016/17
£000s	£000s
(176)	(100)
385	293



## ANNUAL STATEMENT OF ACCOUNTS 2016/17

### NOTES TO THE FINANCIAL STATEMENTS

#### 24. CASH FLOW STATEMENT - INVESTING ACTIVITIES

Purchase of property, plant and equipment, investment property and intangible assets

Purchase of short term and long term investments

Other payments for investing activities

Proceeds from sale of property, plant and equipment, investment property and intangible assets

Proceeds from short-term and long term investments

Other receipts from investing activities

Capital grants

Capital contributions

**Net cash flows from Investing Activities per Cash Flow Statement on p35**

2015/16 Restated	2016/17
£000s	£000s
(1,272)	<b>(2,597)</b>
(1,000)	<b>0</b>
(15)	<b>(8)</b>
733	<b>260</b>
0	<b>500</b>
120	<b>118</b>
176	<b>1,543</b>
0	<b>0</b>
<b>(1,258)</b>	<b>(184)</b>

The 2015/16 comparatives have been restated to reflect the reclassification of £1m held in an account requiring 180 days notice to withdraw, from cash and cash equivalents to short term investments.

#### 25. CASH FLOW STATEMENT - FINANCING ACTIVITIES

Other receipts from financing activities

Repayment of short-term and long-term borrowing

Movement on NDR debtor with preceptors and CLG

Movement on Council Tax debtors with Preceptors

Domestic Violence Partnership grant held for Principal

Erasmus grant held for Principal

Community Infrastructure Levy held for Parishes

Other payments for financing activities

**Net cash flows from Financing Activities per Cash Flow Statement on p35**

2015/16	2016/17
£000s	£000s
62	<b>18</b>
(2,000)	<b>(1,000)</b>
1,142	<b>838</b>
(283)	<b>(826)</b>
(181)	<b>0</b>
39	<b>(39)</b>
0	<b>6</b>
(220)	<b>(2)</b>
<b>(1,441)</b>	<b>(1,005)</b>

## ANNUAL STATEMENT OF ACCOUNTS 2016/17

### NOTES TO THE FINANCIAL STATEMENTS

#### 26. MEMBERS' ALLOWANCES

Payments to Members are made under the Local Authorities (Members Allowances) (England) Regulations 2003, which provide for the circumstances in which allowances are payable to Members, and to the maximum amounts payable in respect of certain allowances. The regulations include a requirement for authorities to make public their scheme for Members' allowances, and to disclose annually the amounts paid under such a scheme. The Council fulfils this requirement by the placement of a notice on its website. Under the Council's scheme, a Basic Allowance is paid to each Member, together with relevant Special Responsibility Allowances. There is also provision for the payment of car allowances, plus public transport, conference and subsistence expenses.

The authority paid the following amounts to Members of the Council during the year.

	2015/16	2016/17
	£000s	£000s
<b>Allowances:</b>		
Basic	158	163
Special Responsibility	91	103
<b>Expenses:</b>		
Car mileage and public transport	6	6
Conferences and subsistence	4	4
	<b>259</b>	<b>276</b>

#### 27. EXTERNAL AUDIT COSTS

The authority is required to disclose amounts paid to its appointed auditors, KPMG, for work carried out in performing statutory functions and in providing additional services such as tax advice. The purpose of this is to demonstrate that the objectivity of the auditor is not compromised by fees for other work being significant in relation to audit costs. Amounts paid are split between audit and inspection work, and the certification of grant claims.

	2015/16	2016/17
	£	£
Audit services carried out by the appointed auditor	42,570	42,570
Grant certification	10,562	10,313
<b>Total fees for statutory audit services in the year</b>	<b>53,132</b>	<b>52,883</b>
<b>Fees for tax advisory services</b>	<b>33,000</b>	<b>0</b>
<b>Total fees paid to the appointed auditor</b>	<b>86,132</b>	<b>52,883</b>

Following changes to the UK APB ethical standards, audit firms engaged by UK clients are not permitted to provide certain tax services where there is a contingent fee arrangement. The Council entered in to such an arrangement with KPMG in 2011 and accordingly was required to revise its engagement to a fixed fee basis. KPMG received authorisation from Public Sector Audit Appointments in January 2016 to continue on this basis, however no fees were billed during 2016/17.

# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## NOTES TO THE FINANCIAL STATEMENTS

### 28. OFFICERS' REMUNERATION

The Accounts and Audit Regulations 2015 require certain disclosures in respect of the remuneration of senior staff in Local Authorities, in order to provide greater transparency and accountability to local taxpayers in respect of the total remuneration package for the senior team charged with the stewardship of the Council.

Remuneration is defined as amounts payable to or receivable by a person, and includes salary, expenses, and the estimated monetary value of non-cash benefits, ie. "benefits in kind". Remuneration excludes employer's pension contributions. Salary represents the amount received under a contract of employment for services rendered. Senior staff are defined as those in receipt of a salary of £50,000 or more.

The authority's employees receiving more than £50,000 "remuneration" for the year (excluding employer's pension contributions) are analysed, by band, below:

**Number of Employees in each Remuneration Band:**

(excluding employer pension contributions)

£50,000 to £54,999  
 £55,000 to £59,999  
 £60,000 to £64,999  
 £65,000 to £69,999  
 £70,000 to £74,999  
 £75,000 to £79,999  
 £80,000 to £84,999  
 £110,000 to £114,999  
 £150,000 to £154,999  
 £170,000 to 174,999

	2015/16 Number	2016/17 Number
	2	3
	0	2
	0	1
	1	0
	0	1
	1	2
	0	1
	1	1
	1	0
	1	0
<b>Total number of employees whose remuneration exceeds £50,000</b>	<b>7</b>	<b>11</b>

There is also a requirement to disclose by job title the individual remuneration for senior employees whose basic salary is £50,000 or more, but less than £150,000. Any staff in receipt of salaries of £150,000 or more are required to be identified by name, however this does not apply at Gedling Borough Council as no employee is paid a salary at this level. For these officers it is also a requirement that employer pension contributions be disclosed.

The remuneration paid to the Authority's senior employees in 2016/17, and 2015/16 for comparison, is detailed in the table below.

# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## NOTES TO THE FINANCIAL STATEMENTS

### 28. OFFICERS' REMUNERATION (Continued)

Individual Posts in receipt of a basic salary exceeding £50,000:	Salary, Fees & All'wces	Exps All'wces	Benefits in Kind	Comp'n for loss of Office	Total exc Pension Contribs	Employer Pension Contribs	Total
	£	£	£	£	£	£	£
<b><u>2016/17</u></b>							
Chief Executive	109,091	891	143	0	110,125	12,460	122,585
Deputy Chief Executive & Director of Finance	49,898	107	17	0	50,022	6,137	56,159
Director of Org'l Devel. & Democratic Services	76,576	0	0	0	76,576	8,870	85,446
Director of Health & Community Well-being	77,265	230	37	0	77,532	6,336	83,868
Service Manager-Legal Services	62,582	0	0	0	62,582	7,618	70,200
Service Manager-Financial Services	55,548	23	4	0	55,575	6,832	62,407
Service Manager-Org'l Development	54,949	84	13	0	55,046	6,653	61,699
Service Manager-Public Protection	54,243	94	15	0	54,352	6,653	61,005
Service Manager-Revenues & Welfare Support (note a)	49,257	113	18	0	49,388	6,059	55,447
Service Manager-Economic Growth & Regeneration (note b)	13,381	62	10	0	13,453	1,645	15,098
<b><u>2015/16</u></b>							
Chief Executive	109,677	747	120	0	110,544	13,399	123,943
Corporate Director	75,129	112	18	98,857	174,116	9,211	183,327
Corporate Director	61,374	609	97	90,069	152,149	7,361	159,510
Corporate Director	76,500	345	55	0	76,900	0	76,900
Corporate Director	65,412	59	9	0	65,480	7,795	73,275

- a) The grading of the Service Manager Revenues & Welfare Support increased in February 2017 as a result of a restructure in Housing Management.
- b) The Service Manager Economic Growth and Regeneration was only in post from January 2017.

## ANNUAL STATEMENT OF ACCOUNTS 2016/17

### NOTES TO THE FINANCIAL STATEMENTS

#### 29. GRANTS, CONTRIBUTIONS AND DONATED ASSETS

The authority credited the following grants and contributions to the Comprehensive Income and Expenditure Statement (CIES):

	2015/16	2016/17
	£000s	£000s
<b><u>Credited to Taxation and Non-Specific Grant Income:</u></b>		
Revenue Support Grant (including redistributed sums)	(2,155)	(1,422)
New Homes Bonus	(2,032)	(2,400)
Council Tax Freeze Grant	(61)	0
New Burden Grants	(4)	0
<b>Non Ring-fenced Grants shown on CIES p31</b>	<b>(4,252)</b>	<b>(3,822)</b>
<b>Capital Grants and Contributions shown on CIES p31</b>	<b>(402)</b>	<b>(434)</b>
<b>Donated Assets shown on CIES p31</b>	<b>(119)</b>	<b>0</b>
<b>Total Non Ring-fenced Grants included in CIES</b>	<b>(4,773)</b>	<b>(4,256)</b>
<b><u>Credited to Services:</u></b>		
Housing Benefits	(27,251)	(26,530)
Grants for Revenue Expenditure funded from Capital	(709)	(580)
Other Grants & Contributions	(714)	(316)
<b>Total grants &amp; contributions credited to Services</b>	<b>(28,674)</b>	<b>(27,426)</b>
<b>Total Grants, Contributions and Donated Assets</b>	<b>(33,447)</b>	<b>(31,682)</b>

The authority has also received a number of grants and contributions that have yet to be recognised as income, since they have conditions attached to them that will require the monies or property to be returned to the giver. The balances at year-end for capital and revenue are as follows:

	2015/16	2016/17
	£000s	£000s
<b><u>Capital</u></b>		
Developers' Section 106 Contributions	(608)	(1,777)
	<b>(608)</b>	<b>(1,777)</b>
<b><u>Revenue</u></b>		
Developers' Section 106 Contributions	(43)	(181)
	<b>(43)</b>	<b>(181)</b>

# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## NOTES TO THE FINANCIAL STATEMENTS

### 30. RELATED PARTIES

In accordance with IAS24, the Council is required to disclose material transactions with related parties, ie. bodies or individuals that have the potential to control or influence the Council, or be influenced by the Council. Disclosure of these transactions allows readers of the accounts to assess the extent to which the Council might have been constrained in its ability to operate independently, or might have secured the means to limit another party's ability to bargain freely with the Council.

#### **Central Government**

The UK Central Government has significant influence over the Council's general operations, being responsible for providing the statutory framework within which the Council operates, providing the majority of its funding in the form of grants, and prescribing the terms of many of the transactions that the Council has with other parties (eg. council tax bills, housing benefits etc). Grants received from government departments are included in note 29 on page 67.

#### **Members**

Elected Members of the Council, and potentially close members of their families, exert direct control over the Council's financial and operating policies and as such must be identified as related parties. The statutory disclosure requirements in respect of Members' Allowances are satisfied by note 26 on page 64. The aggregation option for individual transactions has been taken on the basis that the Council is satisfied that all the transactions entered into have been concluded in accordance with its procedures for preventing undue influence.

#### **Officers**

Officers on the Council's Senior Leadership Team (SLT), and the closest members of their families, have the potential to significantly influence the policies of the Council, however this is limited by the Scheme of Delegation. During 2016/17 no interests were declared by members of SLT and the statutory disclosure requirements in respect of officer remuneration are satisfied by note 28 on pages 65 to 66.

#### **Other Public Bodies**

The Council has pooled budget arrangements with Rushcliffe and Broxtowe Borough Councils as part of the South Nottinghamshire Community Safety Partnership, but these are not material. All transactions are recorded in Broxtowe Borough Council's accounts.

#### **The Council's procedure for obtaining information in respect of related parties**

Requests for information were sent to all elected Members, members of the Senior Leadership Team and to the deputy S151 and Monitoring Officers, explaining the requirements of IAS24, and seeking declarations to assist the demonstration of compliance with the standard. The information provided has been used in the preparation of the disclosures below. Details of outstanding debtors and creditors in respect of related parties are included within notes 17 and 19 on pages 57 and 58 respectively. The Council also maintains a register of Members' interests, together with a record of interests declared at Cabinet and Council meetings.

Most transactions with related parties are disclosed elsewhere in the Statement of Accounts, as indicated above, however material transactions not otherwise disclosed are set out in the table below. Material transactions are generally defined as those over £10,000, however, consideration is also given to "the surrounding circumstances", ie. a transaction that is not material to the Council may well be material to the related party.

# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## NOTES TO THE FINANCIAL STATEMENTS

### 30. RELATED PARTIES (Continued)

<u>Organisation/Body</u>	<u>Nature of relationship</u>	<b>Receipts £000s</b>	<b>Payments £000s</b>
Citizens' Advice Bureau	Elected Member has a management interest	0	61
Gedling Conservation Trust	Elected Members are trustees and/or representatives	0	20
Gedling Homes	Elected Member is a director and/or representative	(193)	7
Local Government Association	Elected Members are board members and/or representatives	0	14
Mapperley Golf Club	Elected Members are representatives and/or have a management interest	(66)	0
Nottinghamshire Police & Crime Commissioner's Office	Elected Member is a member of the Crime Panel	(20)	6
Redhill Academy	Elected Member is a trustee and governor	(24)	100
Other local authorities	Material employee relationships	(303)	1,206
Parish Council grant aid	GBC Elected Members on parish councils	0	41

# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## NOTES TO THE FINANCIAL STATEMENTS

### 31. CAPITAL EXPENDITURE AND CAPITAL FINANCING

The total amount of capital expenditure incurred in the year is shown in the table below, together with the resources that have been used to finance it. Where capital expenditure is to be financed in future years by charges to revenue as assets used by the authority, the expenditure results in an increase in the Capital Financing Requirement (CFR), a measure of the capital expenditure incurred historically by the authority that has yet to be financed. The CFR is analysed in the second part of this note.

	2015/16	2016/17
	£000s	£000s
<b>Opening Capital Financing Requirement (CFR)</b>	11,850	11,327
<b>Additions:</b>		
Property, Plant & Equipment (note 11)	1,013	2,631
Intangible assets (note 13)	117	0
Investment Properties (note 12)	0	2
Revenue expenditure funded from capital under statute (REFCUS)	821	949
<b>Total Capital Investment</b>	1,951	3,582
<b>Financing:</b>		
Capital receipts	(369)	(872)
Government Grants	(464)	(580)
Other Grants and Contributions	(1,118)	(1,176)
Minimum Revenue Provision (MRP)	(523)	(504)
<b>Total Sources of Finance</b>	(2,474)	(3,132)
<b>Closing Capital Financing Requirement (CFR)</b>	11,327	11,777
<b>Explanation of movements in the year:</b>		
Increase/(Decrease) in underlying need to borrow - supported by Government financial assistance	0	0
Increase/(Decrease) in underlying need to borrow - not supported by Government financial assistance	(523)	450
<b>Increase/(Decrease) in Capital Financing Requirement (CFR)</b>	(523)	450



# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## NOTES TO THE FINANCIAL STATEMENTS

### 32. TERMINATION BENEFITS

Termination benefits are payable as a result of either the Council's decision to terminate an employee's employment before the normal retirement age, or an employee's decision to accept voluntary redundancy in exchange for those benefits. Voluntary early retirement does not represent a termination benefit, being instead a "post employment benefit".

Five compulsory redundancies were made during 2016/17, incurring liabilities of £317,423. There were also two voluntary redundancies, incurring total liabilities of £27,449. These amounts have been charged to the Comprehensive Income and Expenditure Statement in the year.

Exit Packages per Cost-Band	Number of Compulsory Redundancies		Number of other departures agreed in year		Total number of exit packages by cost-band		Total cost of exit packages in each band £	
	2015/16	2016/17	2015/16	2016/17	2015/16	2016/17	2015/16	2016/17
£0 to £20,000	2	1	0	2	2	3	20,478	46,449
£20,000 to £40,000	0	1	0	0	0	1	0	22,175
£40,000 to 60,000	0	1	0	0	0	1	0	40,841
£80,000 to £100,000	0	0	2	0	2	0	188,925	0
£100,000 to £150,000	0	2	0	0	0	2	0	235,407
	2	5	2	2	4	7	209,403	344,872

### 33. POST-EMPLOYMENT BENEFITS - DEFINED BENEFIT PENSION SCHEME

#### (i) Participation in the Pension Scheme:

As part of the terms and conditions of employment for its officers, the Council makes contributions towards the cost of post employment (retirement) benefits. Although these benefits will not actually be payable until employees retire, the authority has a commitment to make the payments for those benefits, and to disclose them at the time that employees earn their future entitlement.

The Council participates in the Local Government Pension Scheme (LGPS) administered locally by Nottinghamshire County Council. This is a funded defined benefit statutory scheme with index linked benefits, meaning that that the authority and employees both pay contributions into a fund, calculated at a level intended to balance the pensions liabilities with investment assets. Until 31 March 2014, benefits were based on final salary and length of service, however following changes to the LGPS, all benefits accrued from 1 April 2014 are based on career average revalued earnings and the length of service on retirement.

In addition, the Council has made arrangements for the payment of added years benefits to certain retired employees, outside the provisions of the scheme. This is an unfunded defined benefit arrangement, under which liabilities are recognised when awards are made, however there are no investment assets built up to meet these pension liabilities. Cash therefore has to be generated to meet actual pensions payments as they eventually fall due.

The actuary, Barnett Waddingham, is instructed by Nottinghamshire County Council to undertake pension expense calculations, and has prepared its figures in accordance with its understanding of IAS19. The principal risks to Gedling Borough Council are the longevity assumptions, statutory changes to the scheme, changes to inflation and bond yields, and the performance of the equity investments held by the scheme. In addition, as there are many unrelated employers in the LGPS there is an "orphan liability risk", where an employer leaves the fund but with insufficient assets to cover their pension obligations, in which case the shortfall may fall on the remaining employers. These risks are mitigated to a certain extent by the statutory requirement to charge to the General Fund the amount required by statute, as described in the accounting policies note, and by the assumption that an employer may leave the fund with excess assets, and these may be inherited by the remaining employers.

Further information can be found in the annual report of the Nottinghamshire County Council Pension Fund, which is available upon request from Nottinghamshire County Council, County Hall, West Bridgford, Nottingham NG2 7QP.

# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## NOTES TO THE FINANCIAL STATEMENTS

### 33. POST-EMPLOYMENT BENEFITS - DEFINED BENEFIT PENSION SCHEME (Continued)

#### (ii) Explanation of terms:

**Liabilities (obligations)** - the post employment benefits that have been promised under the formal terms of the pension scheme, plus any constructive obligation for further benefits where the authority has given employees valid expectations that such benefits will be granted. Liabilities are measured on an actuarial basis, estimating the future cashflows that will arise from them based on such things as mortality rates, employee turnover, salary growth and expected early retirements under the scheme rules, discounted to present values.

**Assets** - the Council's attributable share of the investments held in the pension scheme to cover the liabilities, measured at fair value at the balance sheet date.

#### Movements on pensions assets and liabilities are analysed into the following constituents:

##### **Service cost - comprising:**

Current service cost - the increase in the present value of a defined benefit scheme's liabilities (defined benefit obligation) resulting from employee service in the current period.

Past service cost - the change in the present value of a scheme's liabilities for employee service in prior periods, resulting from a plan amendment (the introduction or withdrawal of a change to a defined benefit scheme) or a curtailment (a significant reduction in the number of employees covered by a scheme).

Gains or losses on settlements - arising when an authority enters into a transaction that eliminates all further legal or constructive obligations for part or all of the benefits provided under a defined benefit scheme.

**Net interest cost** - the change during the period in the net defined benefit liability/asset that arises from the passage of time. It comprises interest costs on the liabilities and the interest income on plan assets.

##### **Re-measurement of the net defined liability/(asset) comprising:**

Actuarial gains and losses - changes in the present value of the defined benefit obligation resulting from (a) experience adjustments (the effects of differences between the previous actuarial assumptions and what has actually occurred), and (b) the effects of changes in the actuarial assumptions.

Return on plan assets - excluding amounts included in net interest on the net defined benefit liability/(asset).

**Contributions by scheme participants** - the increase in scheme liabilities and assets due to payments into the scheme by employees.

**Contributions by employer** - the increase in scheme assets due to payments into the scheme by the employer.

**Benefits paid** - payments to discharge liabilities directly to pensioners.

#### (iii) Transactions relating to post-employment benefits:

Pensions are accounted for in accordance with IAS19. The cost of retirement benefits are recognised in the Cost of Services in the Comprehensive Income and Expenditure Statement (page 31) when they are earned by employees, rather than when they are eventually paid as pensions. However, the charge the Council is required to make against Council Tax is based on the cash payable in the year, therefore the real cost of post employment (retirement) benefits is reversed out of the General Fund via the Movement in Reserves Statement (page 32). Transactions affecting the Comprehensive Income and Expenditure Statement and the General Fund Balance via the Movement in Reserves Statement are shown below.

# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## NOTES TO THE FINANCIAL STATEMENTS

### 33. POST EMPLOYMENT BENEFITS - DEFINED BENEFIT PENSION SCHEME (Continued)

	2015/16	2016/17
	£000s	£000s
<b><u>Comprehensive Income and Expenditure Statement (CIES):</u></b>		
<b><u>Cost of Services:</u></b>		
<b>a) Service cost comprising:</b>		
Current service cost	2,259	2,165
Past service cost	0	334
<b>b) Other Operating Expenditure:</b>		
Administration Cost	1	21
<b><u>c) Financing &amp; Investment Income &amp; Expenditure:</u></b>		
Net Interest Cost	1,413	1,429
<b>Total Post Employment benefits charged to the Surplus or Deficit on the Provision of Services</b>	<b>3,673</b>	<b>3,949</b>
<b><u>Re-measurement of the net defined liability comprising:</u></b>		
Return on plan assets in excess of interest (gain)	2,455	(11,452)
Other actuarial (gains) and losses on assets	0	308
Actuarial (gains) and losses on changes in financial assumptions	(7,411)	24,839
Actuarial (gains) and losses on changes in demographic assumptions	0	414
Experience (gains) and losses on defined benefit obligation	(3)	(4,406)
<b>Total Re-measurements (See Comprehensive Income and Expenditure Statement on page 31)</b>	<b>(4,959)</b>	<b>9,703</b>
<b>Total Post Employment benefits charged to the Comprehensive Income and Expenditure Statement</b>	<b>(1,286)</b>	<b>13,652</b>
<b><u>Movement in Reserves Statement:</u></b>		
Reversal of net charges made to the Surplus or Deficit on the Provision of Services for post-employment benefits in accordance with the Code (see note 8)	(3,673)	(3,949)

### **Actual amount charged against the General Fund Balance for pensions in the year**

	2015/16	2016/17
	£000s	£000s
Employer's contributions payable to the scheme	1,546	1,633
Discretionary payments (added years, pension strain etc)	130	312
<b>Total</b>	<b>1,676</b>	<b>1,945</b>

# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## NOTES TO THE FINANCIAL STATEMENTS

### 33. POST EMPLOYMENT BENEFITS - DEFINED BENEFIT PENSION SCHEME (Continued)

#### (iv) Pensions Liabilities and Assets recognised in the Balance Sheet:

The amounts included in the balance sheet arising from the Council's obligation in respect of its defined benefit scheme is as follows:

	2012/13	2013/14	2014/15	2015/16	2016/17
	£000s	£000s	£000s	£000s	£000s
Present value of the funded defined benefit obligation	81,735	85,195	102,219	98,144	<b>122,520</b>
Fair value of assets	(54,160)	(55,010)	(60,581)	(59,327)	<b>(72,172)</b>
<b>Net liability arising from the funded defined benefit obligation (LGPS)</b>	<b>27,575</b>	30,185	41,638	38,817	<b>50,348</b>
Present value of the unfunded obligation (Discretionary Benefits)	1,853	1,907	1,992	1,851	<b>2,027</b>
<b>Net Pension Liability on the Balance Sheet</b>	<b>29,428</b>	<b>32,092</b>	<b>43,630</b>	<b>40,668</b>	<b>52,375</b>

The liabilities show the underlying commitments that the authority has in the long run to pay post-employment (retirement) benefits. These total £124.547m, including funded and unfunded obligations.

The net pension liability of £52.375m has a substantial impact on the net worth of the authority, as recorded in the Balance Sheet, reducing it by 149.6%. However, statutory arrangements for funding the deficit means that the financial position of the authority remains healthy. The deficit on the local government scheme will be made good by increased contributions over the remaining working life of employees (ie. before payments fall due), as assessed by the actuary, therefore finance is only required to be raised to cover discretionary benefits when the pensions are actually paid.

#### Reconciliation of the movements in the fair value of scheme liabilities:

##### **Opening defined benefit obligation**

Current service cost

Interest Cost

Change in financial assumptions

Change in demographic assumptions

Experience loss/(gain) on defined benefit obligation

Estimated Benefits Paid (net of transfers in)

Past Service Cost including curtailments

Contributions by Scheme Participants

Unfunded Pension Payments

##### **Closing defined benefit obligation**

	2015/16	2016/17
	£000s	£000s
Opening defined benefit obligation	104,211	<b>99,995</b>
Current service cost	2,259	<b>2,165</b>
Interest Cost	3,399	<b>3,558</b>
Change in financial assumptions	(7,411)	<b>24,839</b>
Change in demographic assumptions	0	<b>414</b>
Experience loss/(gain) on defined benefit obligation	(3)	<b>(4,406)</b>
Estimated Benefits Paid (net of transfers in)	(2,831)	<b>(2,769)</b>
Past Service Cost including curtailments	0	<b>334</b>
Contributions by Scheme Participants	501	<b>541</b>
Unfunded Pension Payments	(130)	<b>(124)</b>
<b>Closing defined benefit obligation</b>	<b>99,995</b>	<b>124,547</b>

# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## NOTES TO THE FINANCIAL STATEMENTS

### 33. POST EMPLOYMENT BENEFITS - DEFINED BENEFIT PENSION SCHEME (Continued)

#### Reconciliation of the movements in the fair value of scheme

##### assets:

#### Opening fair value of scheme assets

Interest on assets	1,986	2,129
Return on plan assets in excess of interest	(2,455)	11,452
Other actuarial gains/(losses)	0	(308)
Administration expenses	(1)	(21)
Contributions by Employer including Unfunded Benefits	1,676	1,945
Contributions by Scheme Participants	501	541
Estimated Benefits paid including Unfunded Benefits	(2,961)	(2,893)

	2015/16	2016/17
	£000s	£000s
Opening fair value of scheme assets	60,581	59,327
Interest on assets	1,986	2,129
Return on plan assets in excess of interest	(2,455)	11,452
Other actuarial gains/(losses)	0	(308)
Administration expenses	(1)	(21)
Contributions by Employer including Unfunded Benefits	1,676	1,945
Contributions by Scheme Participants	501	541
Estimated Benefits paid including Unfunded Benefits	(2,961)	(2,893)
<b>Closing fair value of scheme assets</b>	<b>59,327</b>	<b>72,172</b>

#### Closing fair value of scheme assets

#### LGPS assets allocated to Gedling Borough Council by asset class:

Equities	42,705	41,304	50,478	70
Gilts	1,893	1,846	2,206	3
Other Bonds	4,276	4,058	4,354	6
Property	7,071	7,494	8,024	11
Cash	2,946	2,405	3,631	5
Inflation-linked Pooled Fund	1,690	1,670	1,802	3
Infrastructure	n/a	550	1,677	2

	2014/15	2015/16	2016/17	
	£000s	£000s	£000s	%
Equities	42,705	41,304	50,478	70
Gilts	1,893	1,846	2,206	3
Other Bonds	4,276	4,058	4,354	6
Property	7,071	7,494	8,024	11
Cash	2,946	2,405	3,631	5
Inflation-linked Pooled Fund	1,690	1,670	1,802	3
Infrastructure	n/a	550	1,677	2
<b>Total assets allocated to Gedling Borough Council</b>	<b>60,581</b>	<b>59,327</b>	<b>72,172</b>	<b>100</b>

It is estimated that Gedling Borough Council's share of the total assets in the fund is approximately 1%.

Information regarding the detail of the total assets held in the Fund at 31 December 2016 is summarised in the table below. This represents the percentages of the total Fund held in each asset class, split by those that have a quoted market price in an active market, and those that do not. Further information regarding the Fund's precise asset allocations is available from Nottinghamshire County Council Pension Fund as administering authority.

#### Asset Class

Fixed Interest Gov't Securities	UK	3.1	0.0	3.1
	Overseas	0.0	0.0	0.0
Corporate Bonds	UK	5.8	0.0	5.8
	Overseas	0.3	0.0	0.3
Equities	UK	29.8	0.1	29.9
	Overseas	38.4	0.0	38.4
Property	All	0.0	11.1	11.1
Others:	Private equities	0.0	1.6	1.6
	Infrastructure	0.0	2.3	2.3
	Inflation-linked pooled fund	0.0	2.5	2.5
	Cash/temporary investments	0.0	5.0	5.0

#### Total

Quoted	Unquoted	Total
%	%	%
3.1	0.0	3.1
0.0	0.0	0.0
5.8	0.0	5.8
0.3	0.0	0.3
29.8	0.1	29.9
38.4	0.0	38.4
0.0	11.1	11.1
0.0	1.6	1.6
0.0	2.3	2.3
0.0	2.5	2.5
0.0	5.0	5.0
<b>77.4</b>	<b>22.6</b>	<b>100.0</b>

# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## NOTES TO THE FINANCIAL STATEMENTS

### 33. POST EMPLOYMENT BENEFITS - DEFINED BENEFIT PENSION SCHEME (Continued)

#### (v) Basis for estimating Liabilities and Assets:

Liabilities have been assessed on an actuarial basis using the projected unit method, an estimate of the pensions that will be payable in future years dependent on assumptions about mortality rates, salary levels etc. Both the LGPS and the Discretionary Benefit liabilities have been assessed by Barnett Waddingham Ltd. Actuaries, an independent firm of actuaries. No differentiation has been made between the two schemes in terms of assumptions. Estimates for the Nottinghamshire County Council Pension Fund are based on the latest full valuation of the scheme at 31 March 2016. The actuary's estimate for the duration of Gedling Borough Council's liabilities is 19 years.

Significant assumptions used by the actuary as at 31 March 2017 are as follows:

#### Expected return on assets:

The discount rate is the annualised yield at the 19-year point on the Merrill Lynch AA rated corporate bond yield curve which has been chosen to meet the requirements of IAS19 and with the consideration of the Council's liabilities. This is consistent with the approach used at the last accounting date.

#### Mortality assumptions:

Assumed life expectations from the age of 65 are as follows:

		31 Mar 15	31 Mar 16	31 Mar 17
		Years	Years	Years
Retiring today-	Male	22.1	22.1	22.5
	Female	25.2	25.3	25.5
Retiring in 20 years-	Male	24.2	24.4	24.7
	Female	27.6	27.7	27.8

#### Financial Assumptions

The financial assumptions used for IAS19 purposes are as follows, and were set with reference to market conditions at 31 March 2017.

	31 Mar 15	31 Mar 16	31 Mar 17
	%	%	%
Retail Price Index increase	3.2	3.2	3.6
Consumer Price Index increase	2.4	2.3	2.7
Salary Increase	4.2	4.1	4.2
Pension Increase	2.4	2.3	2.7
Discount rate for liabilities	3.3	3.6	2.7

The RPI increase assumption is set based on the difference between conventional gilt yields and index-linked gilt yields at the accounting date using data published by the Bank of England (BOE), specifically the 19-year point on the BOE market implied inflation curve. The RPI assumption is therefore 3.6% per annum. This is consistent with the approach used at the last accounting date.

As future pension increases are expected to be based on CPI rather than RPI, the actuary has made a further assumption that CPI will be 0.9% below RPI, ie. 2.7%. This is considered by the actuary to be a reasonable estimate for the future differences in the indices, based on the different calculation methods and recent independent forecasts, and is consistent with the approach used at the last accounting date.

Salaries are assumed to increase at 1.5% above CPI in addition to a promotional scale.

# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## NOTES TO THE FINANCIAL STATEMENTS

### 33. POST EMPLOYMENT BENEFITS - DEFINED BENEFIT PENSION SCHEME (Continued)

The estimation of the defined benefit obligations is sensitive to the actuarial assumptions set out above. The sensitivity analysis below has been determined based on reasonably possible changes of the assumptions, occurring at the end of the reporting period, and assume for each change that the assumption analysed changes while all the other assumptions remain constant. The assumptions in longevity, for example, assume that life expectancy increases or decreases for men and women. In practice, this is unlikely to occur, and changes to some of the assumptions may be interrelated. The estimations in the sensitivity analysis have followed the accounting policies for the scheme, ie. on an actuarial basis using the projected unit credit method. The methods and types of assumptions used in preparing the sensitivity analysis below did not change from those used in the previous period.

#### Sensitivity analysis:

##### Adjustment to discount rate:

Present value of total obligation  
Projected service cost

##### Adjustment to long term salary increase:

Present value of total obligation  
Projected service cost

##### Adjustment to pension increase and deferred revaluation

Present value of total obligation  
Projected service cost

##### Adjustment to mortality age rating assumption

Present value of total obligation  
Projected service cost

	£000s	£000s	£000s
	+0.1%	0%	-0.1%
Present value of total obligation	122,237	<b>124,539</b>	126,888
Projected service cost	3,349	<b>3,432</b>	3,517
	+0.1%	0%	-0.1%
Present value of total obligation	124,889	<b>124,539</b>	124,193
Projected service cost	3,432	<b>3,432</b>	3,432
	+0.1%	0%	-0.1%
Present value of total obligation	126,536	<b>124,539</b>	122,581
Projected service cost	3,517	<b>3,432</b>	3,349
	+ 1 Year	<b>None</b>	- 1 Year
Present value of total obligation	129,211	<b>124,539</b>	120,042
Projected service cost	3,541	<b>3,432</b>	3,326

#### Asset and liability matching strategy

The LGPS administered by Nottinghamshire County Council does not operate an asset and liability matching strategy. The Pension Fund accounts include a section on the nature and extent of risks arising from financial instruments, and directs readers to the Fund's Risk Management Strategy and Risk Register. This information is available in the Pension Fund Annual Report via the fund's website, [www.nottspf.org.uk](http://www.nottspf.org.uk).

#### Impact on the Council's cash flows

The objectives of the pension scheme are to keep employers' contributions at as constant a rate as possible. Contributions are set every three years as a result of the actuarial valuation of the fund, as required by the regulations. The next triennial valuation will be carried out as at 31 March 2019. There are no minimum funding levels in the LGPS, however contributions are generally set to target a funding level of 100% using the actuarial valuation assumptions.

The actuary's estimate of the total pension expense for the year to 31 March 2018 is £4,845,000. Service cost is estimated to be £3,432,000, net interest on the defined liability £1,387,000, and administration expenses £26,000. Expected contributions for discretionary benefits are £124,200, as per the Council's own budget for 2017/18.

# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## NOTES TO THE FINANCIAL STATEMENTS

### 34. CONTINGENT LIABILITIES

No significant contingent liabilities have been identified at the Balance Sheet date.

### 35. CONTINGENT ASSETS

#### VAT - Fleming Claims and Compound Interest

In conjunction with its advisors, the Council submitted three claims for the refund of VAT and appropriate interest following the House of Lords decision in the Fleming case. After deduction of professional fees, these claims benefited the General Fund balance by £840,000 in 2010/11.

To date, HMRC have rejected claims for compound interest, and have only paid simple interest on the sums refunded. The Appeal Court supported the taxpayer's right to compound interest, however HMRC and the taxpayer have now received permission to appeal to the Supreme Court. Should the ongoing legal action be ultimately successful, the Council may benefit from a significant additional sum of interest, however the Government has introduced a corporation tax charge of 45% on any compound interest awarded, and this would potentially be withheld from any payment to the Council. The Council's advisers are exploring all options for challenging the lawfulness of the proposed legislation.

#### VAT - Sporting and Leisure Services - Non-Business claim

In conjunction with its advisers, the Council has submitted claims for the reimbursement of output tax accounted for on the supply of sporting services, on the basis that it is not a taxable person in providing them and the services are therefore outside the scope of VAT. Should these claims be successful the General Fund may potentially benefit from over £1m, however HMRC have as yet not accepted the non-business principle and indeed has put forward an argument for sporting services to be classed as exempt.

#### Preserved Right to Buy Receipts

As a result of the Large Scale Voluntary Transfer of its housing stock in November 2008, the Council has an agreement with Gedling Homes relating to future sales under Preserved Right to Buy regulations. The Council will receive the net proceeds from sales to existing tenants, after an agreed deduction for conveyancing and valuation costs, and for rent foregone by Gedling Homes, adjusted by the January retail price index, until November 2018.

### 36. EVENTS AFTER THE BALANCE SHEET DATE

The final audited Statement of Accounts will be authorised for issue by Mike Hill CPFA, Chief Financial Officer, on 12 September 2017. Events taking place after this date will not be reflected in the financial statements or notes. Where events taking place before this date provided information about conditions existing at 31 March 2017, the figures in the financial statements and notes have been adjusted in all material respects to reflect the impact of this information.

There are no other events after the balance sheet date to report.



## ANNUAL STATEMENT OF ACCOUNTS 2016/17

### COLLECTION FUND STATEMENT

The Collection Fund Statement is an agent's statement that reflects the statutory obligation for billing authorities to maintain a separate Collection Fund. The statement shows the transactions of the billing authority in relation to the collection from the taxpayers, and distribution to local authorities and the Government, of Council Tax and Non Domestic Rates (NDR).

2015/16			2016/17		
Council Tax £000s	NDR £000s	Total £000s	Council Tax £000s	NDR £000s	Total £000s
(59,860)	0	(59,860)	(62,182)	0	(62,182)
0	(21,647)	(21,647)	0	(22,435)	(22,435)
<b>(59,860)</b>	<b>(21,647)</b>	<b>(81,507)</b>	<b>(62,182)</b>	<b>(22,435)</b>	<b>(84,617)</b>
0	(1,070)	(1,070)	0	(684)	(684)
0	(192)	(192)	0	(123)	(123)
0	0	0	0	0	0
0	(21)	(21)	0	(14)	(14)
0	(856)	(856)	0	(547)	(547)
<b>0</b>	<b>(2,139)</b>	<b>(2,139)</b>	<b>0</b>	<b>(1,368)</b>	<b>(1,368)</b>
0	0	0	0	0	0
586	0	586	739	0	739
83	0	83	105	0	105
34	0	34	43	0	43
81	0	81	100	0	100
<b>784</b>	<b>0</b>	<b>784</b>	<b>987</b>	<b>0</b>	<b>987</b>
0	10,782	10,782	0	11,060	11,060
44,197	1,941	46,138	46,599	1,991	48,590
6,282	0	6,282	6,495	0	6,495
2,579	216	2,795	2,666	221	2,887
5,451	8,625	14,076	5,527	8,848	14,375
536	0	536	584	0	584
<b>59,045</b>	<b>21,564</b>	<b>80,609</b>	<b>61,871</b>	<b>22,120</b>	<b>83,991</b>

**INCOME:**

Council Tax Receivable  
Business Rates Receivable

**Apportionment of previous year deficits**

Central Government  
Nottinghamshire County Council  
Notts. Police and Crime Commissioner  
Combined Fire Authority  
Gedling Borough Council

**EXPENDITURE:**

**Apportionment of previous year surpluses**

Central Government  
Nottinghamshire County Council  
Notts. Police and Crime Commissioner  
Combined Fire Authority  
Gedling Borough Council

**Precepts, Demands and Shares**

Central Government  
Nottinghamshire County Council  
Notts. Police and Crime Commissioner  
Combined Fire Authority  
Gedling Borough Council  
Parish Councils



## ANNUAL STATEMENT OF ACCOUNTS 2016/17

### NOTES TO THE COLLECTION FUND ACCOUNTS

#### 1. COUNCIL TAX BASE

Chargeable Dwellings in each Band at Band D equivalent and after allowing for discounts, disregards, exemptions etc.

Note: Disability Reduction reduces the Council Tax charge to a lower Band. In the case of Band A, this results in the creation of a Band A\*.

Band A\*  
Band A  
Band B  
Band C  
Band D  
Band E  
Band F  
Band G  
Band H

	2015/16	2016/17
	Number	Number
	15	12
	5,995	6,088
	8,938	9,124
	7,464	7,506
	5,839	5,877
	4,145	4,243
	1,815	1,840
	1,263	1,276
	136	139
<b>Council Tax Base</b>	<b>35,610</b>	<b>36,105</b>

#### 2. ACCOUNTING FOR THE COLLECTION FUND BALANCE - COUNCIL TAX

A billing authority acts as an agent, collecting Council Tax on behalf of the major preceptors, as well as itself. Council Tax transactions and balances therefore need to be allocated between the billing authority and the major preceptors.

In accordance with the Code, only the share of the Council Tax Collection Fund deficit attributable to Gedling Borough Council is shown in its own Balance Sheet. The shares attributable to the major preceptors are included in Other Local Authority debtors in respect of Nottinghamshire County Council, and in General Debtors in respect of the Police and Crime Commissioner and the Combined Fire Authority.

The opening balance on the Council Tax Collection Fund was a deficit of £0.751m. By 31 March 2017, this deficit had increased to £1.702m.

##### Balance Sheet Deficit/(Surplus) Allocation:

Nottinghamshire County Council (Local Authority Debtors)  
Nottinghamshire Police & Crime Commissioner (General Debtors)  
Combined Fire Authority (General Debtors)

	2015/16	2016/17
	£000s	£000s
	570	1,283
	77	178
	32	73
	679	1,534
<b>Council Tax Deficit/(Surplus) attributable to Gedling BC</b>	<b>72</b>	<b>168</b>
<b>TOTAL</b>	<b>751</b>	<b>1,702</b>

#### 3. NON DOMESTIC RATES (NDR)

(a) Non Domestic Rateable Value at 31 March  
(b) Multiplier for General Businesses  
(c) Multiplier for Small Businesses

	2015/16	2016/17
	£53,215,084	£53,504,129
	49.3p	49.7p
	48.0p	48.4p

## ANNUAL STATEMENT OF ACCOUNTS 2016/17

### NOTES TO THE COLLECTION FUND ACCOUNTS (Continued)

#### 4. ACCOUNTING FOR THE COLLECTION FUND BALANCE - NDR

Following the introduction of the Business Rates Retention Scheme on 1 April 2013, billing authorities act as agents, collecting non domestic rates on behalf of the major preceptors and central government and, as principals, collecting rates for themselves. NDR transactions and balances therefore need to be allocated between the billing authority, the major preceptors and central government. The applicable proportions are 50% for central government, 40% for Gedling Borough Council as the billing authority, 9% for Nottinghamshire County Council and 1% for the Combined Fire Authority.

In accordance with the Code, only the share of the NDR Collection Fund deficit attributable to Gedling Borough Council is shown in its own Balance Sheet. The shares attributable to the major preceptors are included in Other Local Authority debtors in respect of Nottinghamshire County Council, and in General Debtors in respect of the Combined Fire Authority. The share attributable to central government is included in government debtors.

The opening balance on the NDR Collection Fund was a deficit of £0.738m. By 31 March 2017, this deficit had moved to a surplus of £0.387m.

#### Balance Sheet Deficit/(Surplus) Allocation:

Central Government  
 Nottinghamshire County Council (Local Authority Debtors)  
 Combined Fire Authority (General Debtors)

	2015/16	2016/17
	£000s	£000s
Central Government	369	(193)
Nottinghamshire County Council (Local Authority Debtors)	67	(35)
Combined Fire Authority (General Debtors)	7	(4)
	443	(232)
<b>NDR Deficit/(Surplus) attributable to Gedling BC</b>	295	(155)
<b>TOTAL</b>	738	(387)

#### 5. ASSUMPTIONS MADE ABOUT THE FUTURE AND OTHER MAJOR SOURCES OF ESTIMATION UNCERTAINTY WITH REGARD TO THE COLLECTION FUND

##### (i) Arrears:

##### Uncertainties

An estimate of the impairment of NDR and Council Tax debtors is based upon the age and type of each debt. The percentages for impairment applied reflect an assessment of the recoverability of each debt based on past experience and a view of the impact of the prevailing economic climate. The total Collection Fund provision for impairment at 31 March 2017 is £1,401,600, of which £76,400 and £119,000 represent Gedling's shares of NDR and Council Tax respectively.

##### Effect if actual results differ from assumptions

If collection rates were to deteriorate, a 10% increase on the impairment percentage would require an additional total of £327,600 to be set aside as an allowance, of which Gedling's share as billing authority would be approximately £18,700 for NDR and £27,600 for Council Tax. However, collection rates have not varied by more than 0.6% in any of the past five years.

##### (ii) Appeals:

##### Uncertainties

The Business Rates Retention scheme introduced a requirement to maintain a provision for rating appeals. The system is complex and neither the number of successful appeals nor the percentage reduction in rateable value achieved can be pre-determined. The current provision totals £2,595,200 of which the Council's share as billing authority is £1,038,100.

##### Effect if actual results differ from assumptions

A change of 5% in the assumed RV reduction achieved for each NDR appeal could increase or decrease the provision required by around £129,800. Of this, the Council's share as billing authority would be 40%, ie. £51,900.

# **Audit Statements**



## Independent auditor's report to the members of Gedling Borough Council

We have audited the financial statements of Gedling Borough Council for the year ended 31 March 2017 on pages 14 to 27 and pages 30 to 82. The financial reporting framework that has been applied in their preparation is applicable law and the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2016/17.

This report is made solely to the members of the Authority, as a body, in accordance with Part 5 of the Local Audit and Accountability Act 2014. Our audit work has been undertaken so that we might state to the members of the Authority, as a body, those matters we are required to state to them in an auditor's report and for no other purpose. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the members of the Authority, as a body, for our audit work, for this report, or for the opinions we have formed.

### Respective responsibilities of the Chief Financial Officer and auditor

As explained more fully in the Statement of the Chief Financial Officer's Responsibilities, the Chief Financial Officer is responsible for the preparation of the Statement of Accounts, which includes the financial statements, in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom, and for being satisfied that the financial statements give a true and fair view. Our responsibility is to audit, and express an opinion on, the financial statements in accordance with applicable law and International Standards on Auditing (UK and Ireland). Those standards require us to comply with the Auditing Practices Board's Ethical Standards for Auditors.

### Scope of the audit of the financial statements

An audit involves obtaining evidence about the amounts and disclosures in the financial statements sufficient to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or error. This includes an assessment of whether the accounting policies are appropriate to the Authority's circumstances and have been consistently applied and adequately disclosed; the reasonableness of significant accounting estimates made by the Chief Financial Officer; and the overall presentation of the financial statements.

In addition, we read all the financial and non-financial information in the Narrative Statement to identify material inconsistencies with the audited financial statements and to identify any information that is apparently materially incorrect based on, or materially inconsistent with, the knowledge acquired by us in the course of performing the audit. If we become aware of any apparent material misstatements or inconsistencies we consider the implications for our report.

### Opinion on financial statements

In our opinion the financial statements:

- give a true and fair view of the financial position of the Authority as at 31 March 2017 and of the Authority's expenditure and income for the year then ended;
- have been properly prepared in accordance with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2016/17.

### Matters on which we are required to report by exception

The Code of Audit Practice requires us to report to you if:

- the Annual Governance Statement set out on pages 88 to 94 does not reflect compliance with 'Delivering Good Governance in Local Government: a Framework' (CIPFA/SOLACE 2016 Edition); or
- the information given in the Narrative Statement for the financial year for which the financial statements are prepared is not consistent with the financial statements; or



- any matters have been reported in the public interest under Section 24 of the Local Audit and Accountability Act 2014 in the course of, or at the conclusion of, the audit; or
- any recommendations have been made under Section 24 of the Local Audit and Accountability Act 2014; or
- any other special powers of the auditor have been exercised under the Local Audit and Accountability Act 2014.

We have nothing to report in respect of these matters.

## **Conclusion on Gedling Borough Council's arrangements for securing economy, efficiency and effectiveness in its use of resources**

### **Authority's responsibilities**

The Authority is responsible for putting in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources, to ensure proper stewardship and governance, and to review regularly the adequacy and effectiveness of these arrangements.

### **Auditor's responsibilities**

We are required under Section 20(1) (c) of the Local Audit and Accountability Act 2014 to satisfy ourselves that the Authority has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources. The Code of Audit Practice issued by the Comptroller and Auditor General (C&AG) requires us to report to you our conclusion relating to proper arrangements.

We report if significant matters have come to our attention which prevent us from concluding that the Authority has put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources. We are not required to consider, nor have we considered, whether all aspects of the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources are operating effectively.

### **Scope of the review of arrangements for securing economy, efficiency and effectiveness in the use of resources**

We have undertaken our review in accordance with the Code of Audit Practice, having regard to the guidance on the specified criterion issued by C&AG in November 2016, as to whether Gedling Borough Council had proper arrangements to ensure it took properly informed decisions and deployed resources to achieve planned and sustainable outcomes for taxpayers and local people. The C&AG determined this criterion as that necessary for us to consider under the Code of Audit Practice in satisfying ourselves whether Gedling Borough Council put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2017.

We planned our work in accordance with the Code of Audit Practice. Based on our risk assessment, we undertook such work as we considered necessary to form a view on whether, in all significant respects, Gedling Borough Council had put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources.



## Conclusion

On the basis of our work, having regard to the guidance issued by the C&AG in November 2016, we are satisfied that, in all significant respects, Gedling Borough Council put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2017.

## Certificate

We certify that we have completed the audit of the financial statements of Gedling Borough Council in accordance with the requirements of the Local Audit and Accountability Act 2014 and the Code of Audit Practice.

A handwritten signature in blue ink, appearing to read 'Andrew Bush', with a stylized flourish at the end.

Andrew Bush

For and on behalf of KPMG LLP, Statutory Auditor  
*Chartered Accountants*  
31 Park Row  
Nottingham  
NG1 6FQ

Date: 28 September 2017



# **Accompanying Statements**

# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## ANNUAL GOVERNANCE STATEMENT

### 1. Scope of Responsibility

- 1.1 Gedling Borough Council is responsible for ensuring that its business is conducted in accordance with the law and proper standards, and that public money is safeguarded and properly accounted for, and used economically, efficiently and effectively. Gedling Borough Council also has a duty under the Local Government Act 1999 to make arrangements to secure continuous improvement in the way in which its functions are exercised, having regard to a combination of economy, efficiency and effectiveness.
- 1.2 In discharging this overall responsibility, Gedling Borough Council is responsible for putting in place proper arrangements for the governance of its affairs, facilitating the effective exercise of its functions, including arrangements for the management of risk.
- 1.3 Gedling Borough Council has approved and adopted a code of corporate governance, which is consistent with the principles of the CIPFA/SOLACE Framework *Delivering Good Governance in Local Government*. A copy of the authority's code is on our website at [www.gedling.gov.uk](http://www.gedling.gov.uk) or can be obtained from the Deputy Chief Executive and Director of Finance, Gedling Borough Council, Arnot Hill Park, Arnold, Nottingham. NG5 6LU. This statement explains how Gedling Borough Council has complied with the code and also meets the requirements of the Accounts and Audit Regulations 2015, regulation 6(1), which requires all relevant bodies to prepare an annual governance statement.

### 2. The Purpose of the Governance Framework

- 2.1 The governance framework comprises the systems and processes, culture and values by which the authority is directed and controlled and its activities through which it accounts to, engages with and leads its communities. It enables the authority to monitor the achievement of its strategic objectives and to consider whether those objectives have led to the delivery of appropriate services and value for money.
- 2.2 The system of internal control is a significant part of that framework and is designed to manage risk to a reasonable level. It cannot eliminate all risk of failure to achieve policies, aims and objectives and can therefore only provide reasonable and not absolute assurance of effectiveness. The system of internal control is based on an ongoing process designed to identify and prioritise the risks to the achievement of Gedling Borough Council's policies, aims and objectives, to evaluate the likelihood and potential impact of those risks being realised, and to manage them efficiently, effectively and economically.
- 2.3 The governance framework has been in place at Gedling Borough Council for the year ended 31 March 2017 and up to the date of approval of the statement of accounts.

### 3. The Governance Framework

- 3.1 Gedling Borough Council's approach to the "*Local Code of Corporate Governance*" recognises that effective governance is achieved through the 7 core principles and 21 supporting principles as identified in the CIPFA/SOLACE Framework *Delivering Good Governance in Local Government 2016 Edition*. These are:

**(A) Behaving with integrity, demonstrating strong commitment to ethical values, and respecting the rule of law.**

(i) *Behaving with integrity*

(ii) *Demonstrating strong commitment to ethical values*

(iii) *Respecting the rule of law*

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## ANNUAL GOVERNANCE STATEMENT

### **(B) Ensuring openness and comprehensive stakeholder engagement.**

- (iv) Openness*
- (v) Engaging comprehensively with institutional stakeholders*
- (vi) Engaging with individual citizens and service users effectively*

### **(C) Defining outcomes in terms of sustainable economic, social and environmental benefits.**

- (vii) Defining outcomes*
- (viii) Sustainable economic, social and environmental benefits*

### **(D) Determining the interventions necessary to optimise the achievement of the intended outcomes.**

- (ix) Determining interventions*
- (x) Planning interventions*
- (xi) Optimising achievement of intended outcomes*

### **(E) Developing the entity's capacity, including the capability of its leadership and the individuals within it.**

- (xii) Developing the entity's capacity*
- (xiii) Developing the capability of the entity's leadership and other individuals*

### **(F) Managing risks and performance through robust internal control and strong public financial management.**

- (xiv) Managing risk*
- (xv) Managing performance*
- (xvi) Robust internal control*
- (xvii) Managing data*
- (xviii) Strong public financial management*

### **(G) Implementing good practices in transparency, reporting, and audit to deliver effective accountability.**

- (xix) Implementing good practice in transparency*
- (xx) Implementing good practices in reporting*
- (xxi) Assurance and effective accountability*

## **4. Governance Arrangements**

- 4.1 There is a governance assurance framework through which the Council satisfies itself as to the effectiveness of its system of internal control. This takes as its starting point the Council's principal statutory and organisational objectives as set out in the Council's Corporate Plan. From this are identified the key risks to the achievement of the Council's objectives as set out within the Council's corporate, directorate and service risk registers.
- 4.2 The framework identifies the main sources of assurance on the controls in place to manage those risks, and it is the evaluation of those assurances that is the basis of this Annual Governance Statement.
- 4.3 The following documents establish these policies, aims and objectives at a strategic level:
  - The Corporate Plan (The Gedling Plan);

# ANNUAL STATEMENT OF ACCOUNTS 2016/17

## ANNUAL GOVERNANCE STATEMENT

- The Community Safety Partnership Strategy;
  - The Local Development Framework;
  - The Annual Budget and Performance Management Framework;
  - The Financial Strategy;
  - The Treasury Management Strategy;
  - The Internal Audit Strategy;
  - The Risk Management Strategy;
  - The Corporate Equalities Scheme;
  - The Anti-Fraud & Anti-Corruption Strategy.
- 4.4 These high level plans are further supported by Service Plans. The Constitution provides clear guidance on how the Council operates, how decisions are made and the procedures and protocols to ensure that decisions and activities are efficient, transparent and accountable to local citizens. Some of these processes are required by law, whilst others are determined by the Council for itself. All of these documents are within the Council's Publication Scheme and available on the Council's website at [www.gedling.gov.uk](http://www.gedling.gov.uk) or can be inspected at the Council's Civic Centre, Arnot Hill Park, Arnold, Nottinghamshire.
- 4.5 Gedling's corporate governance framework defines the roles and responsibilities of the full Council, Cabinet, Scrutiny and officer functions, and demonstrates how the Council meets defined standards of governance in relation to its policies, aims and objectives.
- 4.6 The Council acknowledges its responsibility to ensure that it operates an effective system of internal control to maintain and operate controls over its resources. This system of internal control can only provide reasonable (not absolute) assurance that assets are safeguarded, transactions authorised and properly recorded, and that material errors or irregularities are prevented or would be detected within a reasonable period.
- 4.7 The internal control system includes:
- Annual review of the effectiveness of the Council's Corporate Governance Framework, including signed Assurance Statements from Directors and Service Managers;
  - An established anti-fraud strategy, including whistle-blowing procedures, communicated to Members, officers and the public, and are available on the Council's website;
  - An established Audit Committee that undertakes the core functions as identified in CIPFA guidance;
  - The Terms of Reference for the Audit Committee have been reviewed and updated to include specific responsibility for reviewing risk management procedures, including the reporting arrangements on strategic risks via a corporate risk scorecard;
  - The development of a risk register to include the identification of both strategic and operational risks, and the formulation of a Corporate Risk Scorecard for reporting purposes;
  - Performance Plan monitoring, review and reporting;
  - Facilitation of policy and decision making through the Constitution, Codes of Conduct and the decision-making process, Forward Plan and role of the Scrutiny Committees;

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- The statutory roles of the Council's Monitoring Officer and Chief Financial Officer place a duty on these post-holders to ensure compliance with established policies, procedures, laws and regulations;
- Compliance with established policies, procedures, laws and regulations are monitored through the work of the Finance and Legal staff that are adequately trained and experienced;
- Internal audit reviews are carried out using a risk-based audit approach with the emphasis on key financial systems. This work is undertaken in co-operation with the Council's External Auditor ensuring maximum use of Audit resources, and ensure that professional standards are maintained;
- A Risk Management Strategy that is led by Senior Management for the identification and evaluation of Corporate Risks, and integrated with the work of Internal Audit to provide a holistic source of assurance aligned to corporate objectives;
- Directorate operational risk registers, subject to regular review;
- Budgetary and performance management reporting to management, Cabinet and Council;
- Formal project management guidelines;
- Adherence to good employment practices;
- Governance training has been provided to all key officers and Members, including induction training, and arrangements are in place for the ongoing continuation of that training.

### 5. **Financial Management**

- 5.1 Ensuring that an effective system of internal financial control is maintained and operated is the responsibility of the Section 151 Officer.
- 5.2 Internal financial control is based on a framework of management information that includes the Financial Regulations, Contract Standing Orders and Procurement Procedure Rules and administration procedures, adequate separation of duties, management supervision, and a system of delegation and accountability.
- 5.3 The Council has produced comprehensive procedure notes/manuals for all key financial systems, and these are regularly reviewed. The controls created by management are evaluated to ensure:
- Council objectives are being achieved;
  - The economic and efficient use of resources;
  - Compliance with policies, procedures, laws, rules and regulations;
  - The safeguarding of Council assets;
  - The integrity and reliability of information and data.
- 5.4 CIPFA issued in 2016 a Statement on "*The Role of the Chief Financial Officer in Local Government*", and this covered five key areas. The Council can demonstrate how it conforms to these governance requirements as follows:

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## ANNUAL GOVERNANCE STATEMENT

- The Section 151 Officer is a member of the Senior Leadership Team and plays a key role in helping it to develop and implement strategy to resource and deliver the Council's strategic objectives sustainably and in the public interest.
- The Section 151 Officer is actively involved in, and able to bring influence to bear on, all material business decisions to ensure immediate and longer term implications, opportunities and risks are fully considered, and there is alignment with the Council's overall financial strategy.
- The Section 151 Officer leads the promotion and delivery by the whole Council of good financial management so that public money is safeguarded at all times and used appropriately, economically, efficiently and effectively.
- The Section 151 Officer leads and directs the finance function, which is resourced to be fit for purpose.
- The Section 151 Officer is professionally qualified and suitably experienced.

5.5 CIPFA issued in 2010 a Statement on "The Role of the Head of Internal Audit", and this covered five key areas. The Council can demonstrate how it conforms to these governance requirements as follows:

- The Head of Internal Audit champions best practice in governance and management, objectively assessing the adequacy of governance and management of existing risks, commenting on responses to emerging risks and proposed developments.
- The Head of Internal Audit gives an objective and evidence based opinion on all aspects of governance, risk management and internal control.
- The Head of Internal Audit for Gedling was the Service Manager, Audit and Asset Management, and had regular and open engagement across Gedling Borough Council, particularly with the Leadership Team and with the Audit Committee.
- The Head of Internal Audit leads and directs an internal audit service that is resourced to be fit for purpose.
- The Head of Internal Audit is professionally qualified and suitably experienced.

5.6 In this regard, the Head of Internal Audit retired on 31 March 2017 and the Annual Audit opinion for 2016/17 was therefore formulated by the Deputy Chief Executive and Director of Finance in the absence of suitable alternatives (referred to as the Acting Head of Internal Audit in later sections). However, the annual audit work programme for 2016/17 and the finalisation of those audits were all completed under the supervision, control and guidance of the Head of Internal Audit during the year. The Council's Internal Audit Service has been fully outsourced from 1 April 2017.

## 6. External Inspections and Work Programmes

6.1 The Review of Effectiveness is set out below in section 8, and demonstrates that the control environment is operating effectively. Further evidence to support this conclusion comes from:

- The Acting Head of Internal Audit's Annual Report for 2016/17, which concluded:

*"Internal audit are satisfied that sufficient internal audit activity has been undertaken to allow us to draw a reasonable conclusion as to the adequacy and effectiveness of Gedling Borough Council's risk management, governance and control processes.*

*It is internal audit's opinion that, for the 12 months ending 31 March 2017, Gedling Borough Council has adequate and effective risk management, internal control and governance processes to manage and achieve the organisation's objectives."*

- The external auditor (KPMG)'s Annual Governance Report 2015/16 concluded:

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## ANNUAL GOVERNANCE STATEMENT

*“We have concluded that the Authority has made proper arrangements to secure economy, efficiency and effectiveness in its use of resources.”*

6.2 It is important to recognise the results of the Internal Audit Annual Report where the Council has been issued with an overall positive assurance rating, with no ‘high’ actions being identified.

### 7. Review of Effectiveness

7.1 Gedling Borough Council has responsibility for conducting, at least annually, a review of the effectiveness of its governance framework including the system of internal control. The review of effectiveness is informed by the work of the executive managers within the authority who have responsibility for the development and maintenance of the governance environment, the Head of Internal Audit’s annual report, and also by comments made by the external auditors and other review agencies and inspectorates.

7.2 The Council is committed to the maintenance of a system of internal control which:

- Demonstrates openness, accountability and integrity;
- Monitors and reviews compliance with established policies, procedures, laws and regulations and effectiveness against agreed standards and targets;
- Monitors and reviews the effectiveness of the operation of controls that have been put in place;
- Identifies, profiles, controls and monitors all significant strategic and operational risks;
- Ensures that the risk management and control process is monitored for compliance.

7.3 We have been advised on the implications of the result of the review of the effectiveness of the governance framework by the Audit Committee, and that the arrangements continue to be regarded as fit for purpose in accordance with the governance framework. The areas already addressed and those to be specifically addressed with new actions planned are outlined in section 8 below.

### 8. Significant Governance Issues

#### INTERNAL:

8.1 During the 2016/17 financial year the following issues were identified via the Council’s risk management, governance, internal audit and other internal control processes as being relevant to the preparation of the Annual Governance Statement. They are not highlighted as significant control or risk concerns, but included to highlight the Council’s awareness of emerging issues through its proactive and holistic approach to governance:

- Constitutional Changes – The Council has had a number of changes over the last few years, and it is important that the Constitution remains relevant and purposeful. Identified areas for review are:
  - Officer Scheme of Delegation;
  - Officer Code of Conduct;
  - Financial Regulations.

**Action: Senior Leadership Management Team – March 2018.**

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- Member and Officer Training – The Member and Officer training programme for 2017/18 will have a focus on the General Data Protection Regulations which will come into effect during 2018.

**Action: Director of Organisational Development and Democratic Services – December 2017.**

- Health and Safety Risk Assessments – The Council's Risk Register holds a strategic risk concerning the training of Service Managers in all aspects of health and safety. A new electronic system is currently being installed which will hold all details of health and safety risk assessments. Training will be provided to officers in both how to use the new system and how to undertake and record a risk assessment.

**Action: Deputy Chief Executive and Director of Resources – December 2017.**

- Risk Management – The Council's approach to risk management is now quite dated and cumbersome, and a full refresh and redesign of the systems and processes is required.

**Action: Deputy Chief Executive and Director of Resources – September 2017.**

#### EXTERNAL:

- External Economy – the Council remains susceptible to, but vigilant for, the external risks posed by the uncertain economic and political climate. Despite ongoing pressures and squeezes on costs, income streams and funding, effective planning has resulted in the Council's 2017/18 budget having no significant reductions in service. The Council has a strong track record in maintaining a sound financial position through effective Medium Term Financial Planning. The Council is well placed to deal with the ongoing pressure on income and funding streams. Nevertheless, the Council faces a significantly challenging period to maintain its historic solid financial and governance position. Plans have been developed outlining the Council's priorities, however, the challenge remains to deliver the action required to maintain its financial standing.

**Action: Senior Leadership Management Team – March 2018.**

- EU Referendum - On 23 June 2016, the EU referendum took place and the people of the United Kingdom voted to leave the European Union. Until exit negotiations are concluded, the UK remains a full member of the European Union and all the rights and obligations of EU membership remain in force. During this period the Government will continue to negotiate, implement and apply EU legislation. It will be for the Government to begin negotiations to exit the EU. The outcome of these negotiations will determine what arrangements apply in relation to EU legislation and funding in future once the UK has left the EU.

**Watching brief: Senior Leadership Management Team.**

- 8.2 We propose over the coming year to take steps to address the above matters to further enhance our governance arrangements. We are satisfied that these steps will address the need for improvements that were identified in our review of effectiveness and will monitor their implementation and operation as part of our next annual review.

**John Robinson**  
Chief Executive

**John Clarke**  
Council Leader



## **ANNUAL STATEMENT OF ACCOUNTS 2016/17**

This is the Audited Version, published on 30 September 2017 by the  
Financial Services Team.

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